

IN THE MATTER OF the Public
Utilities Act, R.S.N. 1990, Chapter P-47
(the Act), and

IN THE MATTER OF a General Rate Application
(the Application) by Newfoundland and Labrador Hydro
for approvals of, under Section 70 of the Act, changes
in the rates to be charged for the supply of power and
energy to Newfoundland Power, Rural Customers and
Industrial Customers; and under Section 71 of the Act,
changes in the Rules and Regulations applicable to the
supply of electricity to Rural Customers.

AFFIDAVIT

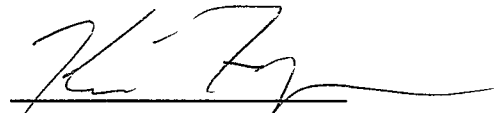
I, Kevin J. Fagan, of St. John's in the Province of Newfoundland and Labrador, make oath and
say as follows:

1. I am Manager, Rates & Regulatory for Newfoundland and Labrador Hydro, the
Applicant named in the attached Application.
2. I have read and understand the foregoing Application.
3. I have personal knowledge of the facts contained therein, except where otherwise
indicated, and they are true to the best of my knowledge, information and belief.

SWORN at St. John's in the)
Province of Newfoundland and)
Labrador)
this 30th day of May 2014,)
before me:)



Barrister - Newfoundland and Labrador



Kevin J. Fagan

**A REPORT TO
THE BOARD OF COMMISSIONERS OF PUBLIC UTILITIES**

2013 General Rate Application Rebuttal Evidence

Newfoundland and Labrador Hydro

May 2014



Table of Contents

1.0 INTRODUCTION 1

 1.1 Purpose..... 1

2.0 RURAL DEFICIT ALLOCATION..... 1

 2.1 Background..... 1

 2.2 Hydro Evidence 2

 2.3 Intervenor Evidence 6

 2.4 Deficit Recovery in Labrador Interconnected Rates 7

 2.5 Rural Deficit Allocation Summary 8

1 **1.0 INTRODUCTION**

2 **1.1 Purpose**

3 This rebuttal evidence deals with the allocation of the Rural Deficit¹ between the customers
4 of Newfoundland Power and retail customers of Hydro on the Labrador Interconnected
5 System.²

6
7 Appendix A provides evidence of Lummus Consultants which also addresses the Rural
8 Deficit allocation and presents a review of the specifically assigned Operating and
9 Maintenance costs reflected in the proposed specifically assigned charges for Island
10 Industrial Customers.

11

12 **2.0 RURAL DEFICIT ALLOCATION**

13 **2.1 Background**

14 The Application proposes an approximate 23% average increase to retail customers on the
15 Labrador Interconnected System.³ This proposed customer rate increase is based on the
16 Rural Deficit allocation used in the Cost of Service (“COS”) Study methodology approved by
17 the Board in 1993.⁴

¹ The Rural Deficit represents the revenue shortfall between the revenue from Hydro Rural customers and the cost of serving Hydro Rural customers. For the 2013 Test Year, the Rural Deficit is forecast to equal approximately \$60 million.

² Industrial Customers are exempt from payment of the Rural Deficit by Government directive.

³ See Hydro pre-filed evidence Table 4.4 of Section 4: Rates and Regulations, page 4.16.

⁴ The current basis for allocating the Rural Deficit to customer classes is detailed in the Board’s February 1993 Report resulting from the Cost of Service methodology hearing. Page 62 of the Report states that “Mr. Baker has presented in his evidence a method of allocating the deficit on the basis of a mini cost of service...The result of this approach is to increase unit costs equally in the two Interconnected Systems.” The Board accepted the methodology proposed by Mr. Baker and in Recommendation 23 of the Report it is stated: “The Board recommends the approach illustrated in Exhibit GCB-5 (Appendix 1 of this Report) for the allocation of the rural deficit for the purpose of the cost of service.”

1 Approximately 30% of the forecast 2013 Test Year revenue requirement from customers on
2 the Labrador Interconnected System is attributable to the Rural Deficit.⁵ This compares to
3 approximately 12% of the forecast 2013 Test Year revenue requirement from customers of
4 Newfoundland Power.⁶

5

6 The material difference in the rate impact on the customers on the Labrador
7 Interconnected System and the rate impact on the customers of Newfoundland Power has
8 created a concern with respect to the reasonableness of the Rural Deficit allocation
9 method.

10 **2.2 Hydro Evidence**

11 Hydro was requested in Request for Information CA-NLH-166 to comment on the
12 fairness of the Rural Deficit allocation methodology. The response provided an
13 analysis of the customer impacts of the current allocation method to assess whether
14 the allocation methodology approved in 1993 provides a reasonable allocation of
15 the Rural Deficit between the customers on Labrador Interconnected System and
16 the customers of Newfoundland Power.⁷ This evidence summarizes the fairness
17 assessment.

18

19 **2.2.1 Fairness Assessment**

20 Table 1 summarizes the customer impacts of the Rural Deficit allocation in the 2013
21 Test Year COS Study.

⁵\$6.8 million deficit allocation divided by \$22.3 million revenue requirement (including the rural deficit) equals 30%.

⁶\$53.9 million deficit allocation divided by \$453.0 million revenue requirement (including the rural deficit) equals 12%.

⁷ Please see response to Request for Information CA-NLH-166 Revision 2.

1

Table 1

2

Rural Deficit Comparison - Average Cost per Customer⁸

	<u>2013 TY</u>
Labrador Interconnected	\$630.39
Newfoundland Power	<u>\$210.79</u>
Difference	(\$419.60)

3 Table 1 shows the average annual cost of the Rural Deficit per customer is
4 approximately three times higher for customers on the Labrador Interconnected
5 System than for customers of Newfoundland Power. The higher deficit allocation
6 per customer is primarily related to higher electricity usage requirements for
7 customers on the Labrador Interconnected System and the attributes of the current
8 allocation methodology that correlates increased deficit allocation with increased
9 energy usage.⁹

10

11 Fairness in rates is commonly assessed based on revenue to cost ratios. Table 2
12 provides the impact of the Rural Deficit allocation on revenue to cost ratios.

13

14

Table 2

15

Revenue to Cost Ratios

	<u>2013 TY</u>
Labrador Interconnected	1.44
Newfoundland Power	<u>1.14</u>
Difference	.30

⁸ Total 2013 Test Year deficit allocated divided by number of customers in the Labrador Interconnected System and number of customers served by Newfoundland Power.

⁹ Domestic customers on the Labrador Interconnected System have materially higher average usage than customers of Newfoundland Power primarily as a result of a very high saturation of electric heating for customers living in an area of the Province with a very cold climate. The annual normal heating degree days are 7,587 in Wabush and 6,538 in Goose Bay; these compare to 4,730 annual normal heating degree days in St. John's. The average annual Domestic usage for 2013 for customers coded as having electric heating in Labrador West was approximately 35,500 kWh, for Happy Valley-Goose Bay approximately 29,700 kWh and for Newfoundland Power customers approximately 18,350 kWh.

1 Table 2 shows the 2013 Test Year COS Study revenue to cost ratios reflecting the
2 impact of the Rural Deficit allocation. The current Rural Deficit allocation
3 methodology requires retail customers on the Labrador Interconnected System to
4 pay rates that reflect a materially higher revenue to cost ratio than that required of
5 the customers of Newfoundland Power.

6
7 For Newfoundland Power customers, the cost of purchases from Hydro comprises
8 approximately 70% of total costs. Therefore, based on the existing Rural Deficit
9 allocation, the percent impact of the Rural Deficit on the bills of Newfoundland
10 Power's customers under proposed rates is approximately 10% (i.e., 70% times 14%
11 at wholesale basis). This compares to a rate impact under proposed rates of 44% for
12 customers on the Labrador Interconnected System.

13
14 Hydro's review concluded that the current methodology results in materially higher
15 billing impacts for customers on the Labrador Interconnected System primarily
16 because they have higher electricity usage as a result of living in an area of the
17 Province where the climate is materially colder. Hydro believes that the current
18 methodology does not provide a reasonable sharing of the Rural Deficit between
19 customers on the Labrador Interconnected System and customers of Newfoundland
20 Power.

21

22 **2.2.2 Alternate Approaches**

23 At the 1992 Cost of Service Hearing, Hydro proposed that the Rural Deficit be
24 allocated on the basis of revenue requirement. This method effectively maintains
25 the same revenue to cost ratio for both the Labrador Interconnected System and
26 Newfoundland Power. Hydro also considers the use of an allocation based on total
27 number of customers an option that may be reasonable.

1 Table 3 provides a comparison of the Rural Deficit impact per customer under the
 2 current method compared to an allocation based on revenue requirement and an
 3 allocation based on number of total customers.

4

5

6

Table 3
Average Annual Cost per Customer Comparison¹⁰

	Existing Method	Revenue Requirement Method	Number of Customers Method
Labrador Interconnected	\$630.39	\$208.31	\$227.88
Newfoundland Power	<u>\$210.79</u>	<u>\$228.69</u>	<u>\$227.88</u>
Difference	(\$419.60)	\$20.38	0.00

7 Table 3 shows that average customer impacts are more comparable on a revenue
 8 requirement allocation basis than the current allocation method. The use of the number of
 9 customers as the allocator eliminates the average cost difference per customer.¹¹ Hydro
 10 believes both of these approaches provide a more reasonable sharing of the Rural Deficit
 11 between the customers on the Labrador Interconnected System and the customers of
 12 Newfoundland Power.

13

14 Board approval of either one of the alternate methodologies presented in Table 3
 15 does not increase Hydro's 2013 Test Year revenue requirement. Both methodologies
 16 reduce the amount of the Rural Deficit to be recovered from the customers on the
 17 Labrador Interconnected System and increase the amount to be recovered from the
 18 customers of Newfoundland Power.

19

20 The proposed change in allocation (to either of the alternatives presented)
 21 effectively eliminates the approximate 23% average rate increase proposed for

¹⁰ Total 2013 Test Year deficit allocated divided by number of customers in Labrador Interconnected and number of customers served by Newfoundland Power.

¹¹ The use of the allocation of the Rural Deficit using number of customers may be reasonable for allocation between Newfoundland Power and Labrador Interconnected Customers. However, further allocation by rate class would normally consider customer usage characteristics and be allocated on forecast revenue.

1 customers on the Labrador Interconnected System. For Newfoundland Power's
2 customers, the impact of the methodology change would result in higher customer
3 rates of approximately 0.7% than would be required under the existing allocation
4 methodology.¹²

5 **2.3 Intervenor Evidence**

6 The expert reports provided by Mr. James Feehan, Mr. Philip Raphals and Mr. Doug
7 Bowman specifically addressed the Rural Deficit allocation issue and all three experts
8 recommended a revised approach be implemented.¹³ The concerns expressed by the three
9 experts (all representing separate interests) were generally related to the material higher
10 amount contributed towards the Rural Deficit by the customers on Labrador Interconnected
11 System relative to the customers of Newfoundland Power.

12

13 Mr. Feehan does not agree that customers on the Labrador Interconnected System should
14 pay approximately three times what a Newfoundland Power customer pays towards the
15 deficit. Mr. Feehan states "[t]he formula should be replaced by one that ensures a more
16 equal outcome." One of the alternative methods presented for consideration by Mr. Feehan
17 was an equal deficit per customer approach comparable to one of the alternatives provided
18 by Hydro.¹⁴

19

20 Mr. Doug Bowman states "...if rural rates continue to be subsidized by NP and Labrador
21 Interconnected customers, I recommend that greater emphasis be placed on the fairness of
22 the allocation methodology, particularly since there is no generally accepted cost of service
23 methodology for dealing with this situation..". Mr. Bowman also concluded "[b]ased on the

¹² The proposed rate change for the customers of Newfoundland Power is a decrease of 3.2%. The alternate methodologies modify the proposed rate change to a decrease of 2.5%.

¹³ The evidence of Mr. Feehan was prepared for Miller & Hearn representing the Towns of Labrador City, Wabush, Happy Valley-GooseBay and North West River. The evidence of Mr. Raphals was prepared on behalf of the Innu Nation. The evidence of Mr. D. Bowman was prepared for the Government appointed Consumer Advocate.

¹⁴ Pre-filed evidence of James Feehan, page 11, lines 12-22.

1 principles of fairness and minimization of the impact of the price signal, allocation of the
2 deficit on the basis of revenue requirement or number of customers are both preferred
3 over the current allocation methodology”.¹⁵

4
5 Mr. Raphals also presented evidence on the Rural Deficit allocation and recommended
6 taking “... a fresh look at the methodology for this allocation, as now proposed by Hydro”.¹⁶

7
8 Mr. Larry Brockman, representing Newfoundland Power, did not address the Rural Deficit
9 allocation methodology in his pre-filed evidence. However, Request for Information PUB-
10 NP-005 asked Mr. Brockman for his “opinion on whether the current methodology
11 continues to be appropriate or whether it should be modified as proposed by a number of
12 intervenors”. The response also asked Mr. Brockman what alternatives to the current
13 methodology should be considered for approval.

14 **2.3.1 Mr. Brockman’s Assessment**

15 Mr. Brockman conducted an assessment of the reasonableness of the methodology based
16 on the change in the Rural Deficit allocation between 1995 and the 2013 Test Year. Mr.
17 Brockman did not recommend any change in the allocation methodology and did not
18 present alternatives for consideration. Mr. Brockman’s comparison of allocation amounts
19 from 1995 to 2013 Test Year does not provide an evaluation of the fairness of the current
20 Rural Deficit allocation.

21 **2.4 Deficit Recovery in Labrador Interconnected Rates**

22 The rates of customers on the Labrador Interconnected System did not reflect recovery of
23 any of the Rural Deficit until September 2002.¹⁷ In 2002, approximately \$5.0 million of the

¹⁵ Pre-filed evidence of Doug Bowman, page 37, lines 8-17.

¹⁶ Pre-filed evidence of Philip Raphals, page 18, lines 3-5.

¹⁷ There was no rate proceeding to implement the approved Cost of Service methodology for the period 1993 to 2001.

1 Rural Deficit was allocated to the Labrador Interconnected System.¹⁸ However, the impact
2 of the initial allocation of the Rural Deficit to the Labrador Interconnected System was
3 largely offset by the assignment of a revenue credit of \$3.7 million from secondary energy
4 sales to CFB Goose Bay (the “Secondary Revenue Credit”).¹⁹

5

6 The phase-out of the Secondary Revenue Credit from being a direct offset to the Rural
7 Deficit to be recovered in customer rates was concluded in 2011 concurrent with the phase-
8 in of uniform rates for customers on the Labrador Interconnected System.²⁰

9

10 This is the first GRA in which (i) uniform rates are in place for customers on the Labrador
11 Interconnected System and (ii) none of the Secondary Revenue Credit is specifically
12 assigned to reduce the Rural Deficit impact on Labrador Interconnected customer rates.
13 Therefore, Hydro believes it is appropriate at this time to review the Rural Deficit allocation
14 methodology and the impact on current customer rates.

15 **2.5 Rural Deficit Allocation Summary**

16 The average annual cost of the Rural Deficit per customer reflected in the Application is
17 approximately three times higher for customers on the Labrador Interconnected System
18 than for the customers of Newfoundland Power.

19 The evidence before the Board which provides an evaluation of the fairness of the Rural
20 Deficit allocation supports a change in the COS allocation methodology to provide a more
21 reasonable sharing of the Rural Deficit between customers on the Labrador Interconnected
22 System and customers of Newfoundland Power.

¹⁸ Source: Hydro Compliance Filing to Board Order No. P.U. 7(2002-2003).

¹⁹ The net effect was a revenue to cost ratio of 1.12 for the Labrador Interconnected System. This compared to the 1.18 revenue to cost ratio for Newfoundland Power.

²⁰ In Order No. P.U. 7(2002-2003), the Board also ruled that the Secondary Revenue Credit be applied to reduce the Rural Deficit rather than applied as a credit against the cost of serving the Labrador Interconnected System. Because of the potential large customer impacts of making this rate change, the Board required Hydro to propose a plan for implementation at its next rate hearing in combination with a plan to implement uniform rates for Labrador City, Happy Valley-Goose Bay and Wabush. The current General Rate Application is the first hearing before the Board in which the Secondary Revenue Credit is fully credited to the Rural Deficit.

APPENDIX A

2013 General Rate Application

Rebuttal Evidence of

Robert Greneman

On behalf of

Newfoundland and Labrador Hydro

May 30, 2014

Table of Contents

1

2

3 1.0 INTRODUCTION 2

4 1.1 Purpose..... 2

5 2.0 SPECIFICALLY ASSIGNED O&M EXPENSES..... 2

6 2.1 Background..... 2

7 2.2 Discussion and Recommendations 3

8 3.0 RURAL DEFICIT METHODOLOGY 5

9 3.1 Comments on Mr. Brockman’s Recommendation..... 5

10 3.2 Discussion and Recommendation 5

11

1 **1.0 INTRODUCTION**

2 **1.1 Purpose**

3 Robert Greneman, with Lummus Consultants, submitted evidence in this proceeding as
4 Exhibit 9 - Cost of Service Study/Utility and Industrial Rate Design Report. This rebuttal
5 evidence, which is provided in response to the pre-filed evidence of the intervenors and
6 subsequent data requests, deals with two areas:

7

- 8 1. Specifically Assigned Operating and Maintenance (O&M) Costs; and
- 9 2. The Rural Deficit Allocation Methodology.

10

11 **2.0 SPECIFICALLY ASSIGNED O&M EXPENSES**

12 **2.1 Background**

13 Vale's expert, Mel Dean, points out that Vale's specifically assigned O&M charge of
14 \$459,565, which is largely determined by prorating the O&M expense on the basis of plant
15 in service, does not account for the time value of money¹. Mr. Dean suggests that not
16 accounting for the time value of money has the potential to achieve inequitable results,
17 which is heightened by the fact that Hydro's electrical system has old and new assets –
18 some ranging back to the 1960s. Mr. Dean presents a table that shows how the Bank of
19 Canada's Consumer Price Index has increased from 1968 to 2013 in five-year increments²
20 and he also references Hydro's response to V-NLH-083 in which Vale requested a revised
21 cost of service study with plant in service for each asset restated in 2013 dollars instead of
22 original cost. Mr. Dean cites Hydro's response as follows:

23

24 *Given that Hydro has more than 40,000 assets with in-service years ranging back*
25 *to the 1960's, this request is onerous and cannot be completed within the time*
26 *frame for this proceeding.*

¹ Expert's Report on Newfoundland and Labrador Hydro's 2013 General Rate Application, prepared by Mel Dean, April 25, 2014 (Dean evidence); Section 2, page 10, line 7 through page 11, line 2.

² Dean evidence, page 11, lines 3-9.

1 Mr. Dean acknowledges that although there is work involved in doing such an analysis, it is
2 justified in that it results in a more equitable distribution of O&M expenses among Hydro's
3 customers. He goes on to suggest alternatives such as using the replacement value for all
4 assets, or estimating the average system age and restating new customer's assets to that
5 particular year.³

6

7 **2.2 Discussion and Recommendations**

8 Hydro's cost of service study allocates O&M expenses within each system based on original
9 cost gross plant. Although this is the most widely-used methodology to allocate O&M
10 expenses among North American utilities, it is acknowledged that an inequitable allocation
11 of O&M can result due to significant newer plant additions associated with certain IC. As
12 Hydro has stated in its response to V-NLH-083, restating more than 40,000 assets to current
13 dollars can be a significant undertaking. In order to begin such an analysis Hydro would
14 need to gather the in-service date and original cost of each asset. One alternative solution
15 can be to develop an O&M allocation where specifically assigned plant additions
16 subsequent to the 2007 GRA are deescalated back to a date in the 2007 GRA test year. This
17 would be characterized as an initial attempt at recognizing the impact of inflation in the
18 O&M allocation methodology, but could open the way to discussion among the parties
19 relative to refinements and steps that could be taken towards a more comprehensive
20 analysis.

21

22 For illustration and discussion purposes, an initial analysis was performed using this
23 methodology. An overview of the procedure used is as follows:

24

- 25 1. Identify specifically assigned transmission plant and total transmission plant in the
26 2013 test year;
- 27 2. Identify specifically assigned transmission plant that has been added subsequent to
28 the 2007 GRA;

³ Dean evidence, footnote 6, page 12.

- 1 3. Calculate a deflation factor from 1/1/2014 to 7/1/2007 using the Handy-Whitman
- 2 Index of Public Utility Construction Costs for the North Atlantic Region; take the mid-
- 3 point of that deflation factor to recognize that plant was added throughout the
- 4 period; and apply that deflation factor to the plant additions for each Industrial
- 5 Customer and NP;
- 6 4. Sum the deflated additions and subtract the total from each, specifically assigned
- 7 and total transmission plant (in step 1, above);
- 8 5. Calculate the ratio of deflated specifically assigned transmission plant to total
- 9 deflated transmission plant;
- 10 6. Apply the ratio calculated above, to total test year transmission O&M expenses;
- 11 7. Prorate specifically assigned O&M from step 6, above, among each Industrial
- 12 Customer and NP based on deflated gross plant for each; and
- 13 8. The balance of the transmission O&M would be reallocated to common.

14
15 The results using this methodology are shown in Table 1, below.

16
17 Table 1: Comparison of Specifically Assigned Test Year O&M with Adjusted O&M Using Back-Trending

Customer	2013 TY O&M	2013 Adj'd O&M	Percent Change
CBPP	\$ 351,969	\$ 237,954	-32.4%
NARL	58,514	41,549	-29.0%
Teck	203,731	202,172	-0.8%
Vale	459,566	368,887	-19.7%
	-----	-----	-----
Sub-Total	\$ 1,073,780	\$ 850,561	-20.8%
Newfoundland Power	1,429,516	1,314,907	-8.0%
	-----	-----	-----
Total	\$ 2,503,296	\$ 2,165,468	-13.5%

18
19 The full analytics are contained in Schedule 1 to this rebuttal evidence. This analysis is
20 presented to open the way to further discussion among the parties.

1 **3.0 RURAL DEFICIT METHODOLOGY**

2 **3.1 Comments on Mr. Brockman's Recommendation**

3 In PUB-NP-005, the PUB asked for Mr. Brockman's opinion as to whether the Rural Deficit
4 methodology should continue or be changed. In his response Mr. Brockman compared the
5 results of the Rural Deficit allocation in 1995⁴ with 2013. Mr. Brockman summarizes the
6 results as follows:

7

8 (i) Based on Table 5 in his response the increase to NP customers from 1995 to
9 2013 would be 83%, whereas the increase to Labrador Interconnected
10 customers would be 45%; and

11

12 (ii) The average subsidy proposed to be recovered from each of NP's customers
13 in 2013, using the 1993 methodology has increased materially from what it
14 was in 1995.

15

16 Mr. Brockman concludes:

17

18 *Based upon these factors, it does not appear to Mr. Brockman that a reasonable*
19 *basis exists at this time to change the methodology for determining the subsidies*
20 *so that the subsidies required from Newfoundland Power's customers would*
21 *increase more while those required from Labrador Interconnected customers*
22 *would decrease.*

23

24 **3.2 Discussion and Recommendation**

25 There are a number of concerns regarding Mr. Brockman's 1995 to 2013 comparison that
26 are discussed below.

27

- 28 • The comparison to allocation results in 1995 is not relevant as those costs were not
29 reflected in customer rates. Even in recent years, the costs have been offset by the
30 secondary sales credit. The current proceeding is the first GRA in which the full
31 effect of the 1993 Rural Deficit methodology is demonstrated in a test year
32 application.

⁴ Mr. Brockman's 1995 data was derived from the *Report of the Board of Commissioners of Public Utilities to the Honourable Minister of Natural Resources Government of Newfoundland and Labrador on a Referral by the Lieutenant-Governor in Council Concerning Rural Electrical Service*, October 10, 1995, page 24.

- 1 • Table 1 in Mr. Brockman’s response to PUB-NP-005 allocates 1995 Rural Deficit costs
2 to customers in the Labrador and Island Interconnected systems, including Industrial
3 Customers on both systems. In a subsequent determination by the PUB, Industrial
4 Customers would not be responsible for carrying a portion of the Rural Deficit. The
5 concern is that for the Labrador system in 1995, Industrial Customers comprise a
6 larger portion of the total than on the Island Interconnected system, such that when
7 Mr. Brockman excludes the Industrial Customers in order to make a comparison with
8 the methodology in the 2013 test year, which excludes industrial customers, it
9 appears to artificially amplify the increase to Newfoundland Power.
- 10 • Hydro’s proposed allocation methodology submitted in response to CA-NLH-166 is a
11 straight-forward comparison of the effect of the Rural Deficit under the current
12 allocation methodology versus alternative recommended allocation methodologies,
13 using 2013 test year numbers. It does not have the caveats intrinsic in Mr.
14 Brockman’s analysis that tend to skew the results and conclusion.
- 15 • In Mr. Brockman’s opinion, for the Board to change the allocation methodology
16 developed in the 1990s, it should have evidence before it to justify that change⁵. It
17 is concerning that this statement ignores Hydro’s analysis as well as the evidence
18 submitted by other expert witnesses in this GRA.
- 19 • In responding to PUB-NP-005, Mr. Brockman does not answer the PUB’s request
20 regarding alternative methodologies, nor does he comment on the fairness of the
21 existing approach.
- 22 • Lastly, it should be noted that in 1993 Mr. Brockman proposed a different approach,
23 whereby the deficit allocation should be allocated to customers on the basis of 50%
24 energy and 50% revenue requirement⁶.

25
26 The census among all parties that have weighed in on how to allocate the Rural Deficit is
27 that as the Rural Deficit is unrelated to the cost of service to each customer class, the

⁵ PUB-NP-005, page 1 of 4, lines 12-14.

⁶ PUB-NLH-113, Attachment 1, page 59 of 83, NLH 2013 GRA.

1 methodology used should apportion the Rural Deficit fairly among customer classes. In its
2 response to CA-NLH-166, Hydro has presented the high-level results of its detailed analysis
3 that demonstrates significantly greater fairness in apportioning the Rural Deficit on either a
4 revenue requirement or on a number of total customer basis than under the current
5 methodology. It is therefore recommended that the Board should approve a change in the
6 allocation method to either of these two alternative methodologies.

**Newfoundland and Labrador Hydro
Proposed Specifically Assigned Operating and Maintenance Expense Allocation
2013 Test Year**

		A	B	C	D	E	Reference
		2013 TY Gross Plant ¹	2008-2013 Additions	Deflate Additions to 2007 TY Value ²	Difference Col C - Col B	2013 Adjusted Gross Plant Col A + Col D	
Step 1: Calculate Adjusted Specifically Assigned Transmission Plant							
1	Corner Brook Pulp and Paper Limited	\$ 6,754,691	\$ 3,468,037	\$ 3,121,233	\$ (346,804)	\$ 6,407,887	
2	North Atlantic Refining Limited	1,122,955	40,798	36,718	(4,080)	1,118,875	
3	Teck Resources Limited	5,444,316	-	-	-	5,444,316	
4	Vale Newfoundland and Labrador Limited	11,037,566	11,037,566	9,933,809	(1,103,757)	9,933,809	
		-----	-----	-----	-----	-----	
5	Sub-Total Industrial Customers	\$ 24,359,528	\$ 14,546,401	\$ 13,091,761	\$ (1,454,640)	\$ 22,904,888	
6	Newfoundland Power	35,712,080	3,027,635	2,724,872	(302,764)	35,409,317	
		-----	-----	-----	-----	-----	
7	Total	\$ 60,071,608	\$ 17,574,036	\$ 15,816,632	\$ (1,757,404)	\$ 58,314,204	
		F	G	H	I	J	
		Total	Percent	Deflate Plant to 2007 TY Value ²	Adjusted Plant Total	Percent	
			Col F, Line 8/ Col F, Line 9	Col D, Line 7		Col I, Line 8/ Col I, Line 9	
Step 2: Calculate Adjusted Specifically Assigned O&M							
8	Total Specifically Assigned Transmission Plant in Service	\$ 60,071,608		\$ (1,757,404)	\$ 58,314,204		Col F, Line 8 + Col H, Line 8
9	Total Transmission Plant in Service	\$ 245,735,783 ³		\$ (1,757,404)	\$ 243,978,379		Col F, Line 9 + Col H, Line 9
10	Ratio of Specifically Assigned Transmission Plant in Service to Total		24.45%			23.90%	
11	Total Transmission O&M	\$ 9,060,010 ⁴					
12	Adjusted Specifically Assigned O&M	\$ 2,165,468					Col F, Line 11 * Col J, Line 10

1) 2013 GRA, Exhibit 13, Schedule 3.3A, Page 1 of 1, Col 5, Line No. 1 to 7.

2) Plant additions for 2008 to 2013 adjusted to 2007 Test Year value using the Handy Whitman Index of Public Utility Construction Costs. North Atlantic Region Index (1973=100).

Total Transmission Plant		Deflation Percent	
7/1/2007	1/1/2014	Factor	Mid-Point
564	704	-19.9%	-9.9%

3) 2013 GRA, Exhibit 13, Schedule 2.2A, Page 1 of 2, Col 5, Line No. 40.

4) 2013 GRA, Exhibit 13, Schedule 2.4A, Page 1 of 2, Col 5, Line No. 30.

**Newfoundland and Labrador Hydro
Proposed Specifically Assigned Operating and Maintenance Expense Allocation
2013 Test Year**

		K	L	M	Reference
		Allocate Specifically Assigned O&M	2013 TY O&M ⁵	Percent Change	
		Col E, Lines 1 to 4 & 6/Col E, Line 7 * Col F, Line 12		Col K /Col L - 1	
Step 3: Calculate Adjusted Specifically Assigned O&M by Customer					
13	Corner Brook Pulp and Paper Limited	\$ 237,954	\$ 351,969	-32.4%	
14	North Atlantic Refining Limited	41,549	58,514	-29.0%	
15	Teck Resources Limited	202,172	203,731	-0.8%	
16	Vale Newfoundland and Labrador Limited	368,887	459,566	-19.7%	
		-----	-----	-----	
17	Sub-Total	\$ 850,561	\$ 1,073,780	-20.8%	
18	Newfoundland Power	1,314,907	1,429,516	-8.0%	
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19	Total	\$ 2,165,468	\$ 2,503,296	-13.5%	

5) 2013 GRA, Exhibit 13, Schedule 3.3A, Page 1 of 1, Col 3-6, Line No. 20 to 26.