

1 (9:00 a.m.)

2 MR. NOSEWORTHY, CHAIRMAN: Thank you and  
3 good morning. Before we get started this morning, Ms.  
4 Newman, are there any preliminary matters this  
5 morning?

6 MS. NEWMAN: Yes, Mr. Chair, there is one matter that  
7 Mr. Alteen wants to speak to.

8 MR. ALTEEN: It's just housekeeping again, Mr.  
9 Chairman.

10 MR. NOSEWORTHY, CHAIRMAN: Mr. Alteen.

11 MR. ALTEEN: Good morning. Today we filed the  
12 response to the Consumer Advocate's RFI, CA-125,  
13 which was directed to us by the Board, I believe, and it  
14 contains copies of the 2001 and 2002 advertising and  
15 marketing report of Newfoundland Power. That's all,  
16 Mr. Chairman.

17 MR. NOSEWORTHY, CHAIRMAN: Thank you very  
18 much, Mr. Alteen. That's it, Ms. Newman, is it, for  
19 preliminary matters. Thank you very much. Good  
20 morning, Mr. Ludlow, how are you this morning?

21 MR. LUDLOW: Very well, sir, good morning.

22 MR. NOSEWORTHY, CHAIRMAN: Good morning,  
23 Mr. Young.

24 MR. YOUNG: Good morning.

25 MR. NOSEWORTHY, CHAIRMAN: Welcome. I  
26 wonder could I ask you to start your cross-examination,  
27 please?

28 MR. YOUNG: Sure, thank you very much. Good  
29 morning, Mr. Ludlow.

30 MR. LUDLOW: Good morning, Mr. Young.

31 MR. YOUNG: It's always a good morning when it's  
32 your last day on the stand, I would think (*laughter*). I  
33 don't know if the record will ...

34 MR. NOSEWORTHY, CHAIRMAN: You hope, you  
35 hope ...

36 MR. YOUNG: I don't know if the record will catch the  
37 roll of the eyes on that one. Mr. Ludlow, Ms. Greene

38 started at the outset of this hearing indicating that  
39 Hydro's focus and intervention wouldn't be on  
40 particular projects, but it would be on policies and  
41 procedures as they related to the capital budget  
42 approval process, and that's where my cross-  
43 examination will be. In particular, I want to concentrate,  
44 first at least, on finding the boundaries between three  
45 different elements of your capital budget. To  
46 Newfoundland Hydro's perspective, they appear to be  
47 related, but I'm sure there's reasons for them to be set  
48 out separately, and I'd like to explore that, if I might. I  
49 wonder if I could turn first to page 43 of Schedule B,  
50 which is the reconstruction heading.

51 MR. LUDLOW: Yes.

52 MR. YOUNG: This is roughly two and three quarter  
53 million dollars of capital money. I notice that the way  
54 the table shows, and a bit lower, Mr. Wells, if I might,  
55 it's broken down by region and I assume that's because  
56 the projects, the specific projects have not been  
57 identified yet, is that correct?

58 MR. LUDLOW: That's correct.

59 MR. YOUNG: Would you have any idea of  
60 approximately how many projects would be comprised  
61 in any of ... you know, I don't know if you want to pick  
62 a region at random, or if you happen to have some  
63 experience in the history of the company that can help  
64 on this, but roughly how many projects would that be,  
65 how much would they cost each?

66 MR. LUDLOW: Two points, the first reason, the  
67 reason that this is broken by region, this is first of all  
68 the structure of our business. We have a western  
69 region and an eastern region; western being from  
70 specifically Little Harbour, just east of Clarenville, right  
71 through to Harbour Le Cou, including all the Gander,  
72 Grand Falls, Central, and the west coast. Burin and the  
73 Avalon Peninsula is what we classify as our eastern  
74 region, just for point of clarification, and this account  
75 typically is made up of, I would suggest thousands of  
76 projects. These are typically small, \$5,000 to \$10,000,  
77 \$10,000 to \$15,000 projects, and these are not, how  
78 would I say ... they're predictable in that we know we  
79 will be replacing poles, or a pole, or arms, or those  
80 types of things, but not predictable to the extent that  
81 we know where it is ... in that this is based upon a, the  
82 basis behind this account, if I may, to give a little bit of  
83 background for you, it's based on a six year historical  
84 average, and it's ... what we do is we take the

1 expenditures in the account, we take out any, what we  
2 call large storms. Would this be helpful to explain the  
3 building of the account, Mr. Young?

4 MR. YOUNG: Yes, this is exactly what I needed to  
5 know, yeah.

6 MR. LUDLOW: So in that there is an RFI, the number  
7 escapes me, but we classify storms of \$100,000 or  
8 greater are taken out of the account to make sure that  
9 the average is not skewed, or large storms are not  
10 skewing the average over a six year period, and  
11 typically, we know when we run the 8,000 kilometers of  
12 distribution line, and subsequent other attachments,  
13 secondary and what have you that go with running the  
14 electrical system on the distribution end, there will be  
15 need for work as we go.

16 Reconstruction is typically a result of long  
17 haul wear and tear on the system. For once I didn't  
18 bring a piece of wire with me, because usually I carry a  
19 piece wherever I go, Mr. Chairman, but ... and what you  
20 get is over the years the continuous beating and  
21 wearing and wear and tear, causes deterioration, but not  
22 a concentrated area.

23 So throughout the year, as there are  
24 attachments made, or as there are clearances required  
25 for roadways, or if there is a line extension for a new  
26 subdivision coming in and attaching to an existing  
27 distribution line, to make the attachment there is either  
28 upgrading required due to wear and tear, or due to  
29 requirements of the day that have changed. There's a  
30 multitude of small projects that come up, and that's  
31 basically how the reconstruction account has been  
32 managed, or has been built and managed over the  
33 years.

34 I go back to my first comment in that the  
35 reason I hesitate on the number of projects, there are  
36 few what I will call large projects, actually there's none.  
37 This would be a multitude of smaller ones. The ones  
38 that would get in there of any size would be those such  
39 as, I mentioned storms, and that's the trigger that would  
40 come out of the, the ... say the lightning storm in  
41 August and those types of areas.

42 MR. YOUNG: So storms that do damage levels of  
43 \$100,000, is that right?

44 MR. LUDLOW: Large storms, yes.

45 MS. BUTLER, Q.C.: Mr. Chairman, the RFI is PUB-14.2,  
46 if the witness needs to refer to that for his answer.

47 MR. LUDLOW: Just for the sake of clarity, that's the ...  
48 14.2, and that's simply the removal of those storms in  
49 the historical average that have been taken out, I said  
50 \$100,000 and greater, and there's one there for \$99,000  
51 but we're not that precise.

52 MR. YOUNG: How much lead time would you normally  
53 have between the time that you identify work that has  
54 to be done that would fit under this category, and the  
55 time that it actually is done. I gather from the, from the  
56 description of the nature of the project, that it's  
57 something that's fairly imminent as far as ...

58 MR. LUDLOW: I'm sorry, it could range from a month,  
59 it could be a day, and I guess in the ultimate, it could be  
60 hours. This is short-term, non ... projects that don't  
61 reach over budget years. I'm going to give ... I don't  
62 know ... for example, we're building a subdivision in  
63 Manuels, and there's one being built across the road  
64 from Cherry Lane. I forget the name of it now, it goes  
65 up over the hill through a rock cut. Where that line  
66 comes down and taps into the main distribution feeder  
67 on that road, if we have to replace that pole on the main  
68 feeder, that's a reconstruction account. That would be  
69 about a \$2,000 to \$3,000 job.

70 Alternatively, if in our distribution line  
71 inspections that we do on a rotating basis now, once  
72 every five years, we come up on a pole that says this  
73 pole will not last for the next three to four months, or  
74 these two poles. We have to do something now.  
75 That's the short term type of thing. If this was greater  
76 than a \$50,000 project, we would then either exercise it  
77 through the unforeseen, trigger it that way, and take the  
78 appropriate moves there, but on a one/two pole base,  
79 that would fall in the reconstruction account.

80 MR. YOUNG: So there wouldn't necessarily have to be,  
81 and I guess in most cases, in fact, there wouldn't be an  
82 outage that would trigger this kind of activity, is that  
83 correct?

84 MR. LUDLOW: No, that's correct. It would actually be  
85 probably the exception where an outage would trigger  
86 the reconstruction account, but it could.

87 MR. YOUNG: I'm just wondering if I could discuss with  
88 you what the difference might be between regular  
89 maintenance and work that would go into this capital

1 account, I'm thinking of operating maintenance, I mean  
2 would this be something that might be recognized by  
3 someone in the field at a particular time that some work  
4 has to be done, and then within the next, as you say, up  
5 to a month it has to be dealt with. That sounds to me  
6 like regular maintenance. Is there a distinction in your  
7 mind between that and this heading?

8 MR. LUDLOW: Well, if I were to put a term on it, I  
9 would almost put the term of capital maintenance,  
10 which is an oxymoron in itself, I guess, and I guess  
11 that's your point. When we look at our distribution  
12 facilities and you look at units of property within our  
13 codes of accounts, a pole is a unit of property. The  
14 fixture on the top of the pole, and fixture, be it a single  
15 phase, two phase, or three phase, is a unit of property,  
16 and as such, when we work upon that, or if work is  
17 completed, that is part of our capital structure, and  
18 hence the reason I use the term capital maintenance,  
19 and so I guess, Mr. Young, I am agreeing with you in  
20 that light.

21 (9:15 a.m.)

22 MR. YOUNG: At what level, going down from that, at  
23 what level do you take things out of operating budget?  
24 What sort of work would not come into this capital  
25 maintenance, if we can use that word, heading, but fall  
26 just in the ordinary operating budget for maintenance  
27 work?

28 MR. LUDLOW: I think Mr. Perry last week gave some  
29 of the general accounting guidelines that we would be  
30 following regarding the capitalization or the operating,  
31 and these would be to extend the life of the plant. Let  
32 me just check my note. It would also have to, and  
33 particularly in the ... and I'll just take it to the small  
34 tools, items under \$1,000 are usually charged to the  
35 operating account. Over \$1,000 would go to be  
36 capitalized. It would improve the asset and extends the  
37 life of existing assets. Now that's the accounting, that's  
38 the ... sorry, no disrespect meant to Mr. Perry, but that's  
39 the financial or the accounting descriptions. From my  
40 end, on the example of a distribution line inspection,  
41 Mr. Young, I would have engineering technicians, as I  
42 described to this Board earlier, that would have  
43 geographical responsibility for the City, and we would  
44 be inspecting those lines. The time spent inspecting,  
45 looking, and whatever else goes on in between there,  
46 the walking, all that time is an operating expense. If  
47 there are things such as street light connections, or

48 street light maintenance identified, or lights that aren't  
49 working, that is all operating expense.

50 If the fixture is broken, that is it's beaten off the  
51 pole, the street light, that would be a capital expense, so  
52 it's not necessarily a dollar value. If the pole has  
53 deteriorated to the point that it needs immediate  
54 replacement, that is a unit of property there. That  
55 would be the work to replace the asset would be a  
56 capital expense. So it could range from street light  
57 installation, a street light is \$75, to a pole, typically  
58 \$1,000, \$1,100, \$1,200 range, and the work associated  
59 with that, the line work, would also be for the  
60 reconstruction account.

61 MR. YOUNG: I wonder if you could turn to, Mr. Wells,  
62 please, NLH-20? And I think, Mr. Ludlow, you've just  
63 described fairly thoroughly what's in the lower end, in  
64 particular of the reconstruction account. I'm just  
65 wondering on the upper end, if this is where the  
66 boundary is, perhaps you could read the first three  
67 sentences of your response?

68 MR. LUDLOW: This is NLH-20.

69 MR. YOUNG: Yes.

70 MR. LUDLOW: Just give me a second to review it first,  
71 please.

72 MR. YOUNG: Sure.

73 MR. LUDLOW: This is a description of the  
74 reconstruction versus the allowance for unforeseen  
75 items, and the first sentences would be projects  
76 included in this category are forecasted based on  
77 average historical expenditures and forecast number of  
78 customers. A number of repairs are anticipated  
79 annually due to the deterioration and minor storm  
80 damage. There is a budgeting methodology based on  
81 forecasted units and a means to access the actual cost  
82 relative to a historical pattern. That is in reference to  
83 the reconstruction account.

84 MR. YOUNG: And the next sentence, perhaps you can  
85 read that too, please?

86 MR. LUDLOW: This fundamentally differs from  
87 allowance for unforeseen items in that the type of  
88 expense is known, and there is a projected expenditure  
89 based on past experience.

1 MR. YOUNG: I'm wondering if we could perhaps look  
2 into this distinction, and you refer to it as a  
3 fundamental difference. In the reconstruction, you  
4 have a pretty good handle, I gather from your evidence,  
5 that ... a pretty good handle on the fact that these costs  
6 will be incurred and that they are incurred, in fact, year  
7 after year, and you can budget them fairly reliably  
8 based on your averages. What is it that changes that  
9 sort of experience so that you, you know, put that in  
10 one category and then you look at an allowance for  
11 unforeseen items with a fairly comfortable, I would  
12 suggest to you, idea of what the overall magnitude  
13 would be? Is there a distinction there, or are we looking  
14 at the nature of the work as opposed to the nature of  
15 the overall dollar impact?

16 MR. LUDLOW: I think it's two points first of all. As  
17 my learned friends, my legal counsels have informed me  
18 actually many years ago, that under the Act that I am  
19 not in a position to respond to work without prior  
20 approval of any project that's greater than \$50,000, and  
21 I think Mr. Kennedy raised that point last week with  
22 Mr. Hughes, without prior approval of the Board. And  
23 to explain the operation of the unforeseen account, if  
24 that would again help?

25 MR. YOUNG: Sure.

26 MR. LUDLOW: The, it can be twofold. First, the  
27 unforeseen account is just what it says, it's unforeseen,  
28 catastrophic and typically large. Now these are  
29 definitely open words, but that's my qualifier as an  
30 engineer. For us to react quickly to respond to  
31 restoration of power and stay within the spirit and the  
32 legal confines of the Act, we need a mechanism or an  
33 enabler or a trigger.

34 So let me give you an example. Let's go to  
35 Burin in May, and in particular it was April and up to  
36 Mother's Day in May when we lost T-4 in Salt Pond,  
37 and that was a power transformer that had failed. That  
38 power transformer in particular, the costs were  
39 estimated anywhere from \$50,000 to \$200,000, with  
40 repair time running multiple months. Immediately we  
41 moved in our portable, P-435, and it was on Mother's  
42 Day that that thing failed. Now this is unheard of ... my  
43 name was Murphy during that month, I would have  
44 agreed, I think, Mr. Chairman. When that unit failed, we  
45 were down now ... we had almost our second  
46 contingency used. Immediately, I had to start some  
47 emergency work. That unit on a Friday, Saturday, and  
48 by Tuesday was on a boat to Montreal, and by the

49 following ... I think it was Wednesday, give or take a  
50 day, it was in plant and under repair. By Sunday of that  
51 weekend, I had committed between \$700,000 and  
52 \$800,000 to get the service restored. So what happened  
53 from there is as we moved into June, we took a period  
54 of time, about four or five weeks, and we assessed what  
55 had happened, where we're to, and what do we need to  
56 do, and that was the basis upon which we filed a  
57 supplemental budget in June before this Board, and  
58 subsequently upon receiving the Board's approval in  
59 early July, we then basically cleared that unforeseen  
60 account, and said, look, we've filed to the Board and  
61 have received approval. Hence the reason in the  
62 variance report put before this Board in this  
63 proceeding, it dropped to zero. So that's one example.

64 A second would be, what would I do, heaven's  
65 forbid, that we have another ice storm this weekend?  
66 Now, we're late in the year, we have said that the  
67 variance ... we're showing zero at this point. I'm at the  
68 beckon of the winds and weather obviously. Would we  
69 file for supplemental if we had a \$500,000 storm hit us?  
70 I think that's going to be a matter of judgement of  
71 timing as to whether we come back before the Board for  
72 supplemental, or use the unforeseen account at that  
73 point. It would be a matter of judgement, time, and  
74 magnitude. That's roughly the distinction I would draw  
75 between those two accounts, Mr. Young.

76 MR. YOUNG: I notice if the reconstruction description  
77 it refers to deteriorated or storm damaged distribution  
78 structures or electrical equipment, and I've got a pretty  
79 good idea what distribution structures are, but electrical  
80 equipment is pretty broad. I'm just wondering, is this  
81 really strictly speaking in the way you use the  
82 distribution account, or for example, could the electrical  
83 equipment be associated with generating plant or with  
84 terminals or others?

85 MR. LUDLOW: Generally in the reconstruction  
86 account, the equipment that would be referred to would  
87 be dealing in that area.

88 MR. YOUNG: Is that because of the size of the  
89 investment?

90 MR. LUDLOW: Well, this investment ... well, yes,  
91 that's one of the ways, but it's also for managing the  
92 accounts and managing the infrastructure we have in  
93 place. I wish I could give you some flavour on size of  
94 the investment, but I think you're probably well versed  
95 in that end.

1 MR. YOUNG: So, for example, there wouldn't be any  
2 problem replacing a pole top transformer, distribution  
3 level, under this account. If it failed and it needed  
4 replacement, this is where it would go, is that correct?

5 MR. LUDLOW: Two things. First of all, there is a  
6 separate account for transformers, the actual purchase  
7 cost, right?

8 MR. YOUNG: Uh hum.

9 MR. LUDLOW: And our labour would be in the  
10 extensions account, that's my understanding.

11 MR. YOUNG: Okay.

12 MR. LUDLOW: And it's subject to check, but that's  
13 where I see that labour going.

14 MR. YOUNG: So that would not be a piece of electrical  
15 equipment that would fall into here because it's dealt  
16 with elsewhere, is that correct?

17 MR. LUDLOW: The transformer?

18 MR. YOUNG: Yes.

19 MR. LUDLOW: The purchase of the transformer is in  
20 another account, unhighlighted within the budget  
21 under distribution, that's correct.

22 MR. YOUNG: Okay, okay, so aside from distribution  
23 work, and I have a pretty good handle on what that is,  
24 you know, it's poles, conductor, insulators, etcetera,  
25 what other kinds of electrical equipment fall into this?

26 MR. LUDLOW: Under this, potentially, let's see, what  
27 else would I find? Bear with me one second. If you'd  
28 give me that page again, I'd appreciate it. My pages are  
29 getting dog-eared. Okay, primarily the equipment here  
30 would be outside the substation, and that would be on,  
31 like ... by far the largest portion of this would be your  
32 poles and wires. The equipment here could easily  
33 reference areas such as cut-outs, current limiting fuses,  
34 but possibly regulators. I'm not quite sure as to  
35 whether that falls into that account, but potentially it  
36 could, so, but by far the majority would be in the poles  
37 and wires end, Mr. Young.

38 MR. YOUNG: Would it be fair, I'm just trying to get a  
39 handle on this, would it be fair to categorize this budget

40 area as almost strictly distribution, and something less  
41 than catastrophic loss, is that right?

42 MR. LUDLOW: I would characterize this, that's a fair  
43 assessment, in that this account is distribution, it's the  
44 planning of the account and the budgeting and  
45 forecasting is less than catastrophic, and based on  
46 historical patterns, and however, it is predictable. Now  
47 that's a quandary, but that's what it is.

48 MR. YOUNG: Like death and taxes, heh?

49 MR. LUDLOW: You got it.

50 (9:30 a.m.)

51 MR. YOUNG: Perhaps we can turn to major electrical  
52 equipment repair, and it's on page 17 of Schedule B.  
53 And just by the title and the description and the nature  
54 of the project, which is, I'm sure, not exhaustive, but it's  
55 indicative, we're not talking about cross-arms,  
56 insulators and things of that nature, and there's  
57 probably nothing distribution oriented in this heading,  
58 is that correct?

59 MR. LUDLOW: The only one that would possibly  
60 swing is the one I referenced before, the regulators, and  
61 I'm not sure which one that would fit into, so that's ...  
62 you're assessment is fair.

63 MR. YOUNG: Would this relate to ... and I think you've  
64 answered this before, but I just want to make sure that  
65 I'm clear on this. Would this relate to ever a  
66 catastrophic loss of distribution plant, for example, the  
67 \$100,000 plus, or would that always go into that other  
68 account that we're coming to in a minute, the allowance  
69 for unforeseen items? You know, if you have, you  
70 know, the situation you described, for example, on the  
71 barrens of Old Perlican when the line is flat.

72 MR. LUDLOW: No, this would not be this account.

73 MR. YOUNG: That would not be here. What is the  
74 threshold for a replacement to go into this account? Is  
75 it a dollar figure amount or is it by nature of equipment?  
76 I know that they sometimes can be the same thing, but  
77 I'm just wondering if there's a guideline?

78 MR. LUDLOW: Well, this is primarily ... I'm going to  
79 give you an example of one that's here. This is within  
80 our energy supply section, you'll note.

1 MR. YOUNG: Yes.

2 MR. LUDLOW: I mean right now we're in the process  
3 of rewinding one of our Rattling Brooks units that  
4 failed, that would fall here. You're into ... when you run,  
5 let's go back to the hydro plants for a minute. We have,  
6 say 23 hydro plants out there and I hate quoting stats  
7 but they are 57 years old. The only thing I can tell you  
8 for certain is that something will fail. I don't know  
9 where it is, I don't know what it is, but in managing that,  
10 and I'll group the 23 as an asset, they're from Rose  
11 Blanche to Horse Chops, I'd bet my bottom dollar  
12 something will fail in the next 12 months. It's that kind  
13 of balance, and again, when we talk in terms of that  
14 equipment, to rewinds and so on, that would be the  
15 type of place, Mr. Young, that that would fall. It's not  
16 whether it's \$5,000 or whether it's \$50,000, it's that type  
17 of piece that would fall in here.

18 MR. YOUNG: And just to clarify, although I think  
19 you've mentioned this, the way you had your budget  
20 set up, this is, as you say, energy supply, so something  
21 like a, even though they're very expensive, a line truck  
22 would never fall into this because that's dealt with  
23 elsewhere, correct?

24 MR. LUDLOW: No, it would not. I'll take you, if I may,  
25 to ... maybe this would be of an assist, Mr. Young, to  
26 the Schedule E of the, or actually it's the capital  
27 expenditure status report. Maybe this would assist,  
28 and I would take you to Appendix A, page 1 of 10, item  
29 number five.

30 MS. BUTLER, Q.C.: Yes, Mr. Ludlow, I think you said  
31 Schedule E.

32 MR. LUDLOW: I'm sorry, it is the capital expenditure  
33 status report.

34 MS. BUTLER, Q.C.: Okay.

35 MR. LUDLOW: It's right behind Schedule E in my  
36 book, sorry. Appendix A, page 1 of 10, excuse me. Item  
37 No. 5, and maybe here, this will give you a flavour of  
38 what I'm referring to, and both these deal with the  
39 hydroelectric generators, one being Rattling Brook,  
40 which was a failure of a winding, and the second, again,  
41 was a Seal Cove whereby the generator, we lost the  
42 generator bearings. Both these will total in excess of  
43 \$600,000, so that's the type of major equipment repair  
44 that would fall here, Mr. Young. Now, the other point,  
45 these are not net numbers. If there are insurance

46 proceeds they would come back against that account.  
47 I need to make that point as well, but this is, and in  
48 particular, the one on Seal Cove, we're in negotiations  
49 or discussions, or I guess the next stage is argument,  
50 with the insurance company in trying to settle that  
51 insurance, and then that would come back against the  
52 rate base in this area.

53 MR. YOUNG: I note that the rewind of the unit, for  
54 example, at Rattling Brook, \$266,000, that far outstrips  
55 the amount in this pot. Is that because of ... I take it  
56 that's not forecasting insurance proceeds, and I think  
57 you indicated yesterday, that's not the way it works.

58 MR. LUDLOW: This has nothing to do with insurance.

59 MR. YOUNG: Exactly.

60 MR. LUDLOW: These are our gross anticipated  
61 numbers.

62 MR. YOUNG: Okay, so that if you were to have a major  
63 event of this sort in an energy production area, \$150,000  
64 perhaps doesn't buy very much, is that correct?

65 MR. LUDLOW: That's a fair assessment, yes.

66 MR. YOUNG: Most years you're going to be beyond  
67 it?

68 MR. LUDLOW: That's correct, this is an account ...

69 MR. YOUNG: One big one will do it.

70 MR. LUDLOW: ... it enables ... it will.

71 MR. YOUNG: That's very obvious from that schedule,  
72 thank you. And perhaps if we can now look at page 60  
73 of Schedule B, that's the allowance for unforeseen  
74 items. I guess my first observation is there's not much  
75 text on these words, but they're rather effective at  
76 grabbing a lot, the first sentence, any unforeseen  
77 capital expenditures which have not been budgeted  
78 elsewhere. Unlike the other two, I'm wondering, is this  
79 available to all areas of the capital budget?

80 MR. LUDLOW: I think the answer to that is yes,  
81 however, I am unaware of this being used in areas other  
82 than distribution, transmission, substations, and those  
83 types of accounts which deal with the core of the, I  
84 guess, mission-critical style of accounts and mission-  
85 critical being customer service and the provision of

1 electricity. That's been traditionally the reason for this  
2 enabler as I explained earlier in the allowance for  
3 unforeseen.

4 MR. YOUNG: Just to clarify, what's left over from  
5 distribution and transmission and substations, I would  
6 presume is generation, so you don't use it for that, is  
7 that correct, or you haven't tended to?

8 MR. LUDLOW: It is possible that we would. I have  
9 not seen, and at least nothing comes to mind right here  
10 while I'm under these circumstances, it's subject to  
11 check, but typically it would be in those other style of  
12 accounts. That is my recollection for the last number of  
13 years, at least since '98.

14 MR. YOUNG: We heard some testimony yesterday  
15 about what I'll call, generally speaking, line trucks,  
16 boom trucks, and you had, I think you called them aerial  
17 devices or something, it's not terminology I'm terribly  
18 familiar with. The total cost of one of those could be  
19 fairly significant. If one of those caught fire, for  
20 example, or was involved in a serious accident and  
21 there was no obvious immediate insurance recoveries,  
22 would that be an issue where this would fit, or is that  
23 something else?

24 MR. LUDLOW: I guess there's nothing else that I can  
25 see here. In the event that, it depends on the time of  
26 the year, it would depend on the commitment that  
27 would be required to be put out there. The insurance  
28 would not play a role there at all, because first of all, the  
29 insurance is just one thing ... I made a commitment  
30 earlier that something will go wrong, and it usually do,  
31 and another second piece to that one is, you will never  
32 settle an insurance claim quickly. I've learned that fairly  
33 consistently through my career as well, and so the  
34 insurance is not in play in the decision. Could it fit?  
35 Yes, however, there's nothing comes to mind  
36 immediately that I would have used it. What I would  
37 attempt to do is I would push out as hard as I could, as  
38 long as I could, without the immediate replacement. If  
39 I could do that then I'd take it to the next year. If I  
40 couldn't, and this was, you know, again, I'll go back to  
41 my terminology of mission-critical, we would go there.

42 MR. YOUNG: Okay, so you haven't used it?

43 MR. LUDLOW: Nothing comes to mind. I know I had  
44 vehicle accident in the Trepassey area, and I'm not sure  
45 what happened with that. Something tells me it didn't

46 come out of this unforeseen, but that is definitely  
47 subject to check.

48 MR. YOUNG: I'm just wondering on the, I think you've  
49 answered this already but I just want to make sure in  
50 sort of a categorical way, coming back to the generation  
51 equipment, would that be something also that ... you  
52 say generally speaking it wouldn't fall into this, but are  
53 you aware of any occasions where you've used it for,  
54 you know, rewindings or things of that nature?

55 MR. LUDLOW: Again, there's nothing that steps out.  
56 The ones that we have used, I've identified here. This  
57 year in particular, under the account as listed in the  
58 capital status report, I can't remember the second word  
59 ... capital expenditure status report. That's typically  
60 where we would head with those types of hydro plant  
61 equipment issues. Keep in mind the process in looking  
62 at the allowance for unforeseen, and it's unforeseeable,  
63 and under the Act, at least the way I have been advised  
64 in the last four to five years, is that we need an enabler  
65 to move and in catastrophic events, we can't hold ... it  
66 has to happen, it can happen overnight, and that's the  
67 basis. Last year I used the terminology of large  
68 catastrophic, we have to move and it's based on a  
69 provision of service back to our customers, and hence  
70 the reason in the filing of this budget that we reduced  
71 that \$750,000 back to zero, Mr. Chairman, that was the  
72 basis that we ... I guess we were optimistic.

73 MR. YOUNG: Would you use this in a situation where,  
74 for example, you had equipment which, and I don't  
75 know if this is going to be a good match considering  
76 what you've already said about the sorts of things you  
77 use it for, but you use it for substations, for example, so  
78 if you have a large transformer, I don't know, 69 kV, 25  
79 kV size, and there's an oil test and it shows that its  
80 failure is imminent, it's still working but failure is  
81 imminent. You certainly can't drive it on peak loads or  
82 whatever, and you have to move quickly. Would you  
83 use this account for that where the outage actually  
84 hasn't occurred?

85 MR. LUDLOW: No, I would not, what I would do, and  
86 at the sake of ... this is the example I used ... actually it's  
87 a very good example, one we've been using all last  
88 week. Deer Lake, and what we would do is we would  
89 try and run that unit, we would offload, and I'm not  
90 going to get into the engineering, I'm not going to get  
91 away from your question ...

92 MR. YOUNG: No apologies.

1 MR. LUDLOW: We would then bring in our portables,  
2 we would take it through, we would try and get the  
3 portable in, which we've been successful in doing to  
4 date, and then we would offload that transformer and if  
5 the repair in this case may very well be in the \$10,000 to  
6 \$15,000 range, rather than multiple hundreds of  
7 thousands of dollar range, that's the way we would  
8 manage that. That \$10,000 would not go back against  
9 the unforeseen account.

10 MR. YOUNG: Okay, so ...

11 MR. LUDLOW: Because it's managed, the bulk of this  
12 would, in fact, be an operating expense because of the  
13 moving of the mobiles, the person power to get them  
14 there and so on.

15 MR. YOUNG: I'm not sure if you've answered my  
16 question, but you've come close, I think. If, and the  
17 only reason I say that is because you quoted a dollar  
18 figure of, say, \$10,000, I believe. If it was something  
19 much more significant than that and the thing was  
20 essentially, you know, you had to do the ... send it back  
21 to the mainland, say it was old enough that there were  
22 no warranties, you know, this could conceivably easily  
23 be hundreds of thousands, if not more, correct?

24 MR. LUDLOW: Exactly.

25 MR. YOUNG: And ...

26 *(10:45 a.m.)*

27 MR. LUDLOW: Let me take the following extension  
28 away from the Deer Lake case and let's be hypothetical  
29 and let's hope Murphy returned to Ireland. We can get  
30 through with the replacement of the parts instead of  
31 losing the tap change. On the assessment that we lost  
32 the tap changer or the transformer which could easily  
33 be in the multiple hundreds of thousands, that could, in  
34 fact, trigger through the unforeseen account, as I  
35 explained in Burin, that's our enabler to get that going.  
36 We'd take the unit and we would then use the  
37 unforeseen account to say, alright, we can do it within  
38 this account. We will go, depending on the time of the  
39 year, like right now if I lose it, there's a good chance it  
40 will stay within the unforeseen account and we would  
41 report accordingly under that account. If it was early  
42 year, and we were seeing how things were progressing,  
43 as I described in the Burin ... what we would do, as we  
44 did in June, we would see what was happening, look at  
45 the value, and if it was felt or deemed necessary, we

46 would file a supplemental budget back to the Board as  
47 we did in June, to then change the accounts  
48 accordingly and look for the approval outside of the  
49 unforeseen account. That was the ... so if you look at  
50 it as \$750,000, that's one block of money. It is also a  
51 mechanism with which we can start work and go to  
52 work. That is in effect the way this thing is designed  
53 and operates. So ...

54 MR. YOUNG: I'm just wondering on the, you know,  
55 you've been in this job for a while in the Atlantic  
56 Provinces, and you know a bit about Murphy's Law,  
57 and you say, I think, that with the major electrical, and  
58 certainly with the reconstruction, these are areas, it's  
59 probably not fair of the major electrical to the same  
60 extent, but with the reconstruction, these are areas  
61 where you know, year after year you're going to have  
62 these items. Now, I would suggest to you because of  
63 the numbers of poles you have, just the laws of large  
64 numbers and averages will assist you in reaching that  
65 conclusion. You're forecasting on the allowance for  
66 unforeseen events, is it the same though? Are you  
67 pretty confident you're going to have these things in  
68 just about every year to some extent, just doing the  
69 difference between the number.

70 MR. LUDLOW: The reason that number is at \$750,000,  
71 could that be \$800,000 or \$700,000, the idea here is that  
72 under the Act, and again as my counsel has informed  
73 me, many, many, many times I might add, an engineer  
74 has a tendency to build and get on with work. There  
75 has to be a way to work within the Act, and the  
76 \$750,000 provides that enabler, and that basically  
77 becomes the point. The \$750,000, okay, the \$750,000 ...  
78 a \$750,000 storm is quite substantive, there's no  
79 question about that. We have had multiple million  
80 dollar storms, as you've probably ... if you're from the  
81 city you'll know full well, the last one would have been  
82 '94, so the \$750,000 is not a historical projection. The  
83 \$750,000 is a number that has been used and we've used  
84 consistently with this Board as a means for which to  
85 enable us to go to work and work at restoring the power  
86 to the customers. If there is a draw from there, we  
87 would report back to this Board, and that's the basis, so  
88 I do know though, that if it is catastrophic and  
89 unforeseen, a power transformer, you're in the range. If  
90 it's a transmission, it's going to be within that range,  
91 and being from Newfoundland Hydro, you know full  
92 well that a \$750,000 ice storm can easily happen. That's  
93 the basis. I can't give you five year historical averages  
94 on this, that's not the way it's built.



1 MR. YOUNG: I'm just wondering, how many events  
2 would normally, not events, but how many particular  
3 items would normally fall into this? For example, in the  
4 average year, if you can't give me dollar figures, and to  
5 some extent, I suppose, as you just suggested, that  
6 would be a hypothetical anyway, in your experience,  
7 how many items would normally fall in this category in  
8 a number of years, in a typical year?

9 MR. LUDLOW: I would suggest, you know, I hope  
10 there's none, but usually that's not the case, and this  
11 year there's been, I guess, a couple. We would run two  
12 to three that would probably trigger within this  
13 account, Mr. Young. I don't have the details with me  
14 but that would be ... if I have two to three that would  
15 trigger this account, that would be ... that would not be  
16 a good year.

17 MR. YOUNG: So I would assume then, and I know this  
18 is pretty phoney arithmetic, but if you have two or three  
19 and that wouldn't be a good year, that these would be  
20 typically a quarter of a million dollars or more by item,  
21 or is that ... that's an extension I can't go to, is that  
22 correct?

23 MR. LUDLOW: I think that's a fair assessment of your  
24 mathematics. The math is correct, but, you know, to  
25 say that I currently have P-435 sitting on a shop floor  
26 and my estimate to get that back on the road is  
27 \$695,000, and so there's not ... and you talk in terms of  
28 catastrophic events, to say that it is \$250,000 because  
29 the \$750,000 over three ... the math is correct, the logic  
30 doesn't apply. That's my professional opinion.

31 MR. YOUNG: I wonder if I could distribute something  
32 and ask you to comment on a document, if I might. Mr.  
33 Chair, this is actually an excerpt from PU-7, the recent  
34 order of the Board concerning Hydro on this issue.  
35 This is along the theme, Mr. Chairman, and I hope  
36 having Mr. Ludlow as an engineer, I might get his  
37 comments on this item.

38 MR. NOSEWORTHY, CHAIRMAN: Can you just  
39 speak up a little bit, Mr. Young, I just ...

40 MR. YOUNG: I think the problem is I'm moving away  
41 from the microphone.

42 MR. NOSEWORTHY, CHAIRMAN: Possibly, yeah, I'm  
43 having a little bit of difficulty in hearing, please.

44 MS. NEWMAN: Before you proceed, this will be  
45 information number nine, and I believe an excerpt of  
46 this order was provided earlier, but I believe it was a  
47 different excerpt.

48 MR. YOUNG: I think that's correct, yes.

49 MS. NEWMAN: Yeah.

50 MR. YOUNG: Mr. Ludlow, I don't know how familiar  
51 you are with this particular order. As you can see  
52 though, it's under the heading, this particular part of it,  
53 under the heading of contingency fund, which is the  
54 words that we more typically use in our company, at  
55 least in a generic sense to deal with these issues. The  
56 Board, I won't bring you through this and ask you to  
57 interpret the order, but I'll just mention for the, as an  
58 introductory part to my question that the Board says  
59 that Newfoundland Power has a similar provision in  
60 place called allowance for unforeseen items, so I think  
61 that these are generally similar. I wonder if I could  
62 bring your attention to Roman numeral (ii) there, about  
63 two thirds of the way down the page.

64 MR. LUDLOW: Sorry, which one?

65 MR. YOUNG: Two.

66 MR. LUDLOW: Yes.

67 MR. YOUNG: It says the project must be seen both by  
68 Hydro, and subsequently by the Board, to be urgent  
69 circumstances and must require that immediate action  
70 be taken, and it must be evidence that any delay  
71 resulting from the time taken to file an application with  
72 the Board could have serious negative consequences  
73 for the company, it's customers, or the public. Would  
74 that also apply to some extent, or not at all, I'd like to  
75 have your comment on this, to, would it apply, number  
76 one, to your allowance for unforeseen items, as you  
77 interpret it, and also, perhaps though, to many events  
78 that you have on your reconstruction budget item?

79 MR. LUDLOW: Let me just read it once again if I may,  
80 please? Without the benefit of a lot of study on this  
81 document, my comments would be this would not apply  
82 to the reconstruction account. The reconstruction  
83 account, as I've attempted to explain, is a multitude of  
84 small projects that go on throughout the year. It has  
85 been shown historically that these units with the 8,000  
86 kilometers that's out there, we will have poles that  
87 require work and so on, so that's that piece. With

1 respect to the unforeseen account, the \$750,000, the  
2 unforeseen account that I've described is described as  
3 being catastrophic, large and exceptional. Those, I  
4 think, were the used words, and the unforeseen account  
5 was also used as an enabler to get the work started  
6 immediately, not a day, not two days or a week, it's  
7 immediately. If I have the benefit of looking ahead and  
8 getting the planning time, which I think is the ... will we  
9 notify the Board? If I have a problem on the Burin, the  
10 Board is notified as soon as possible, and that's the  
11 same day, hopefully within hours, and that's the  
12 approach, the reporting process we've been attempting,  
13 based on the number of customers and outage times,  
14 and public safety. That's a standing reporting  
15 relationship with have with the Board, so that meets  
16 that criteria within here as well. So ... and we wouldn't  
17 be notifying the Board if it didn't have negative  
18 consequences to our customers or to other parts of the  
19 business, so that do fit.

20 Keep in mind that we do report on those items  
21 and that's the basis, so are they the same? I don't  
22 know. You're going to have to take my explanation of  
23 what we do, how we do it, and why we do it.

24 MR. YOUNG: And number five there, close to the  
25 bottom of the page, says that the allowance for  
26 unforeseen items, events is the word in this term, will be  
27 considered by the Board annually at the time it  
28 considers the Hydro capital project and may be varied  
29 from year to year. It goes on to say unused balances in  
30 the account will not carry forward. I'm just wondering,  
31 how much variation has there been in Newfoundland  
32 Power's balance over, you know, the last several years  
33 that you've been involved in it, or that you're aware of  
34 it?

35 MR. LUDLOW: Well, first of all, this whole discussion  
36 is based on the premise that your budgeting process is  
37 the same as ours, and I don't know that it is and I don't  
38 know that it's not, so I'll start there, okay.

39 MR. YOUNG: Don't assume the premise that I've made  
40 that assumption, I'm just wondering what your  
41 experience has been.

42 MR. LUDLOW: From my end, the last two to three  
43 years, my recollection, this account has been at the  
44 \$750,000 level, \$750,000. I know it was definitely there  
45 last year because I testified before this Board. The year  
46 before, Mr. Evans testified and if recollection is correct,  
47 it would have been the same at that point. That one

48 would be subject to check, so there has been no  
49 variation in that amount in those years, and I can't go  
50 back beyond that too far.

51 MR. YOUNG: Thank you.

52 MR. LUDLOW: But I do agree that the unused  
53 balances should not be carried forward. In effect, it is  
54 not a balance.

55 MR. YOUNG: I wonder if I could draw your attention to  
56 NLH-8? This shows, I think it's fairly obvious, a range  
57 between, well depending on if you read the footnote or  
58 not ...

59 MR. LUDLOW: Just bear with me one second please.

60 MR. YOUNG: Oh sorry, sure.

61 MR. LUDLOW: Until I just get my cross-reference back  
62 to my book. Okay.

63 MR. YOUNG: Now, the small table there in your  
64 response shows, as I say, depending on the numbers  
65 you're looking at in the footnote or not, but I mean the  
66 range on the table is \$51,000 to approximately \$168,000.  
67 Do you have any sense of whether your allowance for  
68 unforeseen items has a similar kind of range pattern or  
69 is it ... is it sort of all over the place or how does it  
70 work?

71 MR. LUDLOW: What I would comment is that I know  
72 last year the actual balance in the account at the end of  
73 the year was zero because at the capital expenditure  
74 status report filing we had undertaken a similar process  
75 and come back before the Board, and this year, and I'll  
76 cross my fingers on this one, that it will be zero, if I can  
77 get through the next five weeks, and that's the reason  
78 that we've filed that it be zero as well, so my objective  
79 is to keep it at zero. It don't mean I won't use it, but I'm  
80 using the account, as I said, as an enabler to get me  
81 going to do the work.

82 MR. YOUNG: I'd like to change topics, just ... I'm  
83 almost finished, Mr. Ludlow, but I do have one  
84 question on one other topic and it relates to cost  
85 benefit analysis done in particular ... and I guess my  
86 question relates in particular to those that were done, or  
87 that which was done for an energy project. As I  
88 understood your testimony yesterday, there was some  
89 consideration of this issue in relation to the Lockston  
90 penstock, is that correct?

1 MR. LUDLOW: That's correct, yes.

2 (10:00 a.m.)

3 MR. YOUNG: Would there have been other cost  
4 benefit analysis done for the energy projects?

5 MR. LUDLOW: Let me see where I'm to here now for a  
6 second. We would have completed cost benefit and/or  
7 energy studies, those types of things, on, let's see ...  
8 the strict financials of whether we've done them, from  
9 an engineering base, there are several of them filed.  
10 Definitely the Lockston one comes to mind. To my  
11 opinion they do not apply to distribution projects.

12 MR. YOUNG: When you look at them for an energy  
13 supply issue, do you look at the specific amount of  
14 energy that can be available or the alternative, not  
15 become available, or any alternatives you may have in  
16 between, sort of all or none, for that specific project, or  
17 do you ... because there's a reference in one of the  
18 responses, I believe, to looking at the whole, I think it's  
19 426 gigawatt hours, do you look at them, you know, by  
20 the each, by the each energy project you do and do a  
21 study for each one?

22 MR. LUDLOW: Before we would have any significant  
23 investment in a hydro plant such as Lockston or Seal  
24 Cove, or any of those, we would evaluate the continued  
25 future viability of that plant based upon the capital  
26 expenditure that are foreseen within five to ten ... I think  
27 one of them goes out to 25 years, and I think the  
28 Lockston may even be that one ... and then the cost of  
29 the energy and that, in turn, would be compared back  
30 against the, well we're using the short run marginal  
31 costs at Holyrood. So the answer, I hope I understand  
32 your question. Yes, we look at the plants before we  
33 invest. Some of the plants, if they are, in fact, marginal,  
34 we would not go, we would have to make a decision to  
35 take out. If we don't invest, I would make a decision  
36 not to continue operation, and that may be based on  
37 environmental or public safety issues, so there's a  
38 balance on all these issues outside of just the financial  
39 arms as well.

40 MR. YOUNG: So do you actually produce a document  
41 in each case, a cost benefit analysis sort of document,  
42 or is it an internal evaluation?

43 MR. LUDLOW: Well, similar to what we did at  
44 Lockston. If we have a project that we are heading  
45 towards, for whatever reason, we would evaluate that

46 project and we would file with the Board upon request,  
47 that document.

48 MR. YOUNG: All the ones that are in your energy  
49 budget this year, there's a number of them, they were all  
50 analyzed that way, were they, by the each one and  
51 determining the value of the plant that's remaining or at  
52 least the availability to get energy on a cost-effective  
53 basis from each plant, is that what you're telling me?

54 MR. LUDLOW: Just take me to ... let's go to the ... if we  
55 go to the energy supply, Schedule B, is that your ...

56 MR. YOUNG: We could do it that way, sure. It's page  
57 9 of 82.

58 MR. LUDLOW: Let's take the hydro plant facility  
59 rehabilitation, if that would be of assistance, Mr.  
60 Young.

61 MR. YOUNG: Sure.

62 MR. LUDLOW: The \$2.345 million, I would say, sir,  
63 that of those the Blackwoods, there was no formal  
64 report, but it has been answered in an RFI that that  
65 represents roughly three gigawatt hours. The math,  
66 three gigawatt hours represents \$150,000 roughly, and  
67 the cost is \$200,000, so without going into a long formal  
68 study on all these individual items, can I give you a  
69 report on each of these? The answer is no. However,  
70 where, as I said, there are substantial projects, we  
71 would do them. This whole hydro plant facility  
72 rehabilitation of \$2.345 million represents an  
73 expenditure across 23 plants. These are geographically  
74 dispersed, and I would suggest to you probably the  
75 hardest facilities that we have to manage. I would take  
76 distribution lines over these any time, that's not my  
77 personal preference. These are old, they're  
78 unpredictable, and so on, so before we would go in and  
79 spend, say, \$50,000, do I look at the viability of that  
80 plant? I can tell you the general operating cost of that  
81 plant is between .5 and .6 cents per kilowatt hour.

82 MR. YOUNG: That's the beauty about hydro plants.

83 MR. LUDLOW: That's the beauty of them, and that's  
84 the reason, to quote one of the Board's auditors  
85 actually, from, I do believe it was 1998, Mr. Dan Brown,  
86 that these are a very valuable asset, old, however  
87 providing cost efficient energy to the province. It's not  
88 a quote, but it's in there in the executive summary.

1 MR. YOUNG: So that, but if a project comes up, and I  
2 don't know what the threshold level is, and I'm not sure  
3 if that's what you're suggesting to me, that there is a  
4 threshold level exactly, but if a project comes up which  
5 is a little bit more expensive than the others, you would  
6 look at it, but I don't mean just whether or not the plant  
7 exists or not, but whether or not you actually get the  
8 additional energy or the additional years or whatever  
9 other benefit you're hoping to achieve by doing that  
10 work, is that assessed on each case, on the basis of  
11 what it's bringing to the ratepayer?

12 MR. LUDLOW: Let me try one more time. When we  
13 look at a governor, the second line item on this page,  
14 that's a governor in Tors Cove, if my memory serves  
15 right. I shouldn't be relying on memory, but I think I'm  
16 pretty close on this one. Without the governor, the  
17 plant won't run. We have already had 29 failures on the  
18 Tors Cove governor in the last four years. To that end,  
19 if we're going to continue to receive cost efficient  
20 energy from Tors Cove, we must do something. It's not  
21 only the energy produced, it's the cost of employees  
22 going to that plant, you can't get parts, it manifests  
23 itself in increased down time, so does it extend the life  
24 of the plant? The plant was built in the early fifties, late  
25 forties, yes, it will extend the life of the plant, definitely,  
26 so what we've done, there is an engineering study done  
27 on the governors. We've looked at that, but as I  
28 described yesterday to the Board, one of the points that  
29 we get into on the planning under cross-examination by  
30 Mr. Browne, was that we've seen a repeated occurrence  
31 on the governor front. While we speak, we've engaged  
32 third party consultants to do a full evaluation of all  
33 hydraulic governors and controllers within the  
34 company. That's underway between now and year end,  
35 and subsequently next year we would come back to  
36 that, so that then would lay itself out to the continued  
37 viability of our small hydro.

38 MR. YOUNG: That would not doubt apply to a  
39 governor for a hydro plant, but would it apply to all of  
40 these? I mean you picked that example, would that be  
41 ... are all of these sort of break ... you know, go/no-go  
42 circumstances?

43 MR. LUDLOW: Well, let's go to the building in Petty  
44 Harbour. I've got a roof that's leaking. I have digital  
45 equipment, I have gear in that plant that I have to keep  
46 dry. The rain's coming in and I'll tell you, if I don't fix  
47 that roof, I've got a problem. I've got a bridge in Cape  
48 Pond (*phonetic*). I also know that I have been taken to,  
49 there's legal action because of conditions. If you have

50 a plant, you have it in place, you have bridges and  
51 infrastructure, you have to maintain it to code. That's  
52 the type of work that's going into these, this account as  
53 we go forward, so no, I have not got a cost benefit  
54 study done on the bridge replacement at Cape Pond.  
55 Have I got anything on the canal rehabilitation? Yes.  
56 We have looked at that, that's been filed. There are dam  
57 safety inspections and that's not meant to be a  
58 derogatory term, they're inspections of our dam at  
59 Lockston. They've been filed with the Board. We have  
60 external evaluations by the Bae Group, and also by New  
61 Lab Engineering, and that, in turn, was part of the  
62 economic evaluation and would have been included  
63 into that penstock replacement evaluation which was  
64 also filed.

65 MR. YOUNG: Those are all my questions, thank you,  
66 Mr. Ludlow.

67 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.  
68 Young. Thank you, Mr. Ludlow. We'll move now to  
69 Board Hearing Counsel, please?

70 MR. KENNEDY: Chair, is possible to get about a five  
71 minute break. Mr. Young covered a bit of the material  
72 that I had down, and that would make me a lot more  
73 efficient if I could just step through that now and I  
74 might save a half an hour of questioning of Mr. Ludlow.

75 MR. NOSEWORTHY, CHAIRMAN: Sir, if that will save  
76 a half hour of questioning, and for other reasons, it's  
77 probably appropriate to take a five minute break, but  
78 keep it around five minutes, please, if you could, thank  
79 you.

80 *(break)*

81 *(10:20 a.m.)*

82 MR. NOSEWORTHY, CHAIRMAN: Thank you. Mr.  
83 Kennedy, may I ask you to begin, deducting 25 minutes  
84 from the original time.

85 MR. KENNEDY: Mr. Ludlow, I have five topic areas,  
86 but some of them are related to each other. I'm going to  
87 start close to where Mr. Young left off, which is just  
88 more of an analysis of your budget and start with the  
89 unforeseen allowances account (unintelligible). I wanted  
90 to discuss with you aspects of the, Newfoundland  
91 Power's policy concerning urban versus rural customer  
92 bases. I want to deal with some specific projects, Old  
93 Perlican, the proposed purchase of mobile diesel

1 generation, and the Salt Pond turbine move, and also  
2 deal with the part of this budgetary process, your  
3 policy on the proactive capital maintenance, and then  
4 just a couple of miscellaneous issues, so just so you  
5 have the heads up, so to speak on where I'm going with  
6 some of this. Just starting with the unforeseen  
7 allowance account, and I think Mr. Young has brought  
8 you through this part already, which is the 25 minutes  
9 you can deduct, Chair. Just so I understand the  
10 conceptualization, if you will, that Newfoundland Power  
11 is using to differentiate between the different categories  
12 that it has in its budget. In the 2002 capital application  
13 you provided some testimony and you said that the  
14 unforeseen account is an amount that's included to  
15 avoid, to provide us with the opportunity to start quick  
16 repair in massive unforeseen circumstances, so that's  
17 inkeeping with what you stated?

18 MR. LUDLOW: Yes, it is.

19 MR. KENNEDY: And in response, I believe, as Mr.  
20 Young pointed out, that it's also been described as  
21 repairs due to major storms or equipment failure?

22 MR. LUDLOW: That's correct.

23 MR. KENNEDY: And that the, and that the major  
24 electrical equipment repairs section, which Mr. Young  
25 also covered, repairs needed due to deterioration or  
26 catastrophic failure?

27 MR. LUDLOW: Pretty much so, yes, particularly in the  
28 hydro plant or the energy supply section, that's correct.

29 MR. KENNEDY: Now, then we come to the  
30 reconstruction section, which Mr. Young also touched  
31 upon, and ... in the 2000 capital application that  
32 Newfoundland Power had it said that this category  
33 includes expenditures for unplanned reconstruction,  
34 and that would still be the case, I take it, that there's  
35 certainly a component to the reconstruction which is  
36 expected but otherwise unplanned for.

37 MR. LUDLOW: That's probably the best description  
38 that I've been able to come up with yet, yes.

39 MR. KENNEDY: And in the, in the 2001 capital  
40 application Mr. Evans indicated that most importantly  
41 we rely on our workers and their inspection and their  
42 day to day contact with our facilities to know what to  
43 repair, and I take it that that's still the case, that in ...  
44 that the reconstruction budget, if you will, or the  
45 category, the work completed under that category is in  
46 response to conditions in the field that your personnel  
47 encounter.

48 MR. LUDLOW: That's, that's a reasonable assessment,  
49 yes, primarily through work that's, to distribution  
50 inspections, as I referred to earlier, and also through the  
51 area technicians and operating engineers. Sorry, that's  
52 a wrong term, I shouldn't use that, the engineers in the  
53 field, I guess.

54 MR. KENNEDY: Okay. And similarly in the rebuild  
55 category in your budget, Newfoundland Power makes  
56 a distinction between these two categories. And the  
57 rebuild category, would that be then planned work?

58 MR. LUDLOW: Could you just take me there, please?

59 MR. KENNEDY: I'm sorry. That's at page 46 of 82.  
60 Schedule B of the application. Mr. Wells, just pop it  
61 up. So is ... yeah, go ahead, Mr. Ludlow.

62 MR. LUDLOW: I missed your question, I'm sorry, Mr.  
63 Kennedy.

64 MR. KENNEDY: Okay, as I understand it the,  
65 Newfoundland Power describes the construction aspect  
66 ... maybe we can just flip back three pages, that's at  
67 page 43, Mr. Wells. It says this project is necessary to  
68 provide for the replacement of deteriorated or storm  
69 damaged distribution structures and electrical  
70 equipment. If we could just go ahead now again to  
71 page 46, and the trunk feeders rebuild. This project is  
72 necessary to provide for the replacement of deteriorated  
73 distribution structures and electrical equipment for  
74 entire sections of trunk lines that have been previously  
75 identified through ongoing line inspections, so is my  
76 understanding right from reading those two  
77 descriptions, and I guess also as it's been elaborated on  
78 in some of the replies to the RFIs, that the  
79 reconstruction budget is a budget of, based on  
80 historicals of what Newfoundland Power expects to  
81 have to spend in the field, but it's not decided where it's  
82 going to spend that money until it actually encounters  
83 the field condition that requires the expenditure to be  
84 made.

85 MR. LUDLOW: That's a fair assessment, yes.

86 MR. KENNEDY: Versus the rebuild, in this case the  
87 trunk feeder rebuild, is a planned project that  
88 Newfoundland Power has already (unintelligible) out, if

1 you will, and conducted the engineering, the detailed  
2 engineering design work that underlies the project.

3 MR. LUDLOW: You're almost correct on that  
4 assumption, Mr. Kennedy. If I could clarify a little for  
5 you to give you the flow. If you go to page 46 of 82,  
6 Schedule B, to the table. And let's just use the example  
7 of the King's Bridge, I don't (inaudible) a good one,  
8 King's Bridge 08, and that's the Rennies Mill Road,  
9 Monkstown Road, Military Road area. There would  
10 have been an assessment done through walking  
11 inspections and potential climbing inspections,  
12 climbing, literally going up the pole, all the condition of  
13 poles, hardware and so on. During that time of the  
14 actual field inspection, if there was a pole identified that  
15 ants had literally eaten at the ground level that would  
16 not last, that would fall into the reconstruction account  
17 for the year the inspection was done, so let's go there.  
18 The overall condition of the line, where Mr. Browne  
19 took me yesterday in cross, was if there were sections  
20 of poles, if there were general plant conditions that  
21 basically could be something that's a year away or two  
22 years away, depending upon the assessment, so that  
23 then would be a planned project, and that's the reason  
24 that line or that account falls into the rebuild  
25 distribution line, so I draw that distinction. The actual  
26 detailed engineering will not be completed until we  
27 move into the construction year. We know we have  
28 concerns on that line, we know generally the length,  
29 and again yesterday I was questioned as to you must  
30 have a rough estimate of what your cost would be.  
31 That's the basis upon which the budget proposal is  
32 prepared, and once approved we will move to pole by  
33 pole, house by house, detailed engineering planning, I  
34 guess, is the word I would look for. So that's the, the  
35 process.

36 MR. KENNEDY: Just on the King's Bridge project, as  
37 I understand it in previous budget, the capital budget  
38 that Newfoundland Power submitted, there were plans  
39 for conducting a rebuild of a substation at your King's  
40 Bridge substation, is that correct or ... and that the  
41 project got delayed because of some, some difficulties  
42 encountered in the field on repairing some transformers.  
43 Does this all sound familiar? No, okay, we can come  
44 back to that after the break.

45 MR. LUDLOW: I don't mind, if you can show me the  
46 reference I'll go there and ...

47 (10:30 a.m.)

48 MR. KENNEDY: Okay. I guess in the rebuild project,  
49 as we, where you have up on the screen there now on  
50 page 46. So is it the case then that, these are as we've,  
51 I think, ascertained, projects that Newfoundland Power  
52 has already done the detailed engineering work for and  
53 which they plan to do as a major rebuild in the next  
54 year, but that is it also the case that once you get into  
55 the field and go to do that rebuild that you may end up  
56 having to make adjustments to your plan?

57 MR. LUDLOW: I think what we're discussing is the  
58 difference between a lawyer's words and an engineer's  
59 words, so, Mr. Kennedy, I'm sorry. We have done a  
60 detailed field assessment. I do not have a detailed  
61 engineering plan to tell you what I'm going to do at  
62 every pole, at every house on the King's Bridge feeder.  
63 I think we're violently (*phonetic*) agreeing here.

64 MR. KENNEDY: Yes, yeah, yeah.

65 MR. LUDLOW: Okay, so ...

66 MR. KENNEDY: And engineers have their own arcane  
67 language.

68 MR. LUDLOW: I'll acknowledge that as well.

69 MR. KENNEDY: I apologize to the engineers, there's  
70 lots of them in the room. They all just want to be  
71 lawyers anyway. So just going back to your  
72 reconstruction budget then again, and again this is a  
73 budget category that in particular is one that  
74 Newfoundland Power uses to conduct repairs in the  
75 field that are in response to field conditions that it  
76 encounters at the time.

77 MR. LUDLOW: Correct.

78 MR. KENNEDY: Okay, I just want to take a little bit of  
79 an aside then on your, on Newfoundland Power policy  
80 on the proactive capital maintenance methodology, I  
81 think ... you didn't use the word methodology, but you  
82 called it proactive capital maintenance, I believe, or ...

83 MR. LUDLOW: I may have. I'm not sure.

84 MR. KENNEDY: And, and I understand that that's  
85 somewhat of a departure from Newfoundland Power's  
86 previous method of, of I guess what I would call a  
87 failure to respond methodology. Is that fair  
88 assessment?

- 1 MR. LUDLOW: My terminology would be breakdown  
2 maintenance.
- 3 MR. KENNEDY: Breakdown maintenance, if broke it  
4 needs to be fixed.
- 5 MR. LUDLOW: That's correct.
- 6 MR. KENNEDY: And you'd agree with me then in a  
7 case of a broken piece of equipment, it's pretty clear  
8 that it's broken, it's not working, the electricity is not  
9 flowing and it needs to be repaired, as opposed to in a  
10 proactive maintenance you're actually going in and  
11 removing assets from your system and replacing them  
12 with new assets prior to the failure, that's the  
13 distinction between the two.
- 14 MR. LUDLOW: That's reasonable.
- 15 MR. KENNEDY: Okay.
- 16 MR. LUDLOW: You're managing your assets to the  
17 optimum point, or at least that's your goal, to maximize  
18 your asset life and provide the service to your  
19 customers without the interruption.
- 20 MR. KENNEDY: And one of the devices that you use  
21 to, or that assists Newfoundland Power in conducting  
22 this proactive maintenance is your thermoscanning  
23 units?
- 24 MR. LUDLOW: That is correct, yes.
- 25 MR. KENNEDY: And in canvassing some old  
26 documentation, actually I don't think it's part of the  
27 record of this hearing through the RFIs, but I've seen  
28 some pictures of your thermoscanning of pole tops and  
29 the like, and it didn't mean much to me. Is it, is it fair to  
30 say that the operator of the thermoscanning unit is a  
31 trained operator, is someone who has been given  
32 training on how to use this device and interpret the  
33 results that come back from it?
- 34 MR. LUDLOW: That is correct, yes.
- 35 MR. KENNEDY: And is it fair to say that, that that  
36 person then needs to exercise judgement in interpreting  
37 the results that the thermoscanning unit gives them?
- 38 MR. LUDLOW: That is correct.
- 39 MR. KENNEDY: And, and then ultimately there's a  
40 decision made based on the results that they receive  
41 about whether a particular piece of equipment needs to  
42 be replaced or not.
- 43 MR. LUDLOW: That is correct.
- 44 MR. KENNEDY: And that there would be judgement  
45 exercised in determining whether that piece of  
46 equipment should be replaced or not.
- 47 MR. LUDLOW: That is also correct.
- 48 MR. KENNEDY: And so it's fairly clear, isn't it, that  
49 there's certainly more judgement, both at an operator  
50 level and an engineering judgement level required  
51 under this proactive capital maintenance program  
52 versus the break and fix maintenance program.
- 53 MR. LUDLOW: That's a fair assessment, but I think it's  
54 also important, Mr. Kennedy, that you use the  
55 equipment called thermoscanning. And to give you an  
56 example of that, before this hearing I had the  
57 distribution feeder servicing this building  
58 thermoscanned, and the reason that the thermal gun is  
59 used, just to bring you up to speed a little, is a  
60 byproduct of electricity is heat. It's relatively simple,  
61 it's either cold or it's hot. All a thermal gun does, it  
62 picks up temperature difference, and if that temperature  
63 difference, which is shown in these coloured pictures  
64 you were referring to, are, they go from white to blue  
65 and so, the various colours of the spectrum, the  
66 interpretation, it will show you what piece of equipment  
67 is failing. And take this, the thermal gun is used ...
- 68 MR. KENNEDY: I'm sorry, if I could interrupt you. It's  
69 not the case that the piece of equipment is failing  
70 though, is it?
- 71 MR. LUDLOW: That piece of equipment has failed, or  
72 is nearing catastrophic failure or breakdown. What  
73 happens with a thermal gun is the piece, the connectors  
74 ... at this capital hearing last year I spoke in terms of the  
75 Nema pads, the four bolt connectors. I had one here  
76 actually. There's a piece in this budget now to continue  
77 working with the breakers and transformers. What it is,  
78 the thermal gun will focus on the actual connection and  
79 it will tell you, it could be that the bolt is slack, it won't  
80 tell you that the bolt is slack, it will tell you that the  
81 connection is heating. If the connection heats the wire  
82 melts, the wire melts, we have an outage. So the long  
83 haul use of a thermal gun for, as you put it, proactive

1 capital maintenance on a King's Bridge 08 feeder would  
2 not be your key tool. The key tool for the thermal gun  
3 would be spot checking and almost like emergency  
4 identification. We use that at ... to give you an example,  
5 the Junos, we used it prior to that; if the Lieutenant  
6 Governor comes to town, we'll do it there; Y2K, we  
7 focus those; we'll do major industrials, and we'll do  
8 residential, and those types of circuits, and it will  
9 pinpoint ... and what you draw from that then becomes  
10 ... if you find 500 items that are failing, that's how you'd  
11 use it for forward looking. If I know that I'm losing  
12 Nema pads, if I've scanned 500 and I'm losing a 100 of  
13 them, I've got a problem. I need to know why, and then  
14 I go further, and then do I go on and complete the  
15 project in future years. So that, just to give you that  
16 little piece.

17 MR. KENNEDY: Sure, so there's two possible  
18 outcomes from, from using this thermal scanning unit  
19 as an example, that you could end up having to make  
20 the change-out right there and then.

21 MR. LUDLOW: Yes.

22 MR. KENNEDY: Or it could trigger off a more general  
23 review of, that Newfoundland Power needs to make  
24 more system-wide repairs or, or concentrated effort in  
25 a certain rebuild of a certain feeder or what have you.

26 MR. LUDLOW: Correct.

27 MR. KENNEDY: Okay.

28 MR. LUDLOW: Or a piece of equipment that's generic  
29 to all feeders. Keep that piece in mind in that it's  
30 usually equipment, being connector or location specific  
31 on a distribution line, or a transmission line.

32 MR. KENNEDY: Back, I don't know if it was yesterday  
33 or the day before now, they all seem to be blurring  
34 together at this point.

35 MR. LUDLOW: They have a tendency to do that.

36 MR. KENNEDY: I'm sure they are for you. You've  
37 indicated that Newfoundland Power's focus on, would  
38 be to focus on feeders which are performing poorly, is  
39 what I have you down as indicating, and I'm just  
40 wondering, you'll agree with me, if you will, that  
41 performing poorly is, and this is the lawyer in me, that  
42 that's a subjective term, about what's considered to be  
43 performing poorly and what's not, so can you, can you

44 give me some indication about what level of  
45 performance Newfoundland Power looks for before it's  
46 deciding whether to switch out an asset, for instance,  
47 or a piece of equipment like a feeder if it's ...

48 MR. LUDLOW: I won't go back to Mr. Evans' quote, I  
49 think that you used the other day, which said that I  
50 won't be content till get to zero. John is an optimist and  
51 so am I, I guess. I'd like to get it to zero. Now you look  
52 at where we stand in relation to the Canadian averages,  
53 you take that and balance it back against the Atlantic  
54 Province's averages, which brings it more in line,  
55 (unintelligible). We're not performing as a corporation  
56 to those.

57 MR. KENNEDY: Can I just interrupt? Can I ask you  
58 when you say comparing it to the averages, what  
59 averages are you comparing it to?

60 MR. LUDLOW: I would compare those to the SAIDI  
61 and SAIFI indexes, the duration index, and the  
62 frequency index.

63 MR. KENNEDY: Or in comparison to whom though?

64 MR. LUDLOW: They would be in comparison to New  
65 Brunswick Power, Nova Scotia Power, Maritime Electric,  
66 Newfoundland and Labrador Hydro, and that would be  
67 the pieces.

68 MR. KENNEDY: Okay, so now in the case of  
69 Newfoundland and Labrador Hydro and Nova Scotia  
70 Power in particular, they're certainly more generation  
71 transmission related rather than a distribution company,  
72 so would that affect your comparison on safety, or  
73 reliability statistics between the different jurisdictions?

74 MR. LUDLOW: No, because ... I think it was Mr.  
75 Hughes used the analogy of slices. And when you  
76 look at a customer in New Brunswick and a customer in  
77 Rose Blanche, (unintelligible), it really don't make any  
78 difference, if the power goes out, the power goes out.  
79 And then you have to look at why the power goes out,  
80 and you look at from a loss of supply, a loss of supply  
81 through transmission or generation, then you take it  
82 down to Table 6 (*sic*), Table 1, page 6, within my  
83 evidence, which deals with the unscheduled  
84 distribution outage statistics. And I just take right from  
85 that down to that level, if I could, Mr. Kennedy. When  
86 that table was prepared it was dealt with on the basis  
87 that a capital investment would and could impact the  
88 statistics seen by the customers on the distribution



1 system. An investment of capital by Newfoundland  
2 Power in Milton will not impact the reliability of the  
3 Holyrood generating plant. It will, however, impact the  
4 ability of Newfoundland Power to supply 12,500 volts  
5 from Milton through Elliot's Cove. So when I do the  
6 comparison, I'm not including the delivery point  
7 performance, as referenced in the, one of the  
8 information items that was passed out yesterday, I am  
9 talking as to what the customer sees, and I would do  
10 the comparison on a customer basis.

11 MR. KENNEDY: Newfoundland Power is on record as  
12 indicating, I guess, what you would, or what I would  
13 offer as a truism that the reliability experienced by rural  
14 customers, or is unlikely to ever be as high as the  
15 reliability experienced by urban customers.

16 MR. LUDLOW: I don't have the, the, point. I may have  
17 said it myself. If it was said, it was said because of the  
18 complexity of the electrical system in the respective  
19 areas, and also the past expenditure programs, as well  
20 as developments that we've gone through. I would  
21 think that's the basis for the context.

22 MR. KENNEDY: Okay, I took it, just is that it's, it's a  
23 (unintelligible) to circumstances, in many respects,  
24 beyond Newfoundland Power's control that some of  
25 these rural customers are living in areas as  
26 Newfoundland Power has indicated, are subject to high  
27 winds, salt spray, and also on radial lines, and that all  
28 makes them subject more to the vagaries of outage,  
29 weather caused outages, for instance, and that, just for  
30 that reason alone their reliability is likely to be not as  
31 high as an urban residence here in the province?

32 MR. LUDLOW: I think that's a reasonable assessment,  
33 however, many of those urban areas, the rural areas  
34 would not be impacted through loss of supply from the  
35 generator as much as the urban centres would be, that's  
36 reasonable assessment.

37 MR. KENNEDY: Being in town, if you'd prefer ...

38 MR. LUDLOW: I wouldn't go there, sir. I'm both.

39 *(10:45 a.m.)*

40

41 MR. KENNEDY: So in, in your job, Mr. Ludlow, in, and  
42 in implementing Newfoundland Power's proactive  
43 capital maintenance program, can you tell me how you

44 take that into account, how you take into account the  
45 fact that there are these special conditions in the rural  
46 areas as opposed to the, in comparison to the urban  
47 areas?

48 MR. LUDLOW: The way we've looked at this has been  
49 one of the points that I tried to explain yesterday. As  
50 we started this change back in '98/'99, and there was a  
51 fundamental change in the way we approached, and I'm  
52 going to use the word vigorously attacked, some of the  
53 under performing areas of the province. The two that  
54 come to mind are Dunville and the Old Perlican, 86(b) or  
55 (d), whatever it is, I'm not going to go back there right  
56 now, similarly with the (unintelligible) and so on, you've  
57 seen the list. Prior to that we have used the approach,  
58 look, it will happen, we will do piece by piece by piece,  
59 and over a five, six year period we might make  
60 differences. In '98 we made a concerted effort to change  
61 approach, target, right to the trouble spot, and that's  
62 where we were going. And these were performing, I  
63 would suggest, four, five, maybe even six times under  
64 what the corporate average were, and you've seen  
65 those numbers, Mr. Kennedy. What I am going  
66 towards is that as we move now the direction is more  
67 towards parts of feeders, and the expectation of rural  
68 customers versus urban customers, whether it should  
69 be the same or whether it's not, I really don't want to get  
70 into that debate because I don't think I'm qualified to do  
71 it. I can say, however, that the expectations of rural  
72 customers through everything from bank machines,  
73 debt machines, computers and so on is becoming ever  
74 more important as we go forward, and that's true. So,  
75 how do I bring it in? I continue to look at our  
76 unscheduled distribution, I look at it by feeder, and  
77 then I even have people look at it by parts of feeder,  
78 and hence the reason for the Milton project. So, how  
79 do I get feedback myself, regularly I'm in council offices  
80 ... they're getting less and less that I'm getting called  
81 into, by the way, but I've spent my share in front of  
82 those too, meeting with the customers, and that's part  
83 of my job, is to sit in the customer's premises, and I bet  
84 you there's not a week goes by that I am not in  
85 continuous contact with these people. You put all that  
86 together, combine it with the field data from the  
87 engineers and the technicians that pull it together from  
88 the statistical perspective, and that's basically the  
89 parameters that's brought in.

90 MR. KENNEDY: Okay, because in the 2000 capital  
91 budget Newfoundland Power was on record as saying  
92 that it had 300 feeders, which I think is the number  
93 that's still being used, and that it would replace those

1 that have a failure rate above the company average, and  
2 from a layperson's perspective that means, well, 150 of  
3 them. And I appreciate that it may not be right at 150  
4 because you may have some feeders being better than  
5 others, but if you use the company average as your  
6 test, that it seems to always indicate that you're always  
7 going to be chasing an average, because as you repair  
8 feeders your average is going to get lower and you'll  
9 always have feeders above that average, so I'm just  
10 trying to get a sense of, of when you go to actually  
11 determine where you're going to spend your money in  
12 a budget year, this year, and that trunk feeder project,  
13 which ones are you targeting? You indicated, well,  
14 you're targeting specific feeders that you think are  
15 failing below, but what's that measured against?

16 MR. LUDLOW: I'm just going to come back now in a  
17 second. I don't know where the 150 feeders are coming  
18 from.

19 MR. KENNEDY: No, that's my number.

20 MR. LUDLOW: Okay, that's 300 over two, I assume.

21 MR. KENNEDY: Absolutely, if it's ... exactly. One  
22 would expect that there's an equal number of feeders  
23 above the average as opposed to below the average,  
24 but not the case.

25 MR. LUDLOW: Not at all.

26 MR. KENNEDY: Absolutely, and that's why I said ...

27 MR. LUDLOW: As a matter of fact, if you take the 300  
28 feeders you would find by far the majority would be,  
29 there's a skewed relationship in that they would be far  
30 below the average, and there were some that were far  
31 above the average, and hence, you come in on the  
32 target point, okay. As I mentioned here yesterday,  
33 we're now finding that total feeder rebuilds are  
34 becoming fewer. I've put three from the historical ... I've  
35 gone back to my screen. The historical perspective as  
36 we look at backward looking performance, there has  
37 been three of those identified, that's Glovertown, which  
38 is the second half of last year's project; it was Milton,  
39 and the feeder itself, if you go through the mathematics  
40 is at or below the company average. It's the ten  
41 kilometer section of line within that feeder, that's three  
42 times the company average, that's the piece we're  
43 targeting, ten kilometers, not the 60. So those are where  
44 we're looking now, we're looking to pick out those small  
45 subsections, the same thing with Long Lake. So what

46 is the target on a number, that's been the approach in  
47 designing this. We take the company average, we  
48 compare the feeders on a performance base, if there are  
49 trouble spots within, we go in there, we do not rebuild  
50 all the feeders, haven't started and not going to.

51 MR. KENNEDY: Okay, and so that's, that's in a case  
52 where Newfoundland Power has the, the opportunity,  
53 the time, if you will, to be able to conduct an analysis of  
54 the feeders on a feeder by feeder sort of basis and  
55 sections of the line. Just go back to the  
56 thermoscanning person again that's in the field and is  
57 making determinations on the spot that things need to  
58 be replaced, that's a decision that's made there on the  
59 spot, so to speak, rather than with some detailed  
60 engineering and statistical analysis of reliability  
61 statistics, correct?

62 MR. LUDLOW: Correct.

63 MR. KENNEDY: Would you agree with me that, you  
64 know, that the Board entrusted with carrying out the  
65 provisions of the Public Utilities Act must safeguard  
66 against assets being replaced too quickly, that they are  
67 being replaced prematurely, that that would be the, that  
68 would be the risk, so to speak, of a proactive capital  
69 maintenance program?

70 MR. LUDLOW: I agree that the, that would definitely  
71 be the Board's concern, and I would also say that the,  
72 the, the balance between the right time of change and  
73 asset, what's the word I'm looking for, asset age and  
74 asset performance to replacing that asset, becomes the  
75 trigger point or the whole challenge in the, this process.  
76 So I guess I'm agreeing, the engineering judgement has  
77 brought to bear by many hundreds of years of  
78 assessment in the field, and I say hundreds of years  
79 because that's what it is if you add up all the  
80 employees. That becomes the basis upon which those  
81 decisions are made. And it was like yesterday when  
82 asked about how do you know if a pole is bad. I may  
83 look at it and you may look at, and it may be full of  
84 holes, somebody else might say that it will last for five  
85 years, it is a person that's been trained in what to look  
86 for that would move that forward. My objective is to  
87 maximize asset life and maximize/optimize is the goal,  
88 not to run it to failure.

89 MR. KENNEDY: So what, what measures can you think  
90 of that could be employed to, to test that hypothesis, or  
91 to test that objective of maximizing asset life, other than

1 your, your own statement that that's your, your  
2 objective?

3 MR. LUDLOW: Well let's, let's take ... we're talking  
4 poles and wires a bit here. If we take equipment, for  
5 example, okay, and we talk about proactive versus  
6 reactive. Actually, I was probably under cross from  
7 yourself, I don't know if this is formally cross or  
8 whatever it is, last year, Mr. Kennedy, when we were  
9 talking about a move in oil based maintenance, and we  
10 moved from a number of operations and a calendar  
11 based schedule of maintenance to ... let's start looking  
12 and assessing oils. I'll take you there because this is a  
13 true example of where this year alone we have diverted  
14 almost two and a half million dollars of expenditure.  
15 What happens, these oils within the equipment has  
16 obviously certain characteristics of dielectrics  
17 (*phonetic*) and gasses and particulates. One of the key  
18 measures or parameters that you look at is what's  
19 changing with this oil. Now, we've never done that.  
20 We've let them run, we do the maintenance, and we've  
21 had failures, so we shifted. Last year we bought a  
22 power transformer for, I think it was Rattling, the place  
23 escapes me, so we started to test the oils and we did a  
24 baseline measurement on all oils, and that's what we're  
25 continuing to do this year. This year alone through  
26 that proactive move we've diverted two power  
27 transformers that would have gone to failure within two  
28 years. So a move in that end, we continue to monitor  
29 practices through the distribution counsels of the CEA,  
30 equipment through the CEA, I actually chair part of it,  
31 because you're continuously into the goal (*phonetic*)  
32 of what's happening on utility practice, and you pull  
33 back out of that what are the best management  
34 practices to get better life out of that equipment. Can I  
35 tell you if I tap the pole four times that it will ring back  
36 at a certain frequency, no, I can't. I can tell you that if  
37 I have dissolved gasses, as I had in Deer Lake last  
38 week, of acetylene and hydrogen, get it out of the  
39 system, it has to come out. I wouldn't want to go back  
40 to your unforeseen argument.

41 MR. KENNEDY: No, and I understand that, and in each  
42 specific case, you know, you're clearly in sound  
43 command of the engineering aspects of these individual  
44 projects and examples, but I guess the RFI issued, PUB-  
45 22.

46 MR. LUDLOW: One second now.

47 MR. KENNEDY: Go right ahead.

48 MR. LUDLOW: Another cross on this one. I think it's  
49 referencing PDH-1. Excuse me one second, Mr.  
50 Kennedy. Okay, yes, sir.

51 MR. KENNEDY: I guess this was, it was just a  
52 question asking, using the current rate of replacement  
53 of assets as evidenced in the company's proposed 2003  
54 capital budget, when will the company have effectively  
55 completed the total replacement of the original  
56 distribution assets. And it says the composite, it's  
57 about the middle of that second, main paragraph, the  
58 composite depreciation rate of 3.7 percent implies an  
59 average life of Newfoundland Power's fixed assets of  
60 approximately 27 years. Now the reply goes on to state  
61 that reality does not fully conform to this with respect  
62 to the company's assets generally or distribution assets  
63 specifically. And I guess that was an attempt to try to  
64 find some other objective means by which to measure  
65 the replacement rate in Newfoundland Power to see if  
66 there was some objective test to determine whether the  
67 asset life of your (unintelligible) was being maximized,  
68 as opposed to, especially under this proactive  
69 maintenance methodology not being turned out too  
70 quickly, not being replaced before the end of its life.

71 MR. LUDLOW: I guess this, this response of 27 years,  
72 at our current rate we'll be a long ways from that at the  
73 rate we're going, I might add too by the way, and I  
74 wouldn't suggest we need to pick it up. I think what  
75 we're seeing here, Mr. Chairman, is a case whereby  
76 we're bringing to bear a combination of statistics,  
77 inspection, and judgement, and again, that's a word  
78 we've talked fairly significantly about earlier this  
79 morning. And you're using localized judgement, and  
80 you're also using the, the impact of customers in this  
81 discussion as well, so I do not have a, that I will have  
82 all my assets replaced in 27.8 years, I don't have that.  
83 As a matter of fact I can tell you I won't and nor do I  
84 need to, but I do need to say that of the assets that  
85 have been replaced ... I'm going to take a sidestep. Last  
86 evening on the way out of this building I met a lady  
87 from Branch. She said, Earl, how are you, I said, good,  
88 I'm testifying on reliability, and she said, good, I'd like  
89 to testify myself on (unintelligible), St. Bride's, and it  
90 was a very interesting conversation ... that was the  
91 Dunville 02 feeder. We fought it for years and years  
92 and years, and in 1999 we made a concerted effort to fix  
93 it. So, and I'm not sort of arguing with you, Mr.  
94 Kennedy, more to give the point that I do not have five  
95 years, ten years, or twenty years. I'm not doing this on  
96 a mechanistic turnover rate that in 15 years I will have  
97 26 percent of my plant turned. It is based upon what

1 our customer sees, what they tell us, and also what  
2 we're obligated to do under, and I'm back to the act and  
3 my lawyers will tell me, I'm sure, I shouldn't go there,  
4 but it's related to our obligation to serve, so that's the  
5 basis behind it. I'm sorry, I don't have an answer.

6 MR. KENNEDY: No, fair enough, and just one more  
7 question on this before I move on. And just going  
8 back to your example of the lady affected by the  
9 Dunville project. That was a planned rebuild, a,  
10 analysis of, of cause and effect, a determination to act,  
11 a plan, engineering plan, developed about what to do  
12 and then the work completed, and that would fall under  
13 a trunk feeder like rebuild category?

14 MR. LUDLOW: You are correct. Sorry, that would fall  
15 under reliability initiative.

16 MR. KENNEDY: Okay.

17 MR. LUDLOW: Sorry, this was based on backwards  
18 historical statistics.

19 MR. KENNEDY: Okay.

20 MR. LUDLOW: Backward as in looking back, not as in  
21 ...

22 MR. KENNEDY: Yeah, that would be a different kettle  
23 of fish though than the reconstruction type of work  
24 where it's an ongoing response based type of category  
25 in response to field conditions experienced.

26 MR. LUDLOW: A fair assessment.

27 MR. KENNEDY: That's a good place to break, Chair, if  
28 it's appropriate.

29 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.  
30 Kennedy and Mr. Ludlow. We'll break until 11:30,  
31 please.

32 *(break)*

33 *(11:30 a.m.)*

34 MR. NOSEWORTHY, CHAIRMAN: Thank you. Mr.  
35 Kennedy, could I ask you to continue? Are you ready,  
36 Mr. Ludlow, ready as you're going to be?

37 MS. NEWMAN: Before we begin, just a matter of  
38 housekeeping, I'd like to advise that the Board has filed

39 information, a response to information request CA-  
40 127(a) and (b). That's it.

41 MR. NOSEWORTHY, CHAIRMAN: Mr. Kennedy,  
42 please?

43 MR. KENNEDY: Thank you, Chair. Mr. Ludlow, I went  
44 through the Schedule B projects and just tried to pick  
45 from those, those items which Newfoundland Power  
46 has indicated are projects under \$50,000, where there  
47 was a category given. I'll give you an example, if we  
48 could go to page 9 of Schedule ... page 9 of Schedule B,  
49 Mr. Wells, and if we could just scroll down there, Mr.  
50 Wells, there you go ... so what I've done is I've just  
51 gone through the different projects and the different  
52 schedules and I've just picked out wherever it was  
53 indicated, various projects less than \$50,000, and in this  
54 case it was a total of \$403,000, and I guess I found six  
55 instances of those, just for people's reference, they're at  
56 page 9, 18, 23, 31, 46 and 62. If we could just turn to  
57 page 31, just so we get another example, Mr. Wells, and  
58 if you could scroll. So this is the rebuilding of the  
59 transmission lines, and there's details, and then there  
60 was the projects less than \$50,000, a total of \$750,000 in  
61 that category, and I think there's actually an RFI  
62 concerning this one in particular. It provides the details  
63 on that \$750,000, if I recall correctly. When I add them  
64 up, having gone through that Schedule B, I get \$2.1  
65 million roughly in projects under \$50,000, and I'm just  
66 wondering, as I don't actually think there was an RFI  
67 that specifically asked for the difference between the  
68 under \$50,000 category and the over \$50,000 category  
69 as a proportion of the total \$55 million. Would you  
70 know offhand how much that is?

71 MR. LUDLOW: No, I would not, but if your  
72 mathematics is roughly \$2.1 million?

73 MR. KENNEDY: Yeah.

74 MR. LUDLOW: I'd have to think it's roughly about four  
75 percent.

76 MR. KENNEDY: And does that sound about right to  
77 you that ...

78 MR. LUDLOW: I have never done the calculation other  
79 than in this setting here, a couple of seconds ago.

80 MR. KENNEDY: In light of the way that Newfoundland  
81 Power describes some of its categories and projects,  
82 and I think you were here when I examined Mr. Perry on

1 this, is there any reason why, for instance, these  
2 projects that you're sometimes describing as less than  
3 \$50,000, couldn't be given their own category of a  
4 certain type of work that you're doing here?

5 MR. LUDLOW: I don't see why there's a difficulty  
6 doing it. The reason that it's presented the way it is  
7 presented is, again, I'll refer back to the advice that I  
8 was given several years ago, and it's regarding the  
9 approval of the projects greater than \$50,000 would be  
10 presented in a table, as presented, and those under did  
11 not necessarily require individual approvals.

12 MR. KENNEDY: Okay, but in the reconstruction  
13 budget again, just to step back to that for a moment, I  
14 think you indicated there just before the break that in  
15 that category there is quite a number of small projects.  
16 There's no actual large project inside that \$4 million  
17 expenditure.

18 MR. LUDLOW: That's correct.

19 MR. KENNEDY: Okay, and so could I ask how that,  
20 how that differs from this, how that reconstruction with  
21 all projects under, or extensively and conceptually you  
22 could say that they are all under \$50,000, it's different  
23 than this one under \$50,000.

24 MR. LUDLOW: Well, let's just take the one on the  
25 screen, if we may. If, Mr. Wells, if you could go to the  
26 top. Is this page 31 of 82? It is, and if you scroll back  
27 down to that table, please? What you're seeing here in  
28 this line item, that \$750,000, would be the result of the  
29 previous year's transmission line inspections and as  
30 such, with all the lines we have, we annually either  
31 patrol them, and hopefully we get a good snow cover  
32 this winter so we can use the skidoo and travel them  
33 efficiently in the snow, and they're inspected, and pole  
34 by pole, arm by arm, they're identified, and those are  
35 done on a line by line basis, and basically that would be  
36 the bulk of what's in that project under \$50,000. And in  
37 here, I guess we could ... that's how that is built.  
38 There's ...

39 MR. KENNEDY: Okay, so this would be, would this be  
40 synonymous with the, like the reconstruction part of  
41 transmission?

42 MR. LUDLOW: No, this is not, these projects, for the  
43 most part, should be identified or would be identified to  
44 the pole number.

45 MR. KENNEDY: And when you say identified,  
46 identified now, aware that work is going to be actually  
47 done in 2003?

48 MR. LUDLOW: For the most part that is correct, yes.  
49 However, if in the inspection there was a pole that a  
50 group of woodpeckers had moved in, which is quite  
51 common, you'd end up having an emergency repair.

52 MR. KENNEDY: So you would adapt to, again, the  
53 conditions that are actually experienced in the field.

54 MR. LUDLOW: Yes, we would.

55 MR. KENNEDY: You don't blindly go forth and  
56 conduct a repair that's not necessary, or alternatively  
57 ignore something that needs to be repaired, just  
58 because it hasn't been specifically line itemed in this  
59 process here today.

60 MR. LUDLOW: I've got to ask you to repeat that again  
61 there, Mr. Kennedy, please?

62 MR. KENNEDY: Okay, I guess what I'm ... just so we're  
63 clear that you've developed this budget here under this  
64 particular one that we're looking at now, the rebuilding  
65 of transmission, but that there is again an aspect of this  
66 budget that involves Newfoundland Power responding  
67 to actual field conditions.

68 MR. LUDLOW: There definitely is, and this, this would  
69 by far be the bulk of what you're seeing in this  
70 particular project.

71 MR. KENNEDY: So again, if I go through the Schedule  
72 B, I found that there were a total of eight areas where  
73 the budget category, if you will, included work that  
74 would be determined during the actual implementation  
75 of the work. For instance, and we've covered some of  
76 these, reconstruction, major electrical equipment  
77 repairs. They would be two examples of the  
78 conceptualization that I'm talking about of the work,  
79 that this is work that is budgeted for but unplanned.  
80 It's work that's actually carried out in the field in  
81 response to field conditions.

82 MR. LUDLOW: It's predictable, but predictable from  
83 the fact it will happen, you don't know where it will  
84 happen.

85 MR. KENNEDY: And in the, for instance, page 18, Mr.  
86 Wells, the same schedule. This one is rebuild

1 substations, \$557,000, and this project is necessary for  
2 the replacement of deteriorated and substandard  
3 substation infrastructure such as bus structures, poles,  
4 and support structures, equipment foundation  
5 switches, and other equipment, so you've got, for  
6 instance, the first one, replace switch connectors,  
7 various substations, \$60,000, so would that be, again,  
8 a case of this is work that you expect to have to  
9 complete for 2003, and where you actually do that work  
10 is dependent on the field conditions that you encounter  
11 once you get there?

12 MR. LUDLOW: No, it is not.

13 MR. KENNEDY: Okay.

14 MR. LUDLOW: This is a case where we'd use the  
15 thermal guns that we went through before, and in  
16 effect, this is the four volt Nema (*phonetic*) pads that  
17 I referred to in my discussion. That is a grouping and  
18 a trending that has come out of the substation  
19 inspections, and we are showing failures on these to  
20 the point that if we lose these bolts, these connectors,  
21 we lose a substation or we lose a breaker, then what's  
22 happening here, is we know where these are and that's  
23 where we would go in, so it's not a, if we find when we  
24 would do it, we know we have to do those Nema pads.

25 (*11:45 a.m.*)

26 MR. KENNEDY: Okay, could we just go to CA-28(c),  
27 Mr. Wells? So this was in reply to an RFI from the  
28 Consumer Advocate, provide the engineering study to  
29 justify each and every project contained on page 31 of  
30 82, and the answer was, except as indicated, there are  
31 no engineering studies for each of the projects in the  
32 rebuild transmission lines category, so I guess that's  
33 what I'm trying to get a handle, if you will, on how is it  
34 then that this work proceeds if there's no engineering  
35 studies done, and is it a case then that this is generally  
36 where you're going to spend the money as per the list  
37 that you've provided but that, again, you can't be sure  
38 of that until you get into the field and know exactly  
39 what conditions you encounter?

40 MR. LUDLOW: Two things here, and I can, I'll explain  
41 this through. We went through the 24-L scenario with  
42 respect to 24-L versus 17-L on the southern shore, and  
43 the historical changes within the electrical supply, and  
44 I'll just go there for a second. We have determined that  
45 17-L is no longer viable and, as I said yesterday, I will  
46 not be back here next year or the year after for its

47 rebuilding under cross-examination by the Consumer  
48 Advocate. 24-L will be the main link to the shore, so do  
49 we have an engineering study on 24-L, no, but what we  
50 do have is we have identifications along that line. It's  
51 been looked, inspected, so there's a fine line between  
52 field inspections. We've been through it. There's poles  
53 identified and there will be upgrading. It will not be a  
54 total overhaul or upgrade for that section of line. Just  
55 to work the next one, 301-L, just to give you a flavour,  
56 I'm getting the impression you think this is something  
57 we're going in next year and have a look at it. The 301-  
58 L, if you go to Attachment A, it's a copy of the analysis  
59 of the failure of the conductor done by Power Tech,  
60 and if you read through this report, you will find that  
61 the malleability ... I've got to give up that word, Mr.  
62 Kennedy ...

63 MR. KENNEDY: The malleability.

64 MR. LUDLOW: The twistable, the ability of the  
65 conductor to sustain torc (*phonetic*), or torsional  
66 strength is basically nonexistent and it has become  
67 brittle over the years. There's a high concentration of  
68 chlorine, and as well with sulfides, and immediate  
69 replacement is warranted. 123-L, and I'm going to use  
70 ... I had this here, I didn't know I was going to use it, it's  
71 a bolt. These are deteriorated bolts, and when we talk  
72 about this, this is a bolt that's used to hold the  
73 insulators onto the crossarm. I won't throw it, I  
74 promise. It's held this way, and what you have, this  
75 was built back in the early seventies, and if you look at  
76 the wear and tear that's occurred in the bottom part of  
77 the bolt ... and if this was one bolt, that's not an issue,  
78 but this is systemic on 123-L that we've come to find on  
79 the Bonavista Peninsula. So do I have an engineering  
80 study? No, but we have field inspections. I can show  
81 you what we've got, and we have had failures, and  
82 that's how we've found these actually, because we were  
83 reactive in our approach, so I just tie it all back that  
84 way, if I could.

85 MR. KENNEDY: Okay, while we, can we just go back  
86 to the previous exhibit, Mr. Wells. I have one curiosity  
87 about the rebuilding of 24-L, and I have an excerpt of,  
88 it's an actual reply issued by the Public Utilities Board  
89 pursuant to Newfoundland Power's 2000 capital budget  
90 application, and I wonder if the Clerk could pass them  
91 out for me, and Mr. Ludlow, this was a question asking  
92 Newfoundland Power to provide a record of inspection,  
93 maintenance and replacement done on the southern  
94 shore transmission line system for 1995 to 1999. I think  
95 under response to a question by the Consumer

1 Advocate concerning 17-L, you indicated that you  
2 weren't sure about the number of insulators that had  
3 been replaced on that line. If I'm reading this correctly,  
4 in 1998 Newfoundland Power replaced 738 suspension  
5 insulators on 17-L, is that right?

6 MR. LUDLOW: By the look of this chart, that's correct.

7 MR. KENNEDY: Okay, now over on the next page ...

8 MR. LUDLOW: Do we understand though what a  
9 suspension insulator is?

10 MR. KENNEDY: No, I have no idea.

11 MR. LUDLOW: Okay, let me give you a flavour of what  
12 this is. 738 insulators, a single string of insulators has  
13 seven, six or seven ... I'll use seven for the sake of  
14 mathematics. That's roughly 100 strings. A typical  
15 dead-end could have six on it, so to bring that down, six  
16 into 100, you could be as low as 15 structures, so let's  
17 be careful on the analogy of how we look at ... these  
18 aren't, these would typically be on the, from my  
19 recollection, \$15 to \$20 range for a disk and a  
20 suspension insulator. These are not the two piece, I  
21 call them for the sake of colloquialism, flower pots.

22 MR. KENNEDY: I guess, just as an aside, under  
23 questioning you indicated that Newfoundland Power  
24 doesn't have a capital budget that goes much beyond  
25 a couple of years into the future, but I think you  
26 indicated that from an engineering perspective you do  
27 have a multi-year plan into the future.

28 MR. LUDLOW: That's correct.

29 MR. KENNEDY: And just on its face, you know, and  
30 again, reading this from a lay perspective, it seems that  
31 up until fairly recently, in 1998, you were spending, you  
32 know, money on 17-L and now it's decided that you're  
33 going to decommission it, so it sort of looks like a waste  
34 of, of capital improvements, if you will, and I'm  
35 wondering if you could just comment on that.

36 MR. LUDLOW: I most certainly can. 1998, four years  
37 ago, and if you look at where we were at that point with  
38 respect to 24-L, you had two lines servicing the  
39 southern shore or vice versa, the southern shore  
40 servicing St. John's, depending on which way you look  
41 at the power flow, both lines running at 69,000 volts.  
42 Last year before this Board, if my memory serves right,  
43 I brought in a clamp, a conductor saddle clamp, that as

44 we continued to investigate, there was no question  
45 something had to be done. Whether we waited too  
46 long on 24-L may be the question, Mr. Kennedy, or not,  
47 but as long as that line is energized, I cannot run it in a  
48 less than fully operational condition. These insulators,  
49 suspension insulators are usually on the key points,  
50 the key strength holding points. With the failure rates  
51 that have been identified, the only option would have  
52 been to decommission at that point, which we deemed  
53 not to do because to build and plan 24 as we're doing  
54 this year and next, would have taken time to do, and  
55 that's where we were and we are. At that point, would  
56 we have the plan to decommission 17? No, I don't think  
57 we did.

58 MR. KENNEDY: Because actually, over on the third  
59 page of that reply, or it's ... actually that's PUB-28, or  
60 the third page attached to that document. It's showing  
61 that there was money spent on relocating 17-L for the  
62 Goulds bypass road in 1999.

63 MR. LUDLOW: Yes.

64 MR. KENNEDY: So clearly it wasn't in your mind then  
65 to decommission this line.

66 MR. LUDLOW: Well, think about this, in that you just  
67 can't say in, let's say December, we're going to no  
68 longer service 17-L, we take it out. We can't take out 17  
69 until we've got 24 stabilized. Running on two 50 year  
70 old transmission lines or one solid transmission line is  
71 what we're proposing now. We're rebuilding 24 which  
72 is the piece that's underway. After that's complete, we  
73 take 17 out.

74 MR. KENNEDY: Just again from a layperson's  
75 perspective, on the second page there, page 2 of 3 of  
76 the PUB-30, there's the transmission inspection results  
77 and when I look at 17-L and 24-L for the year 1999, for  
78 instance, poles split/cracked, there's one on 17-L and  
79 there's 18 on 24-L, woodpecker holes, three in 17-L, five  
80 in 24-L and so on. Six crossarm rots in '99 in 24-L and  
81 none on 17-L. It's just in every incidence except the  
82 crossbrace rot category, it seems like 24-L is in worse  
83 shape than 17-L, and so again, there must be another  
84 layer of engineering judgement used to determine that  
85 24-L is the one that you actually want to save here,  
86 rather than 17-L?

87 MR. LUDLOW: Well, that depends as well, this  
88 inspection results from '96 through '99, the work that  
89 would have been completed on 24-L may have been

1 done ... sorry, on 17-L may have been completed in '93  
2 and '94 and when 124 (*sic*) may not have been. It  
3 depends, you're looking at snapshot here. We have  
4 looked at 124 (*sic*), we see it and its routing to be the  
5 most advantageous so, yes, when we look at which  
6 line, we did a detailed climbing inspection, and by that  
7 I mean you literally climb each pole, inspect, tap, and  
8 check, and it was based on those, Mr. Kennedy, that  
9 we decided to move with 124 (*sic*) ... or sorry, 24, rather  
10 than 17. This here is a visual field inspection, as it  
11 states. Just while you're thinking ... this device I had  
12 here, by the way, was a ball link eye bolt.

13 MR. KENNEDY: So just going back to the scheduled  
14 but unplanned work sort of concept that I was talking  
15 about a minute ago, Mr. Ludlow, and we were looking  
16 at different categories, and that's how we got to this  
17 one on rebuilding transmission. Is it fair to say that in  
18 some of these categories, in fact, many of the categories  
19 that we're dealing with, whether it's reconstruction,  
20 services, extensions, repairing substations, rebuilding  
21 substations, major electrical equipment repairs, that in  
22 all these budget categories there is an element in them  
23 of scheduled but unplanned work as opposed to  
24 scheduled and planned work?

25 MR. LUDLOW: Okay, if you wish to take Schedule B,  
26 you just went through a whole grouping and I didn't  
27 pick them all up, the accounts, such as extensions,  
28 services, reconstruction, meters, and to a large part,  
29 transformers, definitely that would be the case. Most  
30 of these are driven by the customers, the growth, and  
31 in fact, field findings through replacement of  
32 transformers, through inspections for leak and  
33 deterioration, as would the service conductors.

34 (12:00 noon)

35 MR. KENNEDY: For instance, if we could just go to  
36 CA-25(h), Mr. Wells, and this was a distribution system  
37 feeder remote control, a project cost of \$1,200,000 and  
38 the question asked for providing of system average  
39 interruption frequency index, and the SAIDI for the  
40 areas of the new installations in 2002 and 2003, and  
41 there was an Attachment A, and the last line though, it  
42 goes, second ... the two last lines, well let's read the  
43 whole last paragraph. The tables in Attachment A were  
44 prepared on the basis of proposed plans for the  
45 locations of electronic reclosers and relays in 2003.  
46 Detailed engineering and design for this project will be  
47 conducted between December 2002 and April 2003, and  
48 the final list of locations for the installation of these

49 devices may change as a result. So I guess I'm trying to  
50 conceptualize this as a project that is scheduled for  
51 2003, but at this point is unplanned in ...

52 MR. LUDLOW: Maybe I've been drilling on the wrong  
53 point. If we use this as an example, we do know that  
54 the reclosers, the project would include the reclosers  
55 and relays, let's go there. We do know that we have  
56 had concerns and issues with these from  
57 environmental, moving parts, and indeed the age of  
58 those units. So that's the second point. The detailed  
59 engineering of the installation and location will not be  
60 completed, nor will the detailed engineering on 24-L,  
61 301-L, until the project, the fundamentals of the projects  
62 are approved. The planning, resourcing, and conductor  
63 ordering will not be done until I receive capital budget  
64 approval, so rather than come in here two years ago  
65 saying this is where we're going to go, this year come  
66 in with I'm doing pole X, Y, and Z, in location yada,  
67 yada, yada, that has not been done on those projects.  
68 I cannot give you a detailed engineering design plan on  
69 those, if that would address your question.

70 MR. KENNEDY: Yes, absolutely, and I think we're  
71 getting there.

72 MR. LUDLOW: Good.

73 MR. KENNEDY: Do you have any idea, Mr. Ludlow, or  
74 could you provide an estimate of any sort of what  
75 portion of the total budget as proposed by  
76 Newfoundland Power is not spoke for already with a  
77 specific project for which the detailed engineering  
78 planning has already been done? Do you want me to  
79 ask that again?

80 MR. LUDLOW: Yes, please.

81 MR. KENNEDY: The total budget, I'll split it up, that's  
82 usually the solution when you get a perplexed look  
83 from a question ... the total budget for Newfoundland  
84 Power is \$55 million. We've ascertained that a portion  
85 of that is relating to projects for which Newfoundland  
86 Power is seeking approval, and for which the detailed  
87 engineering has been done, and other projects are  
88 scheduled for 2003, but the detailed engineering work  
89 has not yet been done, that's yet to be done, and I  
90 guess what I'm asking is, do you know what portion of  
91 your total budget is just money that you've got  
92 generally allotted for things like we were just looking at  
93 right here now, CA-25(h), but you don't have specific  
94 plans of exactly where that asset is going into place?



1 MR. LUDLOW: I would suggest on the answer I gave  
2 to the previous question, that I cannot pull out detailed  
3 engineering design on by far a majority of these  
4 projects. The engineering design, the concepts, the  
5 thinking and the working from a high level has been  
6 completed. I can provide details on all reclosers and  
7 relays with respect to the wiring diagrams. However, if  
8 that's going in Gallants, or if that's going in Stephenville  
9 substation, will be determined as we move into the year.  
10 It may determine ... that's the answer I'd have to give.

11 If I were to take Lockston penstock as an  
12 example, right now I have no idea of the environmental  
13 implications of removal of that penstock from previous  
14 wood treatments. It's a task I will have to test, assess  
15 and go forward with. Our estimates put before this  
16 Board were based on what we've seen in the past, what  
17 we've come up against in the past, how we've  
18 remediated, so that's been the approach that we have  
19 used. Estimates on transmission lines, as Mr. Browne  
20 queried yesterday, would be based upon distance and  
21 typical construction costs, rather than detailed survey  
22 and layout, so that's been the basis of our budgeting in  
23 the past, and we see it going that way into the future.

24 MR. KENNEDY: Sure, okay, so there was a project  
25 done in Cape Broyle back in 2001, are you familiar with  
26 that?

27 MR. LUDLOW: Yes, I am.

28 MR. KENNEDY: And just as a general question, it was  
29 referenced in the second quarterly 2001 regulatory  
30 report at page 7 that the Cape Broyle project ended up  
31 being less expensive than what was originally  
32 anticipated because there was a detailed engineering  
33 study conducted that resulted in a better design.

34 MR. LUDLOW: Correct.

35 MR. KENNEDY: Does that sound familiar?

36 MR. LUDLOW: Do you have the reference? I don't  
37 have that report in front of me, but if you wish I could  
38 speak ... if it's the same one I'm thinking of, is it the  
39 penstock and the surge tank?

40 MR. KENNEDY: I've got it written down, just Cape  
41 Broyle, so that was the ...

42 MR. LUDLOW: And the value, what would the value  
43 of the project be, please?

44 MR. KENNEDY: I don't ... all I have written down is  
45 Cape Broyle.

46 MR. LUDLOW: Well let me give you the example, if I  
47 may be of some assistance to you in Cape Broyle. We  
48 had a problem with the surge tanks that we spoke of  
49 yesterday, that in 1998 we hired an external consultant  
50 to evaluate our surge tanks. Several were high priority  
51 change outs, and they would have been Horse Chops,  
52 we go back to Tors Cove, and Cape Broyle was also  
53 listed. This is subject to check, this is my recollection,  
54 but I'll get to your point. Also the penstock serving the  
55 Cape Broyle plant was in need of replacement as we  
56 went forward and in the near term. Upon identification  
57 of the surge tank replacement, and the subsequent  
58 approval and the engineering started, from there it was  
59 found that if we could tweak the system with a different  
60 gauge or a different design on the penstock, we could,  
61 in fact, run the power plant without the surge tank, and  
62 if my memory serves right, Mr. Kennedy, this is the  
63 process that you're referring to and through that  
64 detailed engineering, that project collapsed two into  
65 one, and resulted in, I would predict, \$1 million  
66 reduction in capital investment on that plant.

67 MR. KENNEDY: So ...

68 MR. LUDLOW: That's the only project I can remember  
69 in Cape Broyle.

70 MR. KENNEDY: Yeah, okay, so I guess the point I was  
71 trying to establish was that in that particular project, as  
72 a result of the detailed engineering study or work being  
73 done, the nature or the scope of the project changed  
74 and it ended up in this case benefiting ratepayers  
75 because the project ended up being less expensive than  
76 what was budgeted for.

77 MR. LUDLOW: It ended up being cheaper, yes.

78 MR. KENNEDY: I wonder if we could just go to CA-99.  
79 CA-99 is the rebuilding substations and the question  
80 was why there was not a detailed project engineering  
81 and design put forward, and the reply says that the  
82 projects such as the reconstruction of a 12.5 kilovolt  
83 portion of the Gander substation are evaluated and  
84 justified in preparation of the company's capital budget  
85 application on the basis of preliminary design and  
86 engineering. Detailed project engineering design,  
87 which forms part of the project cost, typically occurs  
88 following Board approval of a project.

1 MR. LUDLOW: That was the point I was trying to ...  
2 that's much clearly articulated than I am, I'm sorry, but  
3 that's the way it is.

4 MR. KENNEDY: Sure, and is there, is there some  
5 reason why Newfoundland Power would not be able to  
6 put forward a proposal for just doing the design, the  
7 detailed design to seek then subsequent approval of  
8 the Board once the detailed design work is done and a  
9 firm number is provided on the cost of the project?

10 MR. LUDLOW: First of all, I think the approach I'd  
11 have to look at on this would be, I have a staffing issue,  
12 and it would be a resource draw, and it would be a  
13 major shift. This project, we knew that the 12,500 bus  
14 that was in place, and I'll use this as an example since  
15 you've raised it, was deteriorated, the poles were rotted.  
16 It was replaced with steel. When replaced or when the  
17 design was drawn together, the only thing that did  
18 change was the total cost of the project. It's not a  
19 matter if it gets done or don't get done, it had to be  
20 done, otherwise Gander would be without supply. That  
21 was the premise. The value of the design and the  
22 detailed engineering, to do that in advance, to me  
23 would be of little value. We start this, upon approval a  
24 person takes it from design engineering, they take it  
25 then through to tendering, construction and  
26 commissioning, and that would be the process that we  
27 would follow it through, so you have a project owner  
28 that delivers this piece. That's been the way that we  
29 have found to work, and it has been relatively effective  
30 as far as we're concerned, and it is efficient in getting  
31 the work completed. If I were to span this over two  
32 years, we would be running a much higher GEC, general  
33 expenses capitalized, and alternatively we would be  
34 building up our engineering floor with designers. We  
35 can keep our engineers as field engineers and  
36 designers, and we try to cause the mix to occur.

37 MR. KENNEDY: So let's just go to NLH-16 then,  
38 please, and I think you might have been asked a  
39 question concerning this but I'm just taking a slightly  
40 different tact, Mr. Ludlow, and it's the transmission  
41 system engineering study for \$500,000. And the  
42 question was provide an explanation as to why the cost  
43 of this project is being capitalized and not treated as an  
44 operating expense. Actually, I think it might have been  
45 a question to Mr. Perry, come to think of it, and I  
46 believe it was Mr. Perry's response that, well, the  
47 default is to capitalize. If it's subsequently determined  
48 not to proceed with the project, then the money is

49 rebooked as operating expense. But how is this one  
50 different than the one that we just looked at, how is ...

51 MR. LUDLOW: What ...

52 MR. KENNEDY: Why is it that Newfoundland Power  
53 can come forward with a study on this one as a  
54 precursor to the work that it potentially may do as  
55 opposed to the Cape Broyle project, for instance, or  
56 any number of other projects?

57 MR. LUDLOW: Well, we have identified, I think first of  
58 all I should ... your assessment of the transmission  
59 studies, if we were to probably rename this, it should be  
60 called the reliability assessment of those two areas,  
61 rather than transmission, and the studies are to  
62 investigate ways and means of buoying up or  
63 improving the reliability in those two respective areas;  
64 the Conception Bay North and the Port aux Basques,  
65 southwest coast. In the event the studies do not  
66 materialize in the form of a capital project, my  
67 understanding from my accounting folk, or sorry, the  
68 accounting personnel at our company, which are  
69 greater minds than I, I might add, would be that if  
70 nothing materializes, this would go to an operating  
71 expense, so I think we're thinking much on the same  
72 line, Mr. Kennedy.

73 MR. KENNEDY: Uh hum.

74 MR. LUDLOW: The difference, here the solution  
75 between, let's take the Port aux Basques area, first of all,  
76 any solution will be multiple millions of dollars. It will  
77 be either transmission in the 45/50 kilometer range,  
78 which can be easily five, six, seven million dollars. If it's  
79 generation, likewise you're anywhere from a million  
80 dollars a megawatt, to \$450,000 a megawatt for diesel.  
81 Or alternatively, do nothing is the alternative. This here  
82 is a true engineering assessment and study of the  
83 alternatives.

84 Gander, reversely, we had an installed plant  
85 that had been aged. I'm using nice words ... it was  
86 rotten, that's it. The wood had deteriorated, the poles  
87 were ready to fall down. It had to be fixed. The  
88 assessment here was do you put it in position A or  
89 position B within the substation. That would have  
90 been the cause of the variance on this, the movement of  
91 the structure, so two totally different orders of  
92 magnitude, and two totally different orders of  
93 complexity involved in this case. This study that I see  
94 here will involve ourselves, it will involve, it will be

1 discussions with Newfoundland and Labrador Hydro,  
2 undoubtedly. Gander ... this is steel within a fenced  
3 yard.

4 MR. KENNEDY: Are you familiar with the proposal  
5 under the general rate application to seek approval for  
6 a load forecast or a load research?

7 MR. LUDLOW: Yes, I am.

8 MR. KENNEDY: It's a \$425,000 budget item. Is there a  
9 reason why that would have been put in as an  
10 operating expense as opposed to a capital expense that  
11 you're aware of?

12 MR. LUDLOW: To quote Mr. Hughes from last week,  
13 I'm in over my waders on that one.

14 *(12:15 p.m.)*

15 MR. KENNEDY: Newfoundland Power's proposing in  
16 its capital budget to buy some portable diesel  
17 generation on which you were questioned on  
18 extensively by the Consumer Advocate, and as I  
19 understand it, at this point Newfoundland Power  
20 doesn't know exactly how much that's going to cost.  
21 You haven't received firm price quotes, if you will, on  
22 the replacement or the purchases of this diesel  
23 generation, is that correct?

24 MR. LUDLOW: We did some preliminary market  
25 searches within the last year or two and the numbers I  
26 used a minute ago, in gas turbine technology, this is  
27 generic terms, it would be a million dollars a megawatt,  
28 and in diesel, low end, you're roughly in the \$450 to  
29 \$500, so that's the basis for the estimate on the 1.5  
30 mobile.

31 MR. KENNEDY: I understand from reviewing the  
32 documentation that there was a recommendation made  
33 to Newfoundland Power by an outside consultant that  
34 it consider purchasing a refurbished diesel unit as  
35 opposed to a new one, is that your understanding?

36 MR. LUDLOW: I'd be surprised if it wasn't there  
37 somewhere, yes.

38 MR. KENNEDY: Sure, so at this point in time,  
39 Newfoundland Power hasn't decided whether to buy  
40 new or used or where it's going to get this from exactly,  
41 and how much exactly it's going to pay for it, if in the  
42 event it was to receive approval to buy it, is that fair?

43 MR. LUDLOW: That's correct.

44 MR. KENNEDY: So is there a reason why  
45 Newfoundland Power couldn't wait until it had made a  
46 truer determination of exactly what it was going to buy,  
47 when it was going to buy it, and how much it was going  
48 to cost and then come to the Board to seek approval  
49 rather than looking for what I would characterize as a  
50 ballpark figure for the purchase of the portable diesel  
51 generation?

52 MR. LUDLOW: I think we're into a chicken and egg  
53 scenario here just a little bit in that do we now go and  
54 invest engineering and time and market search and what  
55 have you into the project when our best engineering  
56 judgement and market research has shown we're  
57 roughly in the 1.5, and that would include  
58 transformation. The cost to receive a two and a half, be  
59 it refurbished, refurbished, be it new, and the basic  
60 reasoning behind each ... personally, by the way, I'm  
61 not a fond advocate of buying anything that's not  
62 going to start when I push it, or push the button to  
63 start it, and that's something I'd want guarantees and  
64 I've been drilled on warranties, so that's something that  
65 would come along as well in that line. The point will be,  
66 is that as we, if we receive, or when we receive approval  
67 for this project, the actual costs will be what they are at  
68 that point in time. If it is \$1 million, they will be the  
69 costs, so the fact that we have submitted \$1.5 million  
70 does not necessarily mean we will spend \$1.5 million.  
71 If there is a variance we would report that back to the  
72 Board, as per the ways and means we have traditionally  
73 operated with this Board, in an open and honest  
74 environment.

75 MR. KENNEDY: But there's no safety or pressing  
76 reliability issue that would require Newfoundland  
77 Power to purchase this diesel generation unit before  
78 such and such a date during 2003, or anything of that  
79 nature then, is there?

80 MR. LUDLOW: The basis for this purchase is, and  
81 there's a point ... I made a point yesterday and I got  
82 caught in the frey a little bit in my cross-examination,  
83 that we plan to decommission two of our portable  
84 diesels, the 670 and the 700. The urgency would be  
85 connected there, although their size does not lend itself  
86 to the applicability that we're looking at in the two and  
87 a half. There's a point I would like to straighten up here  
88 a little bit. I do believe I referenced that we would  
89 decommission both in 2003 yesterday. There is one of  
90 them in the Schedule B is highlighted to decommission

1 next year, and the other one will be decommissioned  
2 maybe next year or early the following year, so that was  
3 a point I wouldn't want to mislead anyone in my  
4 conversation from yesterday. And on top of that, the  
5 two and a half megawatt in St. John's is also slated  
6 because of its current condition.

7 MR. KENNEDY: Just a moment ago, Mr. Ludlow, we  
8 were referring to the transmission study and you  
9 indicated that part of that transmission study was  
10 relating to the reliability in Conception Bay North, and  
11 that's, as I understand it, often referred to as the Old  
12 Perlican area, correct?

13 MR. LUDLOW: That's correct.

14 MR. KENNEDY: Okay, I have a question concerning  
15 that. I wonder if we could go to CA-85(b), and there's  
16 an attachment, and I believe I'm looking for Attachment  
17 A, I think.

18 MR. LUDLOW: CA-85(b), is that correct?

19 MR. KENNEDY: That's correct, yeah, and there's an  
20 attachment to that which is the ... that's correct.

21 MR. LUDLOW: Yes.

22 MR. KENNEDY: It's a letter of reply from your counsel,  
23 Mr. Alteen, and this, as we know, was all triggered off  
24 by some customer complaints of, of what they felt to be  
25 high incidence of outages in the area and the Board  
26 asked Newfoundland Power to have a look at it. I  
27 wonder if we could just go to the next page. Just a  
28 second now, let me haul out the hard copy of this. It's  
29 a really tough one to ... actually, it's the next ... if you  
30 just keep scrolling, yeah, keep toggling along. Okay,  
31 (inaudible) to the court. That's correct. And the, just  
32 page 2 of the report, one more, there you go ... question  
33 three, has Newfoundland Power considered the benefits  
34 and costs of extending the 66 kV line beyond Old  
35 Perlican. There's a discussion there, and then at the  
36 bottom of that page it says, it is Newfoundland Power's  
37 position that extending the 66 kV system will overall  
38 have little or no benefit to the reliability of the  
39 customers in the Grate's Cove/Bay de Verde area, and  
40 that's repeated again over in page 11, Mr. Wells. Yeah,  
41 there you go ... yeah, that's it. It's that middle  
42 paragraph, "a recent review". I wonder if you could  
43 just read that out for us?

44 MR. LUDLOW: Certainly, beginning with "a recent  
45 review".

46 MR. KENNEDY: Sorry, yes.

47 MR. LUDLOW: A recent review of outages on the  
48 distribution feeder OPL-01 has indicated that including  
49 the, that including the conductor galloping problems,  
50 there were no identifiable problems that can be cost  
51 effectively improved upon. Galloping of conductors is  
52 a phenomena seen in many areas of the world, and  
53 research is ongoing into anti-galloping devices. NP is  
54 participating in this research effort, and OPL-01 has  
55 been used as a test site for this problem. As research  
56 continues, it is hoped that a solution can be found that  
57 is appropriate for use on OPL-01. Beyond research into  
58 conduct galloping, NP will continue to monitor the  
59 performance of its equipment. When cost effective  
60 means to improve the equipment's performance are  
61 identified, the company will implement such  
62 improvements.

63 MR. KENNEDY: So I guess, Mr. Ludlow, the curiosity  
64 I have is now Newfoundland Power is proposing to  
65 spend a significant amount of money on a study, but  
66 this report was done in late 1995, so it's not that long  
67 ago it was indicating that there was no solution to the  
68 reliability problem and installing more line was just  
69 going to add more problems, so has something  
70 changed between this and now that would warrant  
71 spending a half a million dollars on a study?

72 MR. LUDLOW: Yes, I think it has actually, because if  
73 you go to the date this was written ...

74 MR. KENNEDY: November '95, I think.

75 MR. LUDLOW: Yes, just bear with me one second.  
76 The report, November '95, and it stemmed from a  
77 meeting with the representatives from Grate's Cove area  
78 to discuss ... I'm losing it, excuse me ... to discuss power  
79 outages in that area. Now, could I just bring up the  
80 slide that I used? Would that help to explain here,  
81 because what you're dealing with on this report that  
82 you're bringing me to, is OPL-01 is a 12.5 distribution  
83 feeder that leaves the Old Perlican substation and goes  
84 east across the Bay de Verde barrens, servicing Bay de  
85 Verde, Redhead Cove, Grate's Cove, okay? That line  
86 was constructed in '99/2000. It's referenced actually on  
87 Table 1, page 6, of my testimony. Just bear with me ...  
88 technology, I'm ahead of technology, and that's not  
89 common for me. Okay, now can we enlarge please? If

1 you look at this screen, the area of Bay de Verde/Grate's  
2 Cove, has nothing to do with the 69 kV line which is  
3 shown in blue. The line servicing that area leaves the  
4 square block in Old Perlican and goes to the east ... east  
5 being, I don't know, to your right. Now, extending a  
6 transmission line out that way will do nothing for you.  
7 That has been resolved. We have now, as proven by  
8 the unscheduled distribution statistics, I'm not going to  
9 say conquered it, but we have significantly impacted  
10 that reliability. This transmission study which consists  
11 of two studies of two areas, part of which is here, would  
12 be the basis, if you follow with me, 43-L from Heart's  
13 Content to New Chelsey, 46 years old ... New Chelsey  
14 to Old Perlican, 65-L, 27 years old, and then come down  
15 to Victoria back to Carbonear, see 40-L? This study  
16 that we are putting forward would deal with the  
17 integrity of the backbone, not the distribution. Up  
18 through 43 and 65, last year alone there were multiples  
19 of outages due to salt and actual faults on that line from  
20 a northeasterly ... and they will continue to happen.  
21 The line has not performed. The proposal, one of the  
22 options that could be brought to bear, and it's purely  
23 that, an option, is a connection from Victoria through to  
24 Old Perlican, up the opposite side ... and I'm not sure,  
25 this is not called a peninsula, but up across the neck, I'd  
26 call it, and what you end up with is that in the event 65  
27 is lost, I can feed New Chelsey, Victoria, and Old  
28 Perlican from reverse ways, and remove the radial  
29 nature of this. In 1995 that solution would not have  
30 resolved the problems voiced by the representatives of  
31 the council before this Board.

32 *(12:30 p.m.)*

33 MR. KENNEDY: So can I take it from that then, what  
34 you're saying is that the problem that you're intending  
35 to study is a different problem than the one that  
36 occurred back, and that Newfoundland Power looked at  
37 back in 1995?

38 MR. LUDLOW: That is correct.

39 MR. KENNEDY: And when you say the line has not  
40 performed, do you take into account where it's located  
41 when you say that?

42 MR. LUDLOW: Indeed I do, that's the reason that the  
43 icing and wind loading would be built to the  
44 appropriate standards.

45 MR. KENNEDY: That's all the questions I have, Chair,  
46 thank you.

47 MR. NOSEWORTHY, CHAIRMAN: Thank you very  
48 much, Mr. Kennedy. We'll go to Commissioners'  
49 questions now, and we'll begin with Commissioner  
50 Finn?

51 COMMISSIONER FINN: I have no questions, Mr.  
52 Chairman.

53 MR. NOSEWORTHY, CHAIRMAN: Thank you,  
54 Commissioner Whalen?

55 COMMISSIONER WHALEN: (inaudible). I have a  
56 mismatch between the mic and my visibility here. Good  
57 afternoon, Mr. Ludlow.

58 MR. LUDLOW: There you go.

59 COMMISSIONER WHALEN: That's much better.  
60 Thank you, Chair. I just, most of my questions have  
61 been canvassed, actually, Mr. Ludlow. I just have a  
62 couple of follow-ups. In particular on the portable  
63 diesel units, I wonder if you could give me a sense of  
64 how many portable diesel units Newfoundland Power  
65 has and how many Hydro has in terms of the overall  
66 availability, because I understand you share those  
67 units?

68 MR. LUDLOW: Yes, we would. It would be ...  
69 Commissioner Whalen, they would form part of the  
70 equipment sharing agreement which was reached  
71 between both utilities. I don't know where the RFIs ...  
72 I've got so many of them with me now ... I'll give you a  
73 flavour of what we have, what we own, and they would  
74 be ... first of all, we have a mobile gas, which is a gas  
75 turbine, small jet engine. It's 7.5 megawatts, and that's  
76 located, actually under Board order, in Port aux  
77 Basques, but it is mobile. There are two small diesel  
78 units, similarly under Board order, parked in Port aux  
79 Basques, that's the 700 and the 670 which we discussed  
80 yesterday. One of them is portable in name only. There  
81 is, that's pretty well what we own on that front.

82 There is, and I'm not sure what would be in the  
83 equipment listing for Newfoundland Hydro on that end,  
84 but they are available. We have moved that gas turbine  
85 for Newfoundland and Labrador Hydro upon their  
86 request and there's rental rates and what have you,  
87 back and forth. That's roughly where, the ones we  
88 would have. I think that's pretty much it.

89 COMMISSIONER WHALEN: So in terms of portable  
90 generation for construction relief, that's what you have

1 access to, and some of that you don't even have access  
2 to?

3 MR. LUDLOW: Pretty much, there is one that we've  
4 leased. There's a one and a half megawatt that we've  
5 leased as well, but that's on a month by month basis, if  
6 we needed it, that sort of thing, but other ... we do not  
7 own any others and from a construction perspective,  
8 that's it. There's nothing else that comes to my mind.

9 COMMISSIONER WHALEN: So with the 2.5 megawatt  
10 unit that you're looking at purchasing, and I guess, I  
11 guess in terms of locating, you have to locate it  
12 somewhere ... you're looking at perhaps locating it in  
13 Port aux Basques. I understood you to say yesterday  
14 that that will enhance your capability to do the hot line  
15 work, or the energized work, that I guess you don't do  
16 now because of that lack of availability?

17 MR. LUDLOW: No, there's actually two things. Hot  
18 line work is by its very nature a slow process in that it's  
19 requiring all glove work and what we call stick work, hot  
20 sticks, in that a ratio, and this is again not based on  
21 statistical analysis, two to two and a half times slower  
22 in energized line work versus de-energized line work.

23 COMMISSIONER WHALEN: Okay.

24 MR. LUDLOW: So if we could work on a section of line  
25 between two communities, energize the community with  
26 the mobile, then de-energize the piece of line, you can  
27 do it that much faster and cause a depression on your  
28 cost of capital.

29 COMMISSIONER WHALEN: In terms of portable  
30 generation that's available, we won't talk about  
31 catastrophic weather events ...

32 MR. LUDLOW: No, don't, please.

33 COMMISSIONER WHALEN: But just in terms of  
34 localized weather events, how comfortable are you as,  
35 I guess, you're the one who is in the hot seat when this  
36 happens in terms of on an operational level, having  
37 access to or availability to portable generation units?  
38 Is that an issue for the utility?

39 MR. LUDLOW: I have spent a good many hours in  
40 front of various town councils trying to explain why  
41 radial transmission lines, and why service to some  
42 communities have extended outages. The very one we  
43 referenced with Grate's Cove is a key point, and

44 hopefully we've got that cured. The situation, an  
45 example would be, I'll go back a few years to the  
46 Bonavista Peninsula. We have had more mobile gas set  
47 up in the community of Bonavista, actually in the  
48 substation. We had it on Bell Island when we lost the  
49 submarine cable, and as we all know, that's not a quick  
50 repair. So am I comfortable? No, I am not, and I'll tell  
51 you, there's a lot of sleepless nights as the ice and wind  
52 comes on over the next few months that if we had that  
53 and could at least have it dispatchable for the future,  
54 we won't have it this winter, but that can provide some  
55 basics. I'm talking firefighting, water supply, we still  
56 will not be able to supply full load off a unit of a two  
57 and a half megawatt. Our typical size, as I said, and I'll  
58 try some rough math ... 1,200 megawatts total system  
59 load with 300 feeders will come into about four  
60 megawatts per feeder, and that would be rough ... some  
61 of those as high as 12, some as low as one, so ...

62 COMMISSIONER WHALEN: How was the capacity of  
63 the portable generator that you're looking to purchase  
64 determined? Why a 2.5 megawatt and not a 4 megawatt,  
65 if you need that for a full load?

66 MR. LUDLOW: It's basically due to restrictions from  
67 getting a unit to fit on a roadworthy chassis. A diesel,  
68 by its very nature, has more ... I don't know what the  
69 technical term would be. I'd call it more umph to the  
70 machine. It can pick up more load, it's heavier, it has  
71 more inertia built into the machine, whereas a gas  
72 turbine can be much more finicky. It has to be much  
73 more precise and it's ability to pick up load on cold load  
74 is much more unpredictable. On a diesel I can pick up,  
75 let's say a megawatt and a half. On an equivalent gas  
76 turbine, it will be much, much lower, so it's a balance  
77 between our ability to service the unit itself, the  
78 portability, the set up time, and once it's in place, any  
79 fluctuations on load. At two and a half, and our  
80 proposal will be that we have two, two and a half  
81 because this will be one, and next year our plan would  
82 be to get the second, that would then put them in  
83 tandem. If we needed two, we could take it ... and plus  
84 you have diversity in that way. Like a four would be  
85 just too heavy, you can't carry it.

86 COMMISSIONER WHALEN: When you actually  
87 decommission the portables you have now in Port aux  
88 Basques, I guess one next year and one the following  
89 year, what do you do with those? Do they, are they  
90 available for salvage to other utilities, or do you sell  
91 them or just trash (*phonetic*) them or ...

1 MR. LUDLOW: We would attempt to sell, although  
2 what we've seen of our past salvage attempts, there's  
3 not much life in those units when we're finished with  
4 them. If we can get any value back, they would be  
5 salvaged, and in turn that money would go back into  
6 the accounts.

7 COMMISSIONER WHALEN: I had some questions on  
8 the transmission system study as well. I wonder if, Mr.  
9 Wells, could you bring up NLH-15? And I agree with  
10 you, Mr. Ludlow, that this should be more aptly titled  
11 a reliability assessment because it was confusing until  
12 you said that just a few minutes ago. In terms of the,  
13 and I just look at the Port aux Basques area, could you  
14 just, you've outlined in NLH-15 the components of the  
15 study in terms of the, you know, what makes up the  
16 \$250,000 for each one and I just have a few questions  
17 on those later, but could you outline for me, not so  
18 much the specific items that you're going to undertake,  
19 but just sort of conceptually how you undertake such  
20 a study in terms of the steps, you know?

21 MR. LUDLOW: Okay, the way I would see proceeding,  
22 and again, this is myself speaking here, I'll obviously be  
23 controlling this as we go forward. We would engage  
24 and have discussions with Newfoundland Hydro on  
25 this topic. We would look at whether we can handle  
26 this internal versus external. From there we would have  
27 to address what the potential alternatives would be, if  
28 in fact there is a need to do anything. At this point we  
29 feel there is a need, and that's because of the generation  
30 and this long radial, so that's the first premise, we'll run  
31 on that base. And on the premise, as we get in, we  
32 would assess, identify the alternatives. Those  
33 alternatives that come to mind now, there may be  
34 others, may be the Hope Brook connection, it might be  
35 the Bottom Brook connection, it might be additional  
36 generation, so then to evaluate that back against  
37 potential improvements with the costs. So and out of  
38 that would have to come a recommendation to either go  
39 or no go, and based upon those parameters. If we  
40 decided to go, we would come back before the Board  
41 and file a project, and I'm sure defend the project as  
42 well, based upon the results of the engineering study.

43 The difficulty in the Port aux Basques area,  
44 undoubtedly will be the terrain, particularly along the  
45 southwest coast, hence the inclusion of helicopter  
46 rental and aerial studies, that kind of work. It is new  
47 ground to us, we haven't been in there, we know it's  
48 difficult. It may, in fact, be impossible. So laying those  
49 things down, I would think by next fall, there's a lot of

50 work in those two, we would have that document ready  
51 and complete and will file the studies back with the  
52 Board.

53 COMMISSIONER WHALEN: On the screen we see,  
54 there are actually two studies.

55 MR. LUDLOW: Yes.

56 COMMISSIONER WHALEN: The first study involves  
57 the feasibility of constructing a new transmission line.  
58 That's not actually ... that's, based on what you've said  
59 here this morning, that's not what the study involves,  
60 and ...

61 MR. LUDLOW: I'd love to use hindsight on that  
62 typing. This, we call it a transmission ... maybe it's a  
63 system engineering study, strike the first word. It's the  
64 reliability in those two areas are the concern, and from  
65 there, if it's transmission, that's where we'd run.

66 COMMISSIONER WHALEN: It seems to me that, I  
67 mean the environmental study, for example, there's  
68 \$200,000 of the \$500,000 for, I guess that's the  
69 environmental preview (*phonetic*) report, is that what  
70 that refers to there on the, in the totals there?

71 MR. LUDLOW: I can't ... yes.

72 COMMISSIONER WHALEN: And the property  
73 acquisition and Crown land ... the property acquisition  
74 in particular, yes, but some of these things seem to be  
75 after you have picked your ...

76 MR. LUDLOW: And that may very ...

77 COMMISSIONER WHALEN: ... your best option, I  
78 mean then you proceed with your EPR reports and do  
79 your baseline studies, and you have to file, I guess,  
80 with the Department of Environment for certain permits  
81 and all those kinds of things. They seem to be after  
82 you've identified your options, so I don't know if  
83 they're ... mentally for me there seems to be sort of  
84 phase one/phase two kind of approach to this, does  
85 that ...

86 MR. LUDLOW: And that's probably a reasonable  
87 assessment. What I saw with this at the end of the day,  
88 Commissioner Whalen, was that when this study is  
89 complete, we wouldn't be waiting for another two to  
90 three years to start. We would like to have this ready

1 to move, hopefully in 2004 if a project materializes from  
2 it.

3 For example, in the Old Perlican, survey line  
4 route, that probably would fall in that category of ... it's  
5 very difficult in that area, in particular, if it were to go  
6 up the southern side of that peninsula, because there's  
7 a lot of land ownership issues, land claims and so on,  
8 so it might be the best source, it may be technically  
9 impossible to get up there, so we saw this moving  
10 beyond just a paperback study, to one of actual field  
11 investigation and feasibility from that end, and that's  
12 the reason that's been put together that way.

13 On the environmental piece, we have had one  
14 enormous series of problems building one of our lines  
15 this year in Glovertown, and to the point that we have  
16 expended about \$70,000 give or ... I don't know the  
17 actual number, it's in that range, and we have yet to set  
18 a single pole in that area.

19 COMMISSIONER WHALEN: But in that case, the line  
20 was an identified project, you were dealing with a  
21 project.

22 MR. LUDLOW: That's correct.

23 COMMISSIONER WHALEN: And the environmental  
24 stuff. Here you don't even have an idea if you're going  
25 to do anything first, and then if you do something,  
26 what's it going to be.

27 MR. LUDLOW: Fair.

28 COMMISSIONER WHALEN: In terms of the Port aux  
29 Basques are in particular, where does Hydro's ... I mean  
30 you're a customer of Hydro and we heard yesterday  
31 that I think in response to the Consumer Advocate,  
32 presented some information from Hydro's capital  
33 budget, they're undertaking somewhere in the order of  
34 \$3 million to improve the transmission line down that  
35 side, is that ...

36 *(12:45 p.m.)*

37 MR. LUDLOW: That's correct.

38 COMMISSIONER WHALEN: TL-214. I guess as a  
39 customer of Hydro, where does ... is most of the  
40 reliability problems in that area due to loss of supply or  
41 is it more focused on your distribution assets down  
42 there?

43 MR. LUDLOW: It's a combination of both in that the  
44 line you're referring to would be from Bottom Brook, up  
45 near Stephenville, through Doyles. There's a  
46 substation in Doyles where we then service out to  
47 Point Anguille, Cold Brook, Upper Ferry. These are our  
48 customers, and then on to Grand Bay which is right  
49 outside of the tourist chalet actually as you go into Port  
50 aux Basques, to put it into visual for you, just before  
51 that. From there, Newfoundland Hydro's line ends. We  
52 take it and transmit from there for 25 kilometers to a  
53 place called Long Lake which is on the southwest  
54 coast, so all the communities in that area are our  
55 customers. We have, and continue to have issues, and  
56 that have been identified by Newfoundland Hydro in  
57 their filing, with that long radial line, and the \$3 million  
58 that they're proposing. Our proposal is still that you  
59 are still at the end of a long radial transmission line, and  
60 the seven that I have identified as I spoke here two  
61 days ago and yesterday, in various parts of the  
62 province ... that one in particular is passing through  
63 some of the worst areas. Our comfort and our ability to  
64 supply those customers, I'm not sure what you can put  
65 there to keep that intact running through to  
66 Wreckhouse, so that's the basis. You still have a single  
67 line, and what we're looking to do is to continue to  
68 focus and support the end of those long radials, and  
69 that's the basis behind the system reliability.

70 COMMISSIONER WHALEN: Just let me check and see  
71 if all these have been covered. I just had one final  
72 question on the response to NLH-3, Mr. Wells. It was  
73 really, I had a number of questions that Mr. Young  
74 actually canvassed on the issue of ... and Mr. Kennedy  
75 too in a certain extent, the cost benefit analysis in terms  
76 of the hydro, your 23 hydro plants. The total capacity  
77 of your hydro plants, Mr. Ludlow?

78 MR. LUDLOW: 90, bear with me a second. I haven't  
79 got that one off the top of my head. 94.5 megawatts.

80 COMMISSIONER WHALEN: Could you put that in  
81 context for me in terms of the overall system? Ten  
82 percent?

83 MR. LUDLOW: Let's see. Well, in terms of system  
84 load, it would represent less than ten percent of ours  
85 and I think the system load last year was about 1,600  
86 megawatts, 1,700 megawatts. To put that in terms of ...  
87 I don't have the total installed capacity on the island,  
88 I'm sorry, but whatever it ... I just don't have it, sorry.



1 COMMISSIONER WHALEN: Could you put it in terms  
2 of, just for me, in terms of number of customers that  
3 might serve on an annual basis?

4 MR. LUDLOW: Well, to put that ... the capacity in  
5 megawatts, it's almost like the maximum output it can  
6 give, the key measure I think would be in ...

7 COMMISSIONER WHALEN: Production.

8 MR. LUDLOW: ... energy.

9 COMMISSIONER WHALEN: Energy.

10 MR. LUDLOW: Or gigawatt hours, and the gigawatt  
11 hours that we ... that's almost like the load factor on the  
12 machines, how long those machines can run because of  
13 available energy. To put that in flavour, we were using  
14 numbers of roughly 150 domestic customers per one  
15 MVA of load, or one ... just bear with me now, how am  
16 I going to do this. I hate these "I've just got one more  
17 question" questions. How am I going to take this  
18 back? If I look at the, back to the installed capacity of  
19 94 megawatts, and say 100 MVA, if I were to rough it in,  
20 I would be in the vicinity of about 15,000 domestic  
21 customers. I may be well off. I don't know if I'm doing  
22 that based on the fact that in Port aux Basques, the load  
23 at Marine Atlantic is roughly one MVA and that would  
24 displace about 150 customers, so that's roughly the  
25 range that I would do for the sake of comparison.

26 COMMISSIONER WHALEN: No, that's helpful, it just  
27 gives me sort of sense of the contribution, I guess, to  
28 the system.

29 MR. LUDLOW: Conversely, if I may, if it's ten percent  
30 of our load, and we have 210,000 customers, we could  
31 go back that way to ... between 15,000 and 20,000.

32 COMMISSIONER WHALEN: I could have done that  
33 calculation (*laughter*). I just had a question on your  
34 response to NLH-3 in terms of the spillages from your  
35 sites, and I think, in particular, it's the attachment, it  
36 may be attachment ... no, just carry on down through ...  
37 because Hydro had asked in this RFI in terms of the  
38 dollar value of the spillages. I wasn't so much  
39 concerned with that, although I did take note of the  
40 actual amount there, but it was more the reason,  
41 because there seems to be a fair amount of variability  
42 across your plants, number one, and you know, some  
43 seem to have high rates of spillage, some seem to have  
44 hardly any, and some to have some high rates in some

45 years and not in others, but I wonder if you could just  
46 explain in general terms, is it more operational or is it  
47 hydrology ... it's probably a combination of both, but in  
48 a sense of what does that mean in terms of your day-to-  
49 day, you know, and the plants themselves?

50 MR. LUDLOW: Fair ... if you could just bring up the  
51 attachment, Mr. Wells, please? The first point I'd make  
52 on this table is if you'd go to Rose Blanche Brook,  
53 second from the bottom. Rose Blanche Brook, we're  
54 spilling quite substantive amounts of water as is  
55 evidenced by here ... 21, 24, 23 ... I'll give you a reason  
56 behind that one. Rose Blanche Brook is basically in a  
57 valley between, this is a positive comment, please don't  
58 take it wrong, it's between bald rock in that there's not  
59 much in Rose Blanche Brook to hold up the water, so  
60 when the rain comes, the rain comes. The reservoir  
61 behind it is as much a run of river as you're going to  
62 get. This was built into the analysis when we started  
63 actually. What we have been doing is we take down  
64 plants such as Seal Cove for the penstock replacement.  
65 This year, although it's not showing in this one, we will  
66 show substantive spill. The penstock is out of service.  
67 Where, as we do these penstocks, you will find that  
68 being the case, except where there is large back country  
69 water storage such as the areas of Horse Chops and  
70 those.

71 We basically fight to minimize the spill,  
72 obviously, because water over the dam is lost water.  
73 So that's what you're seeing as we complete our capital  
74 program, particular in the hydro plants, penstocks,  
75 surge tanks. That will impact. We try and manage the  
76 spill, run down first, keep it down, build the storage  
77 while the project is under, but if the rain hits, we're  
78 going to lose.

79 2001 at 265, right off the top of my head, I  
80 would have to speak to Hurricane Gabriel for the  
81 Avalon Peninsula. That was a time when we were  
82 spilling, I've got four feet in Petty Harbour over the  
83 dam. It's that kind of thing that can cause the various  
84 ... that would be the hydrology. In the operations, we  
85 run these on efficient load where possible, but we will  
86 run max load to minimize spill. I don't know if that  
87 answers your question but it's ... it's a round about  
88 analysis of where we are, Commissioner Whalen.

89 COMMISSIONER WHALEN: Is any of the capital work  
90 that you're looking at in terms of your energy supply  
91 budget targeted at trying to minimize some of these  
92 dollars going over the dam, so to speak?

1 MR. LUDLOW: There is one in particular, actually  
2 there's a couple, but one that immediately comes to  
3 mind would be Blackwoods Dam, and I could take you  
4 to the Schedule B, energy supply, page 9. Many of  
5 these projects, either directly or indirectly,  
6 Commissioner Whalen, would impact spill. Now if you  
7 just take the hydro plant facility rehabilitation, dam  
8 rehabilitation, line one, the one here that's key to spill  
9 reduction would be Blackwoods. Blackwoods is  
10 estimated at \$200,000. It's a free board dam, meaning  
11 that for a large portion of the year there's no water to it,  
12 but as the water rises, then it prevents it from going off  
13 into another water system back country. So that's an  
14 example. The governors would impact spill as well.  
15 Those governors actually control speed and so on. We  
16 have been having troubles with them, and that was the  
17 mention I made earlier today. If the plant is going  
18 down, we have to fight to keep the availability up,  
19 particularly in the rainy seasons, and that's all periods  
20 except July and August that I can come up with in this  
21 province, so ...

22 COMMISSIONER WHALEN: How do you coordinate  
23 with Hydro in terms of the operation of your 23 plants?  
24 Does Hydro have control of your plants, or do you  
25 have control of your plants in terms of the system?

26 MR. LUDLOW: We control our own plants, but we  
27 dispatch, if required, we're continually running, we work  
28 with Hydro ... I wouldn't say on the hour, but for the  
29 next best thing to it. Our control centers are in  
30 continuous conversations. In the event that we're  
31 reaching peak, the gas turbines are available,  
32 everything is available, and it's put together as one  
33 system.

34 COMMISSIONER WHALEN: I just had a last question  
35 on the transformers for, not to show my bias or  
36 anything, but for the Chamberlains area in particular,  
37 just because I know that area. The Chamberlains  
38 substation, I understood you to say it services back to  
39 Paradise and up to Manuels which I do appreciate is a  
40 high growth area having just bought a new house right  
41 in that area. In terms of the timeframe for the  
42 transformer installation, what are you talking about in  
43 timeframe from delivery to up and going?

44 MR. LUDLOW: Upon receipt of approval, we would  
45 order, probably early January, that area. Delivery on  
46 power transformers right now is running in the 35 to 40  
47 week time range, so you have to actually buy slots in  
48 the production. Once it's in place, once it has arrived,

49 well the civil works would occur prior, so I would be  
50 looking October/November range of 2003.

51 COMMISSIONER WHALEN: Are you exceeding the  
52 capacity of that substation now, or are you close or ...

53 MR. LUDLOW: No, the way it would work is that the  
54 substation has reached capacity on peak and peak  
55 occurs in the winter months, so we exceeded that last  
56 year. There is, from ... you don't, we can't continue to  
57 run in excess of 100 percent, or even when you're  
58 getting around that area, you're getting in ... I wouldn't  
59 say to call it a trouble zone, it's time to move, and a rate  
60 of growth in that area is indicating we do not have the  
61 luxury of waiting, and that's the same with Virginia  
62 Waters.

63 COMMISSIONER WHALEN: And if the growth just  
64 stopped today, you'd still need that transformer, is that  
65 ...

66 MR. LUDLOW: That transformer, if we installed it next  
67 year and let's say growth went negative, worst case  
68 scenario, or even stayed the same ... if it stayed the  
69 same, running at 100 percent is not a prudent  
70 engineering way to run. However, if it dropped back,  
71 which is highly unlikely, and a transformer were to be  
72 required elsewhere, we'd move it.

73 COMMISSIONER WHALEN: So they are ...

74 MR. LUDLOW: We ...

75 COMMISSIONER WHALEN: (inaudible) custom order  
76 a transformer for a substation, it's ...

77 MR. LUDLOW: We would then customize the  
78 transformer or the substation to the transformer, is what  
79 we would end up doing.

80 COMMISSIONER WHALEN: Are you doing any, who  
81 is responsible for the system or the load, the system  
82 load planning, I guess, in the Placentia area, just in  
83 terms of Voisey's Bay, or the impact of Voisey's Bay  
84 activity down that way?

85 (1:00 p.m.)

86 MR. LUDLOW: That would be in our service territory  
87 in the Dunville area, and if anything develops, that  
88 would be not unlike the area in Cow Head with Peter  
89 Kewitt (*phonetic*), so that's being monitored on that

1 end. We have no indication of an immediate  
2 requirement in the next year or so and that's the reason  
3 we haven't included anything for this budget,  
4 Commissioner.

5 COMMISSIONER WHALEN: That's all the questions  
6 I have, Chair. Thank you very much, Mr. Ludlow.

7 MR. NOSEWORTHY, CHAIRMAN: Thank you.

8 MS. BUTLER, Q.C.: Commissioner Whalen, could I just  
9 point out, the equipment sharing agreement that the  
10 witness was struggling to find is actually CA-17(1),  
11 Attachment A.

12 COMMISSIONER WHALEN: I knew it was there  
13 somewhere, thank you, Ms. Butler.

14 COMMISSIONER FINN: I just have one point I'd like  
15 to confirm with the witness.

16 MR. NOSEWORTHY, CHAIRMAN: Thank you,  
17 Commissioner Whalen. Commissioner Finn has a  
18 question?

19 COMMISSIONER FINN: Just something arising out of  
20 some of the questioning of Commissioner Whalen, Mr.  
21 Ludlow. Referencing NLH-15, and noting that the  
22 feasibility study there contains such items as property  
23 acquisitions, I just wanted to confirm with you that if a  
24 project didn't go ahead, would the entire cost of the  
25 study without exception, including such items as  
26 property acquisitions be attributed to operating  
27 expenses?

28 MR. LUDLOW: It's my understanding, Commissioner  
29 Finn, that anything that's included under this proposal,  
30 I mean we're not going to buy land for the sake of  
31 having land in Ochre Pit Cove. What we would do is  
32 once this moved along and we determined that we  
33 could get through, if the project did not receive  
34 approval, it would be expensed. That's my  
35 understanding.

36 COMMISSIONER FINN: Without exception?

37 MR. LUDLOW: Without exception. That's my  
38 understanding.

39 COMMISSIONER FINN: Thank you.

40 MR. LUDLOW: Mr. Chairman, may I request a five  
41 minute break if you wouldn't mind?

42 MR. NOSEWORTHY, CHAIRMAN: Absolutely, no,  
43 not a problem, we'll take a five minute break.

44 MR. LUDLOW: Thank you.

45 *(break)*

46 *(1:15 p.m.)*

47 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.  
48 Ludlow, for the break and your testimony of the past  
49 couple of days. I found it to be quite informative. I'm  
50 sure you treat your mother and mother of your children  
51 well the other 365 days of the year because it sounds  
52 like Mother's Day has been a wipe out for you  
53 *(laughter)*.

54 MR. LUDLOW: It's not a celebrated event in our  
55 household, I can tell you, sir.

56 MR. NOSEWORTHY, CHAIRMAN: I'm sure it's not.  
57 I have just a couple of questions, I guess, and I tend to,  
58 not ... being here for a relatively short period of time,  
59 ask questions that are at the 30,000 foot level and I  
60 pitch every now and again, so if you could bear with me  
61 and perhaps I think piece together some of these  
62 questions that perhaps have been answered in part, in  
63 any event, but I'll try and rephrase them, I suppose, to  
64 at least get the answers assimilated in my own mind a  
65 little bit better.

66 I did hear you a couple of days ago, and again  
67 this morning, talk about the, I guess it refers to sort of  
68 the capital budgeting process itself, and the continuous  
69 feedback mechanism that you would have in the  
70 company, and I believe you referred to, it seems to be  
71 a fairly formal process in St. John's, and again, I think I  
72 heard you say it twice, once again this morning, that  
73 this, you know, information flows from the field  
74 technicians to the superintendent, to the manager and  
75 eventually you're engaged in the process as well. I  
76 didn't hear the same commentary, and indeed with  
77 regard to the rural areas of the province, and indeed  
78 from what I've heard, I suppose, over the past few days,  
79 there are indeed certain rural areas of the province  
80 where you only have one person, so I was wondering  
81 perhaps if you could expand a little bit, and I'm  
82 concerned with the process here, the capital budgeting  
83 process, how indeed the rural areas of the province are

1 taken into account versus what appears to be the cities  
2 in terms of the process, a different sort of structure and  
3 if there are any particular distinctions that might exist in  
4 the process, and of course, my concern with that would  
5 be just to give me a better understanding, and I'm sure  
6 ensure that the rural areas of the province are, are  
7 considered in an equal and reasonable way, if you will,  
8 you know.

9 MR. LUDLOW: Well, for the sake of information, it  
10 might be helpful if I could bring back the slide again  
11 where we had all the people, and the locations, and I  
12 could take an example through, Mr. Chairman, to just  
13 show the links, say, between Port Union or Burin, and  
14 how they would feed back in. It would be ... no, the  
15 other way, Chris, it would be 7 ... right there, there you  
16 go. I'll just take a minute, Mr. Chairman, and highlight  
17 to you what will be our central depots and then the  
18 structure across the island and how it would feed back  
19 into the capital budget, would that be helpful?

20 MR. NOSEWORTHY, CHAIRMAN: Yes, yes, yes.

21 MR. LUDLOW: As I mentioned today, we have two  
22 what we call operating regions.

23 MR. NOSEWORTHY, CHAIRMAN: Uh hum.

24 MR. LUDLOW: And that's from the poles and wires  
25 and the office structures end. The eastern region,  
26 centered in St. John's, actually at 55 Duffy Place, runs  
27 out as far as Little Harbour on the Trans Canada  
28 Highway, so just let's say east of Clarenville.

29 MR. NOSEWORTHY, CHAIRMAN: Uh hum.

30 MR. LUDLOW: It also includes the Burin Peninsula, so  
31 it's the Burin and everything east of Little Harbour. The  
32 western region is centered in Corner Brook, the regional  
33 manager, Phonse Delaney. He, in turn, has  
34 responsibility for Clarenville, Bonavista Peninsula, and  
35 the rest of the service territory, right around to, well I  
36 guess the end of the line is Harbour Le Cou.

37 MR. NOSEWORTHY, CHAIRMAN: Uh hum.

38 MR. LUDLOW: Now within each of those, what we call  
39 regions, we have areas, and there's a reference here  
40 today, it's on one of the RFIs that came up, and the area  
41 offices, and I'll dwell on western to bring it down, we  
42 would have a centre in Stephenville, again in Corner  
43 Brook, the same building, Grand Falls/Windsor, Gander,

44 Clarenville. These would be areas whereby there would  
45 be meter readers functioning out of, engineering  
46 technicians, line crews, maintenance personnel. These  
47 would be fairly, I wouldn't call them large, but larger  
48 than the next set down, which would be our district  
49 operations. Sorry, the next step down would be the  
50 Port aux Basques and the Port Union, which is about a  
51 10/12 person operation, two to three line trucks, one  
52 technician, and below that we have the district  
53 operations, which is where I was going with the single  
54 person. That would be Baie Verte, Springdale ... or two  
55 person operations which would include places like New  
56 West Valley, Bell Island, Grand Bank, Bay L'Argent,  
57 Lewisporte, Twillingate, and I think that's most of them.  
58 So these are all different, these are different tiers.

59 MR. NOSEWORTHY, CHAIRMAN: Uh hum.

60 MR. LUDLOW: The district level would be line  
61 operations. That's two people, a medium duty line truck  
62 that responds to the trouble call tonight. They would  
63 involve in capital work if there's work going on in that  
64 area, but they're the crew. From time to time they would  
65 fill in meter reading if there was time available. So that's  
66 that piece. If we were to take the Clarenville office as an  
67 example, the Port Union office would report through  
68 Clarenville, Clarenville being a major centre. In  
69 Clarenville you would have engineering technicians,  
70 you would have an electrical engineer who is the  
71 superintendent there today, Peter Upshall, you would  
72 have line crew operations. The day to day inspections  
73 and technical requirements of the Bonavista  
74 area/Clarenville area, would feed back through the  
75 Clarenville piece, so when I referenced the other day  
76 about an area technician servicing Stavanger Drive, or  
77 servicing the east end, the same methodology would  
78 apply in Clarenville, except his geographical area might  
79 be broader, but his customer base might be smaller. So  
80 it feeds up through Clarenville, Clarenville then will pull  
81 together the line inspections, field data, what have you.  
82 Western brings that together under the guidance of Mr.  
83 Delaney out of Corner Brook, so he'd have, I don't  
84 know, six or seven of these, I guess, sir, and then the  
85 managers come together, and that's how it all feeds into  
86 the, and cares for the rural systems and operations, and  
87 that's one example and there are many of them if you  
88 follow that map across.

89 MR. NOSEWORTHY, CHAIRMAN: So there is a  
90 consistent process that's applied regardless of whether  
91 it's an urban area or essentially a rural area?

1 MR. LUDLOW: Yes, sir, it is, in that we inspect those  
2 feeders once every five years, all our distribution  
3 transformers are looked at once every five years.  
4 Transmission lines are inspected once every year, and  
5 those are the types of things that goes through and  
6 feeds into the analysis.

7 MR. NOSEWORTHY, CHAIRMAN: Okay, thank you.  
8 The second thing, and again, this is probably questions  
9 that are more focused on the broader picture, and I  
10 think from the point of view of this Board certainly in  
11 relation to the, you know, capital budget, there are  
12 probably among others, four areas, I guess, that would  
13 be important to me, in any event. One certainly would  
14 be to get a feel for the broader strategy that might be  
15 employed by a utility as to where it might be going and  
16 I'll speak a little bit in more detail, but it's not  
17 necessarily a ten year plan or a five year financial plan,  
18 but to get a greater sense and an understanding, I  
19 suppose, if there are themes and directions that the  
20 utility would be, would be presenting and putting  
21 forward in a multi-year environment.

22 Secondly, indeed, that, how a utility would set  
23 its priorities, I suppose, I'm sure that Newfoundland  
24 Power would be no different than Hydro, that you  
25 wouldn't be flush with all the money that you would  
26 wish to have and that there would indeed be a matter of  
27 setting priorities among projects.

28 Thirdly, to ensure that there is, I guess,  
29 sufficient justification there and sufficient information  
30 on a project by project basis, that there is sufficient  
31 rationale there for us to consider these projects.

32 And I guess, fourthly, to look at the policies  
33 that are in place. It's certainly not up to us to micro  
34 manage a utility, there's no question about that, and we  
35 have no desire or wish to do that. I would suggest, sir,  
36 if I got into your head very long I'd have an electric  
37 shock quite quickly, to be honest, if I even tried to do  
38 that, but certainly to try and understand the policies  
39 that are in place to look to the variances that might exist  
40 with those policies within the utility and to understand  
41 why those variances exist. Those are just, I guess,  
42 some of the areas that I see as being important and just  
43 to pursue a couple of those if I can.

44 On the broader strategy, and I guess from a  
45 regulatory perspective, stability is certainly important  
46 to us as it is to you, and certainly would be important to  
47 the electricity consumers in this province. You've

48 indicated that, I think, in '97 or '98 you changed your  
49 approach essentially to the way in which your budget  
50 ... I think you indicated previously that, you know, it  
51 was more of a piecemeal approach to the work that you  
52 were undertaking, and that you've changed this to be  
53 more holistic, I guess, and broad based in your  
54 planning. Certainly, that's an area to me that would be  
55 important in terms of the approach that has been taken  
56 by the company and why you're doing that. If you look  
57 at other things, I think you've indicated that you  
58 focused attention on rural feeders, for example, over the  
59 last little while ... that you're talking about introducing  
60 some considerably different portable generation, I  
61 suppose, at least over the next couple of years. I don't  
62 know whether that's a longer term exercise or not ... that  
63 indeed you've talked about 57 year old hydro plants,  
64 and maybe at some point in time there's a, there might  
65 be one strategy in place now ... we're on a multi-year  
66 basis, based on your engineering studies. It may not  
67 be cash flow or anything like that ... that you might be  
68 looking to change that. I think you've talked about, as  
69 well, the evaluation of surge tanks that you're  
70 undertaking. So could you perhaps comment just, I  
71 was going to say briefly, I certainly haven't been brief  
72 in my introduction, on how you define these broader  
73 strategies, and indeed if they are in place, through  
74 engineering studies, and how this Board would glean  
75 that, quite frankly, from this capital budget, or how we  
76 might do it in the future.

77 MR. LUDLOW: Okay, well I'll give it a try, Mr.  
78 Chairman. The strategies that you referred to in 1997  
79 and '98 was indeed a, I would call it a hard right turn in  
80 focus. Up to 1997, having worked in different parts of  
81 this business, and probably just about all of them by  
82 now, I'm not convinced we had a real we-can-do-it  
83 attitude, and an outage, was an outage, was an outage.  
84 It was something that was going to happen and you  
85 couldn't do much about it, and you just lived with it and  
86 you worked with it. In '97 and '98, we said, okay, let's  
87 look at what we're doing. Let's look at where we're  
88 doing it, why we're doing it, and let's start to move this  
89 organization ahead, and that's when we really started to  
90 refocus on the Dunvilles and the Old Perlicans, and I  
91 won't bore you with those examples.

92 And that became, I think, the genesis of that  
93 shift in strategy. That went into areas of I am not going  
94 to do a capital project over five years. If we invest  
95 capital today, I want returns today. I want to see  
96 performance improvements today, or if not today, next  
97 year, that sort of short-term, rather than over a ten year

1 period, and that's been a marked change in approach.  
2 Whether that's a tactic or a strategy, I'm not sure. In my  
3 view that's a strategy. So that's one.

4           The other thing we've been doing in this front,  
5 sir, is through the implementation and the introduction  
6 of technology, and one of the points I'd make here is  
7 that, and we've talked about refurbishment, and we've  
8 talked about age, and I still think a 40 year old pole is  
9 pretty rough going to be quite honest. If you look at  
10 some of the equipment, and as a matter of fact, by far  
11 the bulk of the equipment was bought in the early  
12 seventies and in the sixties. I graduated from Memorial  
13 University in 1980, the year the PC was invented. Now  
14 I'm really dating myself now, and when I go back to the  
15 seventies and the sixties, and if that's the same  
16 equipment we're using today, and that stuff is getting  
17 towards the end of its useful life, we're at a golden  
18 opportunity, and the opportunity is that as the  
19 equipment has lived it's useful life, and for the same  
20 purchase price today, and some of it cheaper, you have,  
21 in fact, leap frogged two and three times technology  
22 through that piece, the reclosers is an example, as are  
23 the relays.

24           What does that do? I'll go to customer  
25 service. A key driver. Every time in our business that's  
26 spoken, there's one focal point, and that's the customer,  
27 and the customer ... you talk to the customer, you work  
28 with the customer, and then you come back to response  
29 time, you talk about cost and productivity, and it will  
30 role to that area all the time.

31           So technology impacts productivity, impacts  
32 data. I referenced Deer Lake this week, and that's a case  
33 that's proven with the proper technology, we would  
34 have not had the failure to start with because we would  
35 have been able to predict it before we even got to the  
36 stage we're at.

37           There is one, and I'll tie it back to the capital  
38 budget in a second, that's key as well, and that's our  
39 employees. This is a strategy. Our key focus in 2001,  
40 2002, and 2003, although not published yet, I'll be  
41 surprised if it's not, will be employee development. It's  
42 moving our utility from the seventies and eighties, or  
43 my vintage, to the nineties and 2000, in training and  
44 working together and not, and focusing back on what  
45 the customer is, and bringing that to bear on the  
46 customer, learning that the fish plants in Bay de Verde  
47 are now using microwave technology. They're using,  
48 you know, microprocessor technology on their

49 conveyor belts, and their weigh machines and what  
50 have you. So that's also a theme.

51 *(1:30 p.m.)*

52           Tying all that back in ... there is one other one  
53 I should mention certainly ... safety. That's both public  
54 safety and employee safety. We handle, we handle  
55 probably one of the worst products. You can't see it,  
56 and the only thing it wants to do is get out of the  
57 containment system that it's in. The wire, it wants to  
58 get to ground, and it will go through you. It's lethal,  
59 and failure is something you must try to avoid, not  
60 work with failure, and that's a different approach.

61           Riddled throughout this budget, if you take  
62 the projects and the themes that I just went through,  
63 they would tie back in. A couple of examples, the relay  
64 and recloser project impacts productivity, safety, our  
65 ability to control remotely through the SCADA system  
66 here. If you go to safety, I got to Lockston, that will  
67 also impact on the reliability side, reliability of supply  
68 and low cost energy.

69           Every one of these projects ... and I say every  
70 one, that's too absolute ... will have a positive impact on  
71 customer service. It's not all, you know, we're not  
72 going to jump four or five steps, but there are  
73 incremental gains and those are the ones we're trying to  
74 achieve, not for today or tomorrow but for the long  
75 haul.

76           I'll use distribution transformers, the  
77 environment, typically we bought on price, and price  
78 looks good for today, it's a short-term decision, but  
79 when you take in the life cycle cost of a transformer,  
80 and you deal with mile *(phonetic)* steel as your  
81 containment mechanism ... we tried mile steel, we tried  
82 mile steel with epoxy, we tried mile steel with BC hydro  
83 coat finish, we tried galvanized, we tried low grade  
84 stainless. We were losing those units in four to five  
85 years. The clean up costs were multiples of the original  
86 capital cost of the unit. We now buy 316 grade  
87 stainless distribution transformers with a 20 year  
88 warranty on the tank, back to the original supplier.  
89 That's the type of strategies that we're looking forward  
90 with in trying to get this utility to a, how would I say, to  
91 where it belongs, and to what we need in this province,  
92 sir. I don't know if that gives a flavour.

93 MR. NOSEWORTHY, CHAIRMAN: Yeah, and I do  
94 believe that those themes increase customer service

1 and increased reliance on technology, improve  
2 reliability and all those items come through in the  
3 capital budget. I guess one of the issues or concerns  
4 that I would have, and clearly in this current year, or  
5 2003, those are reflected in the dollar allocations that are  
6 there in relation to energy supply versus transmission  
7 versus distribution. I guess because you would know  
8 where you're going with those strategies and those  
9 directions and those approaches, and how would  
10 perhaps I know as a Commissioner, how indeed they  
11 would be reflected in terms of future budgets in that  
12 there may be, you may see an additional emphasis on  
13 energy supply or additional emphasis where a greater  
14 percentage by five or ten percent of the budget in  
15 future, I think that would be relatively important,  
16 notwithstanding the fact that, you know, cash flows, I  
17 agree with you, are perhaps guesses after a certain  
18 period of time for sure.

19 MR. LUDLOW: Well one of the mechanisms that I  
20 know in testifying before this Board in the past, when  
21 we see a shift or a change in direction forthcoming, or  
22 at least that we're looking towards, if we can ... I have to  
23 be careful how I say this, no disrespect meant, Mr.  
24 Chair, but if we could get back to the meetings that  
25 were called and the discussions between the  
26 corporation and the Board, these were quite helpful.

27 MR. NOSEWORTHY, CHAIRMAN: A fair point, yes.

28 MR. LUDLOW: Quite helpful back in the discussion  
29 types, where are things going, what's happening, how  
30 are things moving, variance reports, environment and  
31 what have you, but also back in the last hearing, we  
32 distinctly on the transmission side started to work on  
33 the need and I know I spoke to it in the rural  
34 transmission and radial transmission. Also the need for  
35 moving in the direction of how do we support those  
36 systems, you know, there's a weak spot out there. I  
37 don't have the answers, I'm trying to find them, and I  
38 know that's not much of a corporate strategy, but the  
39 strategy is through these hearings to work with the  
40 Board rather than simply dealing with 2.345 dot 00, is to  
41 provide you with some information as to where we see  
42 us going, and that was, that was the sort of approach I  
43 know that I was trying to use last year and in previous  
44 hearings, and also through the organized meetings with  
45 the Board.

46 MR. NOSEWORTHY, CHAIRMAN: Okay, it's 20 to. I  
47 have a couple more questions if you could indulge me  
48 for a moment.

49 MS. BUTLER, Q.C.: I think, Mr. Chairman, coming from  
50 Newfoundland Power's perspective, we'd prefer to have  
51 Mr. Ludlow finish if the Board doesn't mind sitting a  
52 little later.

53 MR. NOSEWORTHY, CHAIRMAN: Yeah, no, I would  
54 be fine with that. Do you have much on redirect?

55 MS. BUTLER, Q.C.: Actually, no, Mr. Chairman. I  
56 didn't have any redirect, but I may have questions  
57 arising from the Board's questions.

58 MR. NOSEWORTHY, CHAIRMAN: Okay.

59 MS. BUTLER, Q.C.: But not significant, I don't think.

60 MR. NOSEWORTHY, CHAIRMAN: Sorry, Mr.  
61 Browne?

62 MR. BROWNE, Q.C.: Yeah, we may have questions  
63 arising as well, we'll see where we're going there. It's 20  
64 to 2:00. I must say, after the 1:30 mark I find it difficult  
65 to concentrate too much more. It's been a long haul  
66 since 9:00 this morning. Wouldn't it be better if we took  
67 him off the stand and put him on in the morning?

68 MR. NOSEWORTHY, CHAIRMAN: I'm in a bit of a  
69 quandary here. Would you prefer to finish this  
70 afternoon, or try?

71 MR. LUDLOW: Yes sir, I would.

72 MR. NOSEWORTHY, CHAIRMAN: Mr. Browne, could  
73 we push on a little bit, please?

74 MR. BROWNE, Q.C.: Sure.

75 MR. NOSEWORTHY, CHAIRMAN: I'll hasten my,  
76 actually, couple of other questions. I guess the second  
77 thing would be, in terms of setting priorities, you did  
78 talk about the issue of, of, in terms of the determination  
79 of where money is spent, you talked about statistics,  
80 you talked about the exercise of experience and  
81 judgement, I suppose, and impact on customers, and  
82 you had indicated as well that you get out in the field  
83 certainly, and you meet with councils and I know from  
84 being a former deputy minister with 291 councils, I don't  
85 know how many you meet with in a year, but that in  
86 itself must be quite an undertaking, but in any event,  
87 you talked about meeting with councils and customers,  
88 could you just comment on how, indeed, all these  
89 things come together, I'm sure, and how you make

1 those trade-offs in terms of setting priorities? Again,  
2 you know, you're looking at a fairly long timeframe, and  
3 I think you've indicated that indeed even with 27 year  
4 asset life, and the investment that you put in currently,  
5 I suppose, in relation to the total investment, it's still a  
6 long haul at \$50 or \$60 million a year, and clearly there  
7 must be a setting of priorities and how, indeed, you  
8 formally, to the extent that you do that formally, arrive  
9 at those trade-offs?

10 MR. LUDLOW: Well, the first priority will be public  
11 safety, employee safety, and property damage. That's  
12 one that's front and center, and they can take multiples  
13 of, manifest themselves in multiples of ways. That can  
14 very much be the, be it wire conductor or indeed  
15 penstocks, so there's an overlay of that. The customer,  
16 and that's going to be the next one in the reliability side,  
17 and very closely associated with that, Mr. Chairman,  
18 comes the productivity question. Keep in mind that  
19 every time I lose a service at 4:00 in the morning, the  
20 approximate cost is about \$450 for one service call. So  
21 we have to look at how that balances back against  
22 productivity and availability of people as well, how you  
23 run your business, so it's smart capital investments  
24 overlaying the basic principles of running the system,  
25 obviously from a safety side, and from the customer  
26 service. Those will be the key pieces. Do I have a  
27 listing individually, no, I do not, of priorities that are  
28 assigned, that are mechanistic, but as we come  
29 together, the items that would fall low on the list would  
30 be a parking lot paving, it would be those types of  
31 things. There will be a time though that we will have to  
32 pave a parking lot. We'll mend it and we'll patch it, and  
33 we'll keep it going.

34 Similarly with H-Vac systems, we do have  
35 obviously health concerns and everything else with our  
36 employees, but if you go to the listing that we referred  
37 to yesterday, those were the types of projects that were  
38 deferred, and if there's anything in the nice-to-do  
39 category, they will not make the list of this budget.  
40 That's the approach that we use.

41 MR. NOSEWORTHY, CHAIRMAN: And those  
42 projects will be arrived at through discussion  
43 concerning these factors basically.

44 MR. LUDLOW: In the case of the H-Vac, for example,  
45 we would have done air quality testing, we would have  
46 had the look at the building from the capacity of the  
47 compressors to see whether we can do it and where we  
48 can go.

49 MR. NOSEWORTHY, CHAIRMAN: Okay, just a  
50 couple of more specific ones. On page 16 of your  
51 evidence, Mr. Ludlow, there's a reference there to 275 ...  
52 I'll just get that up, page 16 of your pre-filed, I'm sorry.  
53 Yeah, there's a reference there to approximately \$275,000  
54 of expenditures in the distribution that's associated  
55 with relocation of plant at the request of third parties,  
56 and a significant portion of the cost of such relocations  
57 is recovered from those parties. What would that, what  
58 does that refer to?

59 MR. LUDLOW: That would be, an example, the City of  
60 St. John's road widenings, Conception Bay North  
61 bypass road, Department of Works, Services and  
62 Transportation for relocations, and in turn, there is a  
63 schedule that's in place. The City of St. John's is not  
64 because we don't pay for ... there's a law actually in the  
65 City of St. John's that's in place on the payment, but we  
66 would move them for them. There's no cost recovery  
67 on that front. Works, Services and Transportation,  
68 there is a system called the P-Rate (*phonetic*) System  
69 that's been negotiated and agreed to by both parties.  
70 That could be either federal or municipal parties as well,  
71 that's the kind of item, usually road widenings would  
72 make up the most of that area.

73 MR. NOSEWORTHY, CHAIRMAN: So the bulk of that  
74 would be recovered basically.

75 MR. LUDLOW: Yes, it would.

76 MR. NOSEWORTHY, CHAIRMAN: One final  
77 question, and it relates to really the cost benefit  
78 analysis and we've heard a lot on that and I'm not going  
79 to belabour this issue. Are there any guidelines that  
80 you would apply, or Newfoundland Power would apply  
81 in terms of undertaking a cost benefit analysis, what  
82 would trigger one, or is it really done on a project by  
83 project basis, and that can be a fairly quick answer  
84 actually.

85 MR. LUDLOW: Well, traditionally we would do cost  
86 benefit analysis on things in the energy supply area  
87 that are substantive, where there's a benefit that can be  
88 seen back. On a distribution pole line and by far the  
89 bulk of those other styles of projects, it is our opinion  
90 that they don't lend themselves to a cost benefit  
91 analysis. So that would be the approach we have used.  
92 I mean I don't have a policy per se, no.

93 MR. NOSEWORTHY, CHAIRMAN: So on the energy  
94 side there's no, there's no specific guidelines that you



1 would use, basically you would assess, look at the  
2 particular project and decide whether one is justified or  
3 not.

4 MR. LUDLOW: But if we're in, anything in the couple  
5 of hundred thousand dollar range, we would be looking  
6 there. Very similar ... unless, Mr. Chairman, as I  
7 mentioned Blackwoods this morning. If Blackwoods  
8 Dam is estimated to return three gigawatt hours, that's  
9 the kind of thing, three gigawatt hours is valued at  
10 about \$50,000 a gigawatt hour. I need to keep that dam  
11 in place for one year to pay it back. That's, and whether  
12 that's a cost benefit analysis per se, no, that would not  
13 have taken multiple pages, but the assessment would  
14 have been done.

15 MR. NOSEWORTHY, CHAIRMAN: Okay, thank you,  
16 Mr. Ludlow, that's all the questions I have. We'll move  
17 now to redirect, Ms. Butler, is there any redirect?

18 MS. BUTLER, Q.C.: Actually, I think Mr. Chairman, I  
19 didn't mean to, I didn't want to raise it when it occurred,  
20 but the redirect is supposed to occur after Mr.  
21 Kennedy's questions, and then the questions arising  
22 from Board questions come after, I think, so it was  
23 actually skipped but it doesn't matter because I didn't  
24 have any arising from the questions of the intervenors.

25 MR. NOSEWORTHY, CHAIRMAN: Okay, because I'm  
26 reading the procedures here, Ms. Butler, and I thought  
27 these were the procedures that were agreed upon, after  
28 the examination and Board questions are completed, a  
29 person calling the witness will have an opportunity to  
30 redirect examination. No?

31 MS. BUTLER, Q.C.: I don't think so, Mr. Chairman, but  
32 it doesn't matter.

33 MR. NOSEWORTHY, CHAIRMAN: Anyway, you  
34 have no redirect.

35 MS. BUTLER, Q.C.: No redirect, but questions arising  
36 from the Board I might just have ... I would go last, so  
37 ...

38 MR. NOSEWORTHY, CHAIRMAN: Yes, understood.  
39 Mr. Browne? Sorry for the procedural inaccuracies,  
40 we'll attempt to correct this. Mr. Browne, sir, on  
41 questions arising?

42 MR. BROWNE, Q.C.: Commissioner Whalen asked  
43 you, Mr. Ludlow, concerning NLH-3, I think it was, the

44 hydro plants. You have 23 hydro plants and you are  
45 refurbishing some of these within this budget, I think,  
46 is that not correct?

47 MR. LUDLOW: I'm sorry, NLH-3?

48 MR. BROWNE, Q.C.: I think it's NLH-3, it might be 3 or  
49 3.1, I forget exactly which one. Yeah, I think that was  
50 the one, NLH-3.

51 MR. LUDLOW: No, NLH-3 deals with the spillage.

52 MR. BROWNE, Q.C.: Yeah, okay, close enough. She  
53 asked you concerning the spillage of the hydro plants.  
54 I'm just wondering generally concerning the hydro  
55 plants, and the refurbishing of the hydro plants, and  
56 indeed the ... what coordination does Newfoundland  
57 Power have with Newfoundland Hydro in reference to  
58 the electrical needs of the province of what's coming  
59 on? For instance, Newfoundland Hydro has Granite  
60 Canal coming on next year, and according to Mr.  
61 Hughes, we have power to look forward to from  
62 Krueger and from the Central Newfoundland Project. Is  
63 there a coordinating committee with all, within Hydro  
64 and Power vis a vis the needs of the province?

65 MR. LUDLOW: Is there a coordinating ... no, there is  
66 no coordinating committee that I am aware of but what  
67 are required, and has been filed by this Board, is the  
68 minimum filing requirements for additional generation,  
69 it must be laid out in a certain series of protocol and  
70 must be filed before this Board and the ... I'll find the  
71 word in a minute, hydro plant facility rehabilitation that  
72 we're referring to here are not upgrades. These aren't  
73 capacity additions. These are keeping what we have  
74 going and at the current cost of energy, these units, as  
75 Mr. Browne stated in ... I'm sorry, Mr. Dan Browne,  
76 stated in his 1998 audit by the Board, that it is one of  
77 the most cost effective and indeed a very valuable asset  
78 on this island to keep going.

79 MR. BROWNE, Q.C.: Yeah, and that very well may be  
80 the case, but I'm just wondering in terms of capacity vis  
81 a vis the Granite Canal, Krueger, the Central  
82 Newfoundland project, and I think Mr. Hughes  
83 mentioned natural gas at the Hydro plant in Holyrood,  
84 if all these come to fruition, who keeps track of all that,  
85 like is there a need to be replenishing some of these  
86 hydro plants if we're going to be in a better situation  
87 down the road, you know? I guess it comes to where's  
88 the plan here?

1 MR. LUDLOW: Well, the plan is basically these plants,  
2 as we've said, and I'll go back to the calculation that I  
3 was trying to rough in my head. It's between 15,000  
4 and 20,000 customers we're able to service ... coming  
5 with the old plant comes cheap energy. Coming with  
6 cheap energy comes a huge management headache, and  
7 basically as we do any major undertaking, as I just  
8 spoke with the Chair, we would do a cost evaluation on  
9 that plant, similar to what we did at Lockston on the  
10 three megawatt plant. We would look at the future  
11 capital investment requirements, do the calculation on  
12 the projected future price of energy from that plant, and  
13 do a comparison back against Hydro's short run  
14 marginal costs, and as such, that's the way that the  
15 future integrity and the customers are protected in that  
16 evaluation. Sorry, am I clear of the mic ... I'm sorry.

17 MR. BROWNE, Q.C.: Yeah, no, that's okay. It's just a  
18 thought. In reference to the question Commissioner  
19 Whalen asked concerning the portable diesel units, and  
20 you mentioned the sharing of equipment with Hydro, I  
21 guess, in an emergency situation and in other  
22 situations, and I think that there is a CA asked in  
23 reference to the total number of portable generating  
24 units on the island. Has any consideration been given  
25 of you coordinating that purchase with Hydro, yourself  
26 and Hydro sharing in the purchase of that portable  
27 generating unit?

28 MR. LUDLOW: Hydro is aware of our intentions. We  
29 informed them in a meeting in the summer of the, two  
30 points ... number one was the fact that we were moving  
31 ahead with the transmission line studies, and also the  
32 portable generation. With respect to cost sharing the  
33 purchase, no, there have been no discussions.

34 MR. BROWNE, Q.C.: I'm just wondering from a  
35 ratepayers' perspective, if Hydro presents a budget next  
36 year and they're looking for a couple, and then you're  
37 looking for another couple, where does it end? Where  
38 is the plan here between the two utilities for emergency  
39 portable generating?

40 MR. LUDLOW: Well, if it would be any comfort to the  
41 Board, Mr. Browne was asking whether or not we  
42 coordinate on the generating plant. We meet every two  
43 months, Newfoundland Hydro and ourselves ... Mr.  
44 Reeves and Mr. Haynes, myself, and one of my  
45 managers, to discuss reliability, where we are, how  
46 we're progressing. Also in that end, the equipment  
47 sharing, there is a continuous dialogue at that level.  
48 While we speak their portable has just moved from one

49 of our substations that we had rented from them. Is  
50 that strictly emergency? No, we do share equipment,  
51 so on the portable end, that's one more piece of  
52 equipment, not unlike the portable mobile transformers  
53 which aren't generators, but transformation, and this is  
54 a continuous thing that's going on, I wouldn't say daily  
55 but weekly.

56 MR. BROWNE, Q.C.: And in terms of alternatives to  
57 purchasing portable generation, particularly for  
58 emergency usage, has any consideration been given to  
59 looking to alternatives? Has Maritime Electric got  
60 portable generation over there? Have you had  
61 discussions with Hydro Quebec, or Nova Scotia Power,  
62 as to what portable generating they could import into  
63 the province in times of dire straights?

64 MR. LUDLOW: Well, I can speak for Maritime Electric,  
65 having worked there for three years, and I will tell you  
66 that they do not have mobile generation on that island.  
67 They rely on New Brunswick, okay. With respect to  
68 New Brunswick and Nova Scotia, to get anything from  
69 there to this province, and have it set up in any time  
70 under three or four days is at best a stretch. This  
71 summer when we were hard pressed to find distribution  
72 transformers, it took, it was 48 to 72 hours to get a  
73 tractor trailer from Halifax over. However, all that said  
74 and done, we do, and are in continuous conversation  
75 with (inaudible), that's Nova Scotia Power, NB Power,  
76 as to what's available and not unlike us helping them,  
77 would they help us, and it's a pretty tight, a pretty tight  
78 working relationship between the four to five major  
79 utilities in Eastern Canada, and that's not limited to  
80 diesels, it would be trucks and people in the case of  
81 emergency.

82 MR. BROWNE, Q.C.: And what about the Canadian  
83 Army, they went into Quebec in 1998, have you got any  
84 contacts there as to what their capacity and capability  
85 would be to provide for the province in exigent  
86 circumstances?

87 MR. LUDLOW: No, I do not.

88 MR. BROWNE, Q.C.: Okay, those are my questions,  
89 thank you.

90 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.  
91 Browne.

92 MR. YOUNG: I have no questions, thank you, Mr.  
93 Chair.

- 1 MR. NOSEWORTHY, CHAIRMAN: Thank you, Mr.  
2 Young. Ms. Butler or Ms. Newman?
- 3 MS. BUTLER, Q.C.: Mr. Ludlow, I just have one  
4 question and it arises in relation to ... I wonder, Mr.  
5 Wells, if we might just look at page 48 of 82 again,  
6 Schedule B, of course, and this was relative to the  
7 Chairman's question in relation to the \$275,000 proposal  
8 for the relocation of distribution lines arising from  
9 requests of third parties. I don't know, Mr. Chairman, if  
10 this was marked. I suspect it was information ten, it  
11 was the handout from Mr. Kennedy's examination.
- 12 MS. NEWMAN: Yes, that was information ten.
- 13 MS. BUTLER, Q.C.: Do you still have information ten  
14 there, Mr. Ludlow?
- 15 MR. LUDLOW: I think so, if I can find it.
- 16 MS. BUTLER, Q.C.: I believe it's the one in your hand,  
17 the third page of that, it's identified at the top right-  
18 hand corner as PUB-28 from the, I think it was the 2000  
19 capital budget application?
- 20 MR. LUDLOW: Yes.
- 21 MS. BUTLER, Q.C.: Okay, and Mr. Kennedy had in fact  
22 asked you about this. The table at the bottom of the  
23 third page of the handout has certainly budget items on  
24 it, and he had asked you about the relocation of the line  
25 17-L for the purposes of the bypass road at a cost of  
26 \$15.4 million, or is that thousand?
- 27 MR. LUDLOW: No, that's thousands.
- 28 MS. BUTLER, Q.C.: And there's a column there for  
29 costs to be recovered?
- 30 MR. LUDLOW: Yes, that's also 15.4 thousand.
- 31 MS. BUTLER, Q.C.: Alright, so there's full recovery on  
32 that particular item?
- 33 MR. LUDLOW: That's correct.
- 34 MS. BUTLER, Q.C.: And is that, is that a direct example  
35 of what the Chairman had asked in relation to this page  
36 48 of 82?
- 37 MR. LUDLOW: Just bear with me one second. This  
38 trunk feeder account under distribution, and this is an  
39 example of a cost recovery from a third party, this in  
40 fact deals with 17-L, which is a transmission line, but  
41 that was the, that is the mechanisms which are, those  
42 are representative of the mechanisms which are in place  
43 and the, primarily the \$275,000 would deal with a lot of  
44 the areas within towns and cities from a recovery base  
45 as well.
- 46 MS. BUTLER, Q.C.: Okay, so a similar type of  
47 recovery?
- 48 MR. LUDLOW: Very similar recovery basis, yes.
- 49 MS. BUTLER, Q.C.: Thank you, Mr. Chairman, that was  
50 my only question arising?
- 51 MR. NOSEWORTHY, CHAIRMAN: Thank you very  
52 much, Ms. Butler. Once again, thank you, Mr. Ludlow,  
53 for your testimony.
- 54 MR. LUDLOW: Thank you.
- 55 MR. NOSEWORTHY, CHAIRMAN: We will conclude  
56 now. Thank you very much for your indulgence. It's  
57 not, I certainly don't wish to make this a habit. I realize  
58 that going beyond 1:30 under the new hours puts a  
59 strain on everybody and I would hope that this would  
60 be seen as an exception and thank you for your  
61 understanding. I would ask counsel as well if indeed  
62 the procedures could be clarified so, if for nobody else,  
63 my confusion would be eliminated in any event.
- 64 MS. NEWMAN: Mr. Chairman, I would suggest that  
65 counsel have a brief meeting tomorrow to address that  
66 issue in particular as well as the timing of the closing  
67 submissions probably sometime next week.
- 68 MR. NOSEWORTHY, CHAIRMAN: Okay, thank you  
69 very much, we'll see you at 9:00 in the morning.
- 70 *(hearing adjourned to November 22, 2002)*