

Requests for Information

1 NP-CA-017 **Reference: *Comments on Newfoundland Power’s 2022 Capital Budget***
2 ***Application*, Elenchus Research Associates Inc., August 13, 2021, page**
3 **29, lines 13-19.**

4
5 ***“NP’s economic analysis appears to quantify the reduction in its***
6 ***payments to NLH based on the implicit assumption that the costs that will***
7 ***have to be recovered by NLH from its other domestic customers will not***
8 ***be impacted. However, under the more realistic assumption that NLH’s***
9 ***cost are mostly fixed and export revenue will not increase significantly***
10 ***when sales to NP decline, a portion of NP’s reduced payments to NLH***
11 ***will be offset by an increase in the costs that NLH will recover from its***
12 ***in-province customers.”***

13
14 **QUESTION:** **Please provide the basis for the statement that “NP’s economic analysis**
15 **appears to quantify the reduction in its payments to NLH based on the**
16 **implicit assumption that the costs that will have to be recovered by**
17 **NLH from its other domestic customers will not be impacted.” In the**
18 **response please indicate whether Hydro’s Marginal Cost Study Update**
19 **- 2018 Summary Report was reviewed to understand the basis for the**
20 **estimates provided of the marginal energy costs and avoided capacity**
21 **costs provided in report 1.2 Sandy Brook Plant Penstock Replacement:**
22 **Appendix A Sandy Brook Plant Economic Evaluation.**

23
24 **RESPONSE:** The question is correct in pointing out that NP’s economic analysis does
25 not “quantify the reduction in its payments to NLH based on the implicit
26 assumption that the costs that will have to be recovered by NLH from its
27 other domestic customers will not be impacted.” In fact, the Sandy Brook
28 Plant Economic Evaluation provides no quantification of the reduction in
29 the payments to NLH. Elenchus did not scrutinize NLH’s Marginal Cost
30 Study Update - 2018 Summary Report.

31
32 The comment contained in the Elenchus evidence needs to be restated. In
33 the view of Elenchus, NP has provided no support for the assumed marginal
34 cost projections relied on in the Sandy Point economic analysis.

- 35
36 • For the years to 2029, NP has used NLH’s marginal cost
37 projections.¹⁵
38
39 • For the years 2020 to 2042, the “marginal cost projections are
40 escalated based on Conference Board of Canada GDP deflator, long
41 term projection dated December 5, 2019 without explanation or
42 justification. Given the uncertainties with respect to the evolution of

¹⁵ 2022 CBA, PDF page 232, Note 1.

Requests for Information

1 the electricity sector in the coming decades, the assumption that
2 electricity avoided cost will escalate in line with the economic wide
3 GDP deflator appears to be speculative.¹⁶
4

- 5 • The escalation of the avoided cost from 2042 to 2071 is not identified
6 in the Major Inputs and Assumptions identified at PDF page 239.
7 Assuming NP has extrapolated the trendline, the escalated avoided
8 costs become increasingly speculative over the years.
9

10 Elenchus further notes that the Sandy Brook Plant Economic Evaluation,
11 Attachment C (page 231 of 523 in pdf file) indicates that the avoided costs
12 are intended to reflect opportunity cost/value of sales to the northeastern
13 US. To date, sales revenues have averaged far less than the avoided cost
14 values used.
15

16 Elenchus accepts the conventional wisdom that in the long run (beyond 10
17 years) the value of power will be constrained by the marginal cost of new
18 supply. The value of new supply will be driven by the trend in costs, which
19 as discussed in the response to NP-CA-009 is expected to decline rapidly.
20 Based on the views of industry experts cited in that response, it is at least
21 credible, if not likely, that the differential between the GDP price deflator
22 for Canada and the marginal cost of new supply will be in excess of 3%.
23 Under this credible scenario, the committed costs of the Sandy Brook
24 project face a high risk of being in excess of the future value of power.
25 Similarly, the cost of other committed sources of supply will exceed the
26 cost of new supply in the 2030's to the 2060's. It is this disconnect between
27 the cost of present day long term committed power supplies and long term
28 alternate supplies that supports the Elenchus concern that committing to
29 long term supply options at this time may result in uneconomic bypass of
30 other currently embedded (i.e., sunk cost) resources.

¹⁶ 2022 CBA, PDF page 232, Note 2.